#### **KENSINGTON FIRE PROTECTION DISTRICT**



**DATE:** September 14, 2022

**TO:** Board of Directors

Kensington Fire Protection District

**RE:** Agenda Item 5h – Public Forum or Outreach on the Minimum Space

Requirements of the Fire Department

**SUBMITTED BY:** Bill Hansell, General Manager

#### **Recommended Action**

Provide the General Manager with direction on the scope, format, and goals of a proposed joint public meeting.

#### **Background**

A co-occupancy concept for the PSB was recently proposed but developed without any input from the Fire and Police Chiefs. The concept is similar to many prior plans that were rejected due to the lack of required space for both the fire and police departments. Such revisions to the current approved construction project would have substantial financial impacts on the district while not providing the space needed for current and future services. In order to inform the public why this and other co-occupancy schemes will not work, the board will review and discuss the fire department's minimum space requirements and determine if a public forum, direct-mail, or other outreach is needed. If necessary, determine the schedule, scope, format, and goals of the forum, publications, or outreach.

Reference material is attached to this report to show the extensive consultant studies and reviews by Fire and Police staff confirming that co-occupancy plans for the PSB will not work. These materials have been presented and discussed in numerous public meetings since 2016, and the problems with the existing PSB, i.e. structural issues, space needs, code compliance, etc, go back to the 1997 needs assessment by the Fire and Police Chiefs. Solutions to finally address those problems are now underway with the current renovation project as approved.

06/06/2017 Attachment A = Space Requirements Study by RDC Architects:

"Existing PSB Net Area (Fire and Police) = 5,948sf; Optimal Net Area = 12,118sf"

09/11/2019 Attachment B = Space Requirements Study by RDC Architects:

"Standards and Practice Codes showing non-compliance"

11/16/2019 Attachment C = Public Forum with RDC Architects:

"A ten-pound problem in a five-pound bag"

01/13/2021 Attachment D = Joint Status Report on PSB Renovation by Fire and Police Staff:

"Both Chief Pigoni and Chief Schuld have prepared written comments reflecting

the difficulties in developing a conceptual design that meets the facility

requirements of both departments. These comments are attached to this report."

#### 03/11/2021 Attachment E = Preliminary Needs Assessment & Financial Analysis:

- PS Building constructed in 1970.
- Remodeled in 1999.
- Since KPD's establishment in 1946, there has been substantial increase in staffing.
- 1946 2 Police Officers,
- 1957-'99 5 Police Officers, and
- 2000 to present 6 to 10 Police Officers.
- There are many more regulatory and reporting demands of law enforcement than when KPD was first established.
- Although staffing and regulatory conditions have increased over the years, there has been no significant expansion of workspace.
- Department of Justice Non-Compliance.
- Lack of space for confidential work.
- Currently, there is no owned or leased space for the Administrative staff. With one exception, everyone is working remotely or in temporary spaces.
- Lack of sufficient and confidential physical storage, filing and archiving space.
- Existing working conditions reduce efficient use of staff time (e.g., confidential matters must be postponed due to lack of confidential work area).
- In the United States, it is uncommon for Fire and Police to be co-located in the same facility. For example, out of approximately 18,000 police departments in the United States, less than 150 have consolidated services under one roof.

#### 03/25/2021 Attachment F = Joint Special Mtg on the Future Location of Fire and Police Departments:

- 1996: KFPD requests Needs Assessment, noting 'The PSB may not be able to be renovated on the present site due to space limitations. Accommodations for the ADA and the functional needs of the police and fire departments may not be able to be met on such a small site."
- 2019: RDC presents a summary of thirteen schemes studied to date. RDC's presentation details all the areas of both the Fire Department and the Police Department which are deficient and do not meet standards and practice codes for contemporary levels of service. Based on solving both the seismic vulnerability and the inadequate facilities for both departments, RDC recommends renovating the PSB for use by the Fire Department and finding safe and appropriate space for the Police Department elsewhere.

#### 04/08/2021 Attachment G = Potential Impact of Future Renovation on Kensington Police Department:

- No Office Space for the Police Services Assistant.
- No office space for the Traffic Safety Officer.
- No office space for two Sergeants.
- No office space for a Detective.
- No evidence Room or temporary storage lockers for evidence.

September 14, 2022 Board of Directors Regular Meeting Agenda Item 5h

#### 04/14/2021

Attachment H = PSB Renovation Recommendation approved on 04/14/2021:

Goal of Recommendations: A Solution for both Fire and Police Departments that solves seismic safety, building code requirements, standards of practice deficiencies, and future space needs in a financially responsible manner.

Recommendation 4c is based upon the following:

- A seismically vulnerable PSB is not acceptable.
- Accessibility compliance is required and has been confirmed.
- Both departments do not fit in a renovated Public Safety Building, re: January and March meetings and prior analysis. Joint occupancy is not required nor typical.
- A larger, new building option has been rejected.
- Expansion on-site is not allowed.
- ADDITIONAL SPACE IS AVAILABLE NEARBY.
- Design/Engineering/Permitting/Bidding requires +/-12 months = Time Prior to Move

Recommendation 4d allows for:

- Proposing rental options to accommodate the Police Department with the support of the KFPD.
- Negotiating on KFPD leasing, sub-leasing, for both short-term or long-term space required by KFPD and/or KPPCSD to benefit the whole community.

#### 02/09/2022

Attachment I = Letter on Space Requirement with PSB Construction Documents Net Area Calcs:

"Fire Dept Space Needs from 09/11/2019 KFPD board mtg & 11/16/2019 public mtg:

Optimal (Net Use + Circulation, Mech) = +/-8,000sf Reduced (Net Use + Circulation, Mech) = +/-6,500sf

Note: Even with Fire Dept-Only occupancy, the Gross Building Area at 6,133sf is 367sf smaller than the "Reduced" recommendation and 1,867sf smaller than the "Optimal" recommendation."

#### Various

Attachment J = Design Studies - Options B thru G attempting to combine the Fire and Police Departments in the Renovated PSB:

GM Note: These options were thoroughly discussed and rejected due to non-compliance with space and code needs as referenced in the above documents. Existing conditions that have existed for 50 years while service and code requirements increased does not mean that "those conditions have always worked." It means those conditions have become more and more deficient. A major capital investment should not result in perpetuating those deficiencies, but accommodating current and future needs.

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#### 06/06/2017

#### Attachment A

Space Requirements Study by RDC Architects:

"Existing PSB Net Area (Fire and Police) = 5,948sf; Optimal Net Area = 12,118sf"

#### **Public Safety Building**

## Preliminary Space Requirements (PSR) December 12, 2016 RossDrulisCusenbery Architecture, Inc.

Department	Existing Staff	NSF	Optima Staff	al NSF
Fire Department	3	3,202	5	5,955
Police Department	5	1,269	8	2,488
Shared Support		892		500
Building Support		585		990
Total Personnel/NSF	8	5,948	13	9,933
Building Spaces/Circulation		22%		2,185
Total Building Gross SF (BGSF)		5,948		12,118

Parking Requirements	Existing	Optimal
Personal Vehicles	2	7
Department Vehicles	7	7
Visitor Vehicles	0	2
Total Parking	9	16

#### ${\bf RossDrulisCusenbery\ Architecture, Inc.}$

Kensington Fire Station

100	FIRE D	EPARTMENT			Exis	ting			Reduce	d Progra	ım		Optima	l Progran	n	
Ref. #	Plan		Type	Existing	Unit	Staff	Total	Rec	Unit	Staff	Total	Rec	Unit	Staff	Total	Remarks
	Ref. #			NSF			NSF	NSF			NSF	NSF			NSF	
		Personnel														
		Offices														
101		Captain's Office	PO	0		1	0	100	1	1	100	100	1	1	100	Adjacent to sleeping Room.
101		ouptum's omee	. 0	Ŭ		_	Ü	100	_	-	100	100	-	_	100	Existing: Included in sleep room
102	216B	Business Manager Office	PO	92	1	1	92	100	1	1	100	100	1	1	100	At Lobby, Watch Office
103	216C	Paramedic EMT Office	PO	63	1	1	63	100	1	1	100	100	-	1		na 2000), water omee
		Subtotal				3	155			3	300			3	200	
		Subtotal Private Office					155				300				200	1
		Workstations														
104		Firefighter	WS	0			0	0		1	0	0		1	0	Included in Watch Office area. New
																workstation
105		Engineer	WS	0			0	0		1	0			1	0	Included in Watch Office area
		Subtotal				0	0			2	0			2	0	
		Subtotal Workstations					0				0				0	
		Total Barrara I Consul				3				5				5		
		Total Personnel Spaces				3				5				5		
		Departmental Spaces														
106		Lobby - F.D.					0	60	1		60	60	1		60	May be combined with Ref. #208
100		LOUBY 1.D.					- 0	00			00	- 00			00	Ividy be combined with Net. #200
		Compared Domontonout Augo														
407		General Department Area						450			450	200			200	/5: 6: 1: 15 : 1
107		Watch Office Area		0			0		1		150	200	1			w/Firefighter and Engineer workstations
108		Radio Response/Map Alcove		0			0				40	20	1			Existing: In Day Room. Adjacent to App. Bay
109 110		Training Storage		0			0	80 240	1		80 240	80 400	1		80	
110		Training/Community Room					U	240	1		240	400	1		400	Adjacent to Public Lobby
		Living Area														
111	214C	Day Room		305	1		305	250	1		250	275	1		275	
		,											1			
	215	Kitchen		201	1		201	250	1		250	275	1		275	
113	214B	Dining		191	1		191	200	1		200	250	1			Seating at Table for 6
114	210	Dorm A, Captain		214	1		214	170	1		170	175	1		175	Existing combines sleep and work areas.
115	200	2 25 6 1		400			100	170	-		470	175	1		475	Renovation: 2 bed, New: 3 bed
115	209	Dorm B, Firefighters		180	1		180	170	1		170	175	_			Renovation: 2 bed, New: 3 Bed
116		Dorm C, Firefighters		95	1		95	170			170	175	1			Renovation: 2 bed, New: 3 Bed
117	208	Bathroom A		50	1		50	105	1		105	105	1			At hallway for Firefighter early arrival
118	207	Bathroom B		66	1		66	105	1		105	70	3		210	For new, one attached to each dorm room.

100	FIRE D	EPARTMENT			Exist	ting			Reduce	d Progr	am		Optima	l Prograr	n	
Ref.#	Plan		Туре	Existing	Unit	Staff	Total	Rec	Unit	Staff	Total	Rec	Unit	Staff	Total	Remarks
	Ref. #			NSF			NSF	NSF			NSF	NSF			NSF	
119	218	Laundry		83	1		83	100	1		100	100	1		100	
120	211	Storage		10	1		10	100	1		100	100	1		100	
121	219	Radio Room / RACES	WS	62	1		62	48	1		48	65	1		65	
122	205	Hall		111	1		111	0			0	0			0	Included in building gross
123		Staff Restroom					0	88	1		88				0	At Watch Office
		Apparatus Area														
124	114	Apparatus Bay		484	3		1452	800	3		2400	864	3		2592	Bay Size Renovation = 16' x 50' Bay Size New = 18' x 48' Recommended width for apparatus bay is 18 feet, reduced to 16 feet wide due to restricted site size Engine 65: 115" tall and 29' long Engine 365: 115" tall and 29' long
125		Turn out Alcove or Room		0			0	180	1		180	125	1		125	Existing: In App Bay
126		EMS Clean up Alcove		0			0	20	1		20	25	1			Existing: In App Bay
127		EMS Supply Storage		0			0	80	1		80	25	1		25	
128		App Bay Refrigeration Alcove		0			0	0			0				0	
129		Workshop Area		0			0	100	1		100	125	1		125	
130		Workshop Area					0	100	1		100				0	
131		Cascade Room		0			0	0			0	90	1		90	Air compressor
132		Hose Storage		0			0	100	1		100	25	1		25	Discuss: Hose Dryer
133	113	Air Compressor		21	1		21	40	1		40	35	1		35	Combined with Ref. #134, Mop Sink Closet
	114a	Mop Sink Closet		6	1		6	6	1		6				0	Combined with Ref. #133, Air Compressor
135		App Bay Generator Storage					0	0			0				0	Outside
136		Fire Pole					0	48	1		48	48	1		48	24 NSF on two levels
		Subtotal					3047				5400				5755	
		Subtotal Departmental Spaces					3047				5400				5755	
igsquare						_										
$\longmapsto$		Total NSF				3	3202			5	5700			5	5955	
		Parking Requirements														Employee private vehicle per shift = 4 Employee vehicles at overlap shift changes = 6 + 3
		Personal Vehicles			2				4				6			2 or 1 1/2 for FD due to the generator encroachment
																An additional 2 for FD park against the north end of the lot
		Department Vehicles			1				1				1			Chief/Battalion Chief or staff - either a large SUV or a pick-up truck
		Total Parking			3				5				7			

100	FIRE D	EPARTMENT	Existing				Reduce	ed Progra	am		Optima	l Prograr	n			
Ref. #	Plan		Type	Existing	Unit	Staff	Total	Rec	Unit	Staff	Total	Rec	Unit	Staff	Total	Remarks
	Ref. #			NSF			NSF	NSF			NSF	NSF			NSF	
		Site Requirements														Fire Department: Indicate need for exterior
																training and staging areas.
		Storage Shed			1											
		Outdoor BBQ Area		301	1		301	300	1		300					Existing on deck, okay as alt.
		Training														Discuss. Dual purpose w/parking
		Vehicles Staging / Apron						560	3		1680	630	3		1890	Discuss
		Total Site Requirements					` _				1980				1890	

#### Kensington Fire Station

200	POLIC	E DEPARTMENT			Exis	ting			Reduce	ed Progra	ım		Optimal	l Progran	n	
Ref. #	Rm#		Туре	Existing NSF	Unit	Staff	Total NSF	Rec NSF	Unit	Staff	Total NSF	Rec NSF	Unit	Staff	Total NSF	Remarks
		Personnel														
		Offices														
201	102	Police Chief Office	PO	119	1	1	119	160	1	1	160	125	1	1	125	
202		Detective	РО				0	100	1	1	100	100	1	1	100	Existing shared with Police Aid. Locate with Police Aid
203	103	Supervisor 1 Office	PO	92	1	1	92	100	1	1	100	100	1	1	100	Discuss: Single Shared Office?
204	108	Supervisor 2 Office	PO	73	1	1	73	100	1	1	100	100	1	1	100	
		Subtotal				3	284			4	460			4	425	<b>4</b>
		Subtotal Private Office					284				460				425	
		Workstations														
205	101	Clerical / Reception	WS	59	1	1	59	80	1	1	80	80	1	1	80	Adjacent to Public Lobby. Provide security glazing. Access to Staff Restroom
206	109	Police Aid	WS	75	1	1	75	64	1	1	64	64	1	1	64	Existing shared with Detective, Near Property & Evidence Locate with Ref. #202, Detective
207		Officer Workstation	WS				0	36	1	1	36			2	0	Verify: May be redundant to "Report Writing"
		Subtotal				2	134			3	180			4	144	
		Subtotal Workstations					134				180				144	
		Total Personnel Spaces				5				7				8		
		Departmental Spaces														
208	101A	Lobby - P.D.		47	1		47	60	1		60	60	1		60	May be combined with Ref. #106 w/restroom. Adj to Ref. #205, Clerical/Reception
209		Interview Rooms		0			0	100	1		100	100	1		100	Discuss: Number of Secure Interview Rooms
210		Conference / Briefing		0			0	240	1		240	200	1		200	
211		Juvenile Interview Room					0	100	1		100				0	
212		Witness Interview Room					0	100	1		100				0	Adjacent to Lobby / Reception
213	201	Lockers / Dressing Men / Shower		66	1		66	150	1		150	200	1		200	Includes shower
214	204	Lockers/Dressing Women / Shower		51	1		51	100	1		100	100	1		100	
215	106	Copy / File Storage		101	1		101	100	1		100	100	1		100	
216		Reception Active Files					0	36	1		36	25	1		25	
217	107	Storage		44	1		44	100	1		100	100	1		100	
218		Evidence Processing		0			0	75	1		75	75	1		75	Bag & Tag adjacent to Ref. #219, Transfer Lockers
219		Transfer Lockers		0			0	64	1		64	64	1		64	Adjacent to Ref. #218, Evidence Processing

#### ${\bf RossDrulisCusenbery\ Architecture, Inc.}$

Kensington Fire Station

400	BUILD	ING SUPPORT			Exist	ting			Reduce	d Progra	am		Optima	l Progra	n	
Ref. #	Rm#		Type	Existing	Unit	Staff	Total	Rec	Unit	Staff	Total	Rec	Unit	Staff	Total	Remarks
				NSF			NSF	NSF			NSF	NSF			NSF	
-		Personnel														
		Offices														
		Offices														
		Subtotal					0		0	0	0		0	0	0	
		Subtotal Private Office					0				0				0	
		Workstations														
		Subtotal				0	0			0	0			0	0	
		Subtotal Workstations				0	0			U	0			U	0	
-		Subtotal WorkStations					U				0				U	
		Total Personnel Spaces				0				0				0		
		Departmental Spaces														
401	212	Janitor		11	1		11	40	1		40	40	1		40	
402	213	Mechanical		71	1		71	150	1		150	150	1		150	
404		Electrical		0			0	80	1		80	80	1		80	
405		Communications/IT Room		0			0	80	1		80	80	1		80	
406		Stairs		200	1		200	220	2		440	220	2		440	Accurately charge -needs - not enough
407		Water Heater		0			0	20	1		20					Accurately assess needs - not enough
408		Elevator		0			0		1		100				100	
409		Elevator Equipment Room		0			0	80	1		80				80	
410	101B	Hallway Level 1		169	1		169				0				0	
411	205A	Hallway Level 2		72	1		72				0				0	
		Subtotal					585				990				990	
		Subtotal Departmental Spaces					585				990				990	
		Total NSF				0	585			0	990			0	990	
		Parking Requirements							_							
		Total Parking			0				0				0			
		Site Requirements														
		Yard Storage						80	1		80	80	1		80	
		Emergency Generator		62	1		62	80	1		80				80	
		Total Site Requirements		02	1		62	80	1		160		1		160	
		Total Site Requirements					02				100				100	

September 14, 2022 Board of Directors Regular Meeting Agenda Item 5h

#### 09/11/2019

#### Attachment B

Space Requirements Study by RDC Architects:

"Standards and Practice Codes showing non-compliance"

# kensington public safety building board of directors meeting september 11, 2019

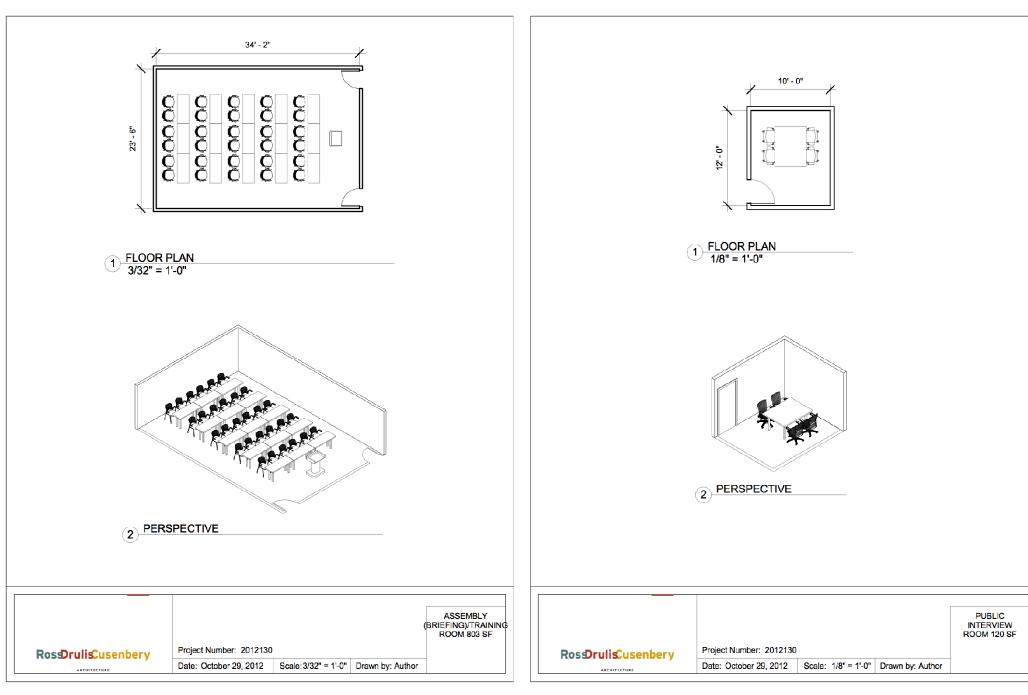
### paths to correct the situation

- seismic retrofit only (no operational improvements)
- remodel and expand
- tear down and start again
- find new site

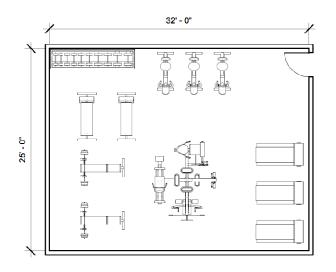
## 13 schemes studied

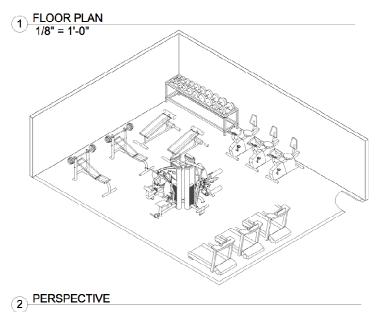
0	Retrofit	"Seismic Retrofit"
A	Renovation	"Incremental Expansions"
В	Renovation	"1 Story Excavation"
С	Rebuild	"2 Story Excavation"
D	Rebuild	"Mezzanine"
E	Rebuild	"Mezzanine w/ Lot"
F	Rebuild	
G	Rebuild	"Reversed"
AA	New	"Stacked Departments"
BB	New	"Side by Side Departments"
CC	New	"New Mezzanine"
DD	New	"Operational Ground Floor"
FF	New	"Nested in Topography"

standards & practice codes

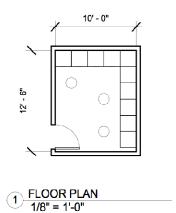


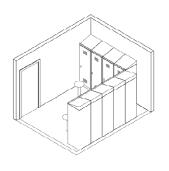
Police Station: Space Standards







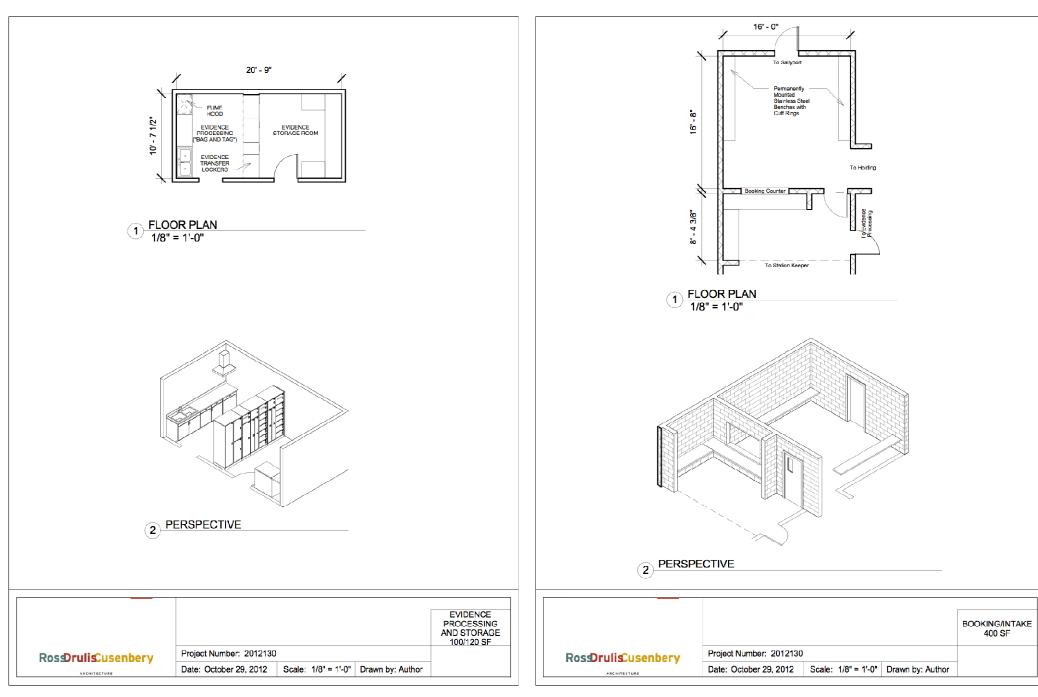




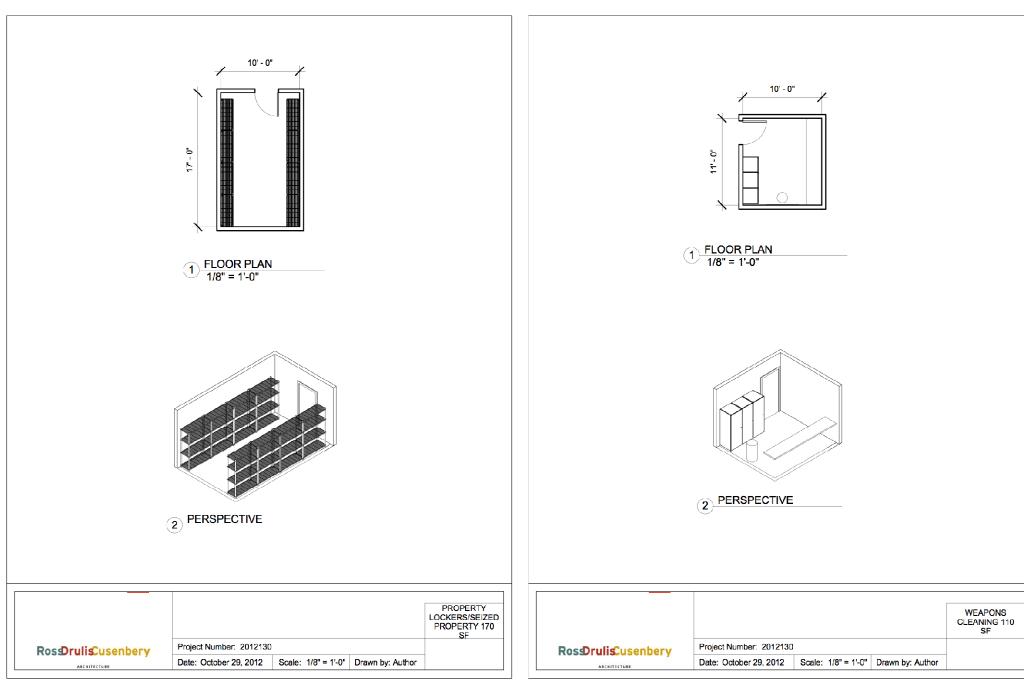
2 PERSPECTIVE

				LOCKER ROOM 125 SF
RosDrulisCusenbery	Project Number: 2012130 Date: October 29, 2012	Scale: 1/8" = 1'-0"	Drawn by: Author	

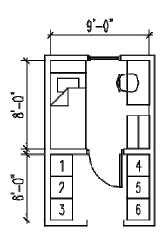
#### Police Station: Space Standards



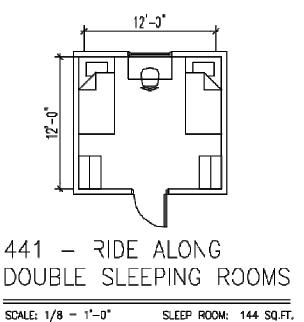
Police Station: Space Standards

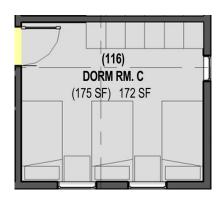


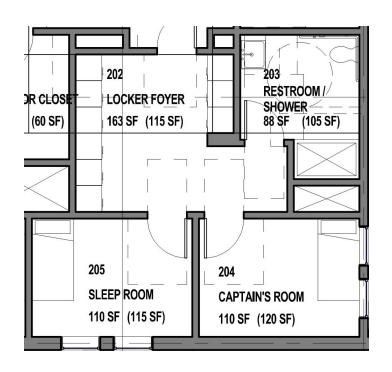
Police Station: Space Standards



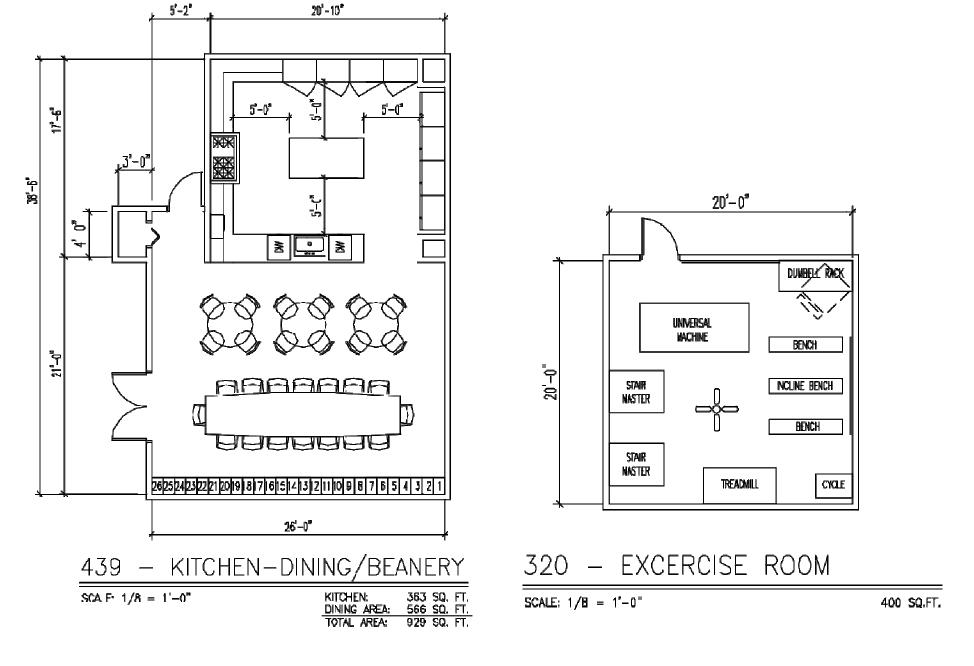
433 - SLEEPING ROOM W/ LOCKER ROOM ALCOVE



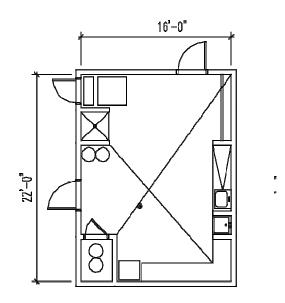




Fire Station: Space Standards

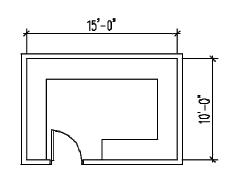


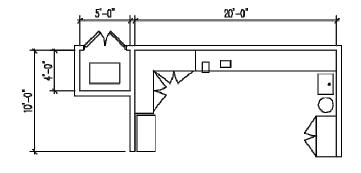
Fire Station: Space Standards



415 - DECONTAMINATION/ CLEAN ROOM/ BUNKER GEAR CLEANING

SCALE: 1/8 = 1"-0" 350 SQ.FT





420 - MAINTENANCE

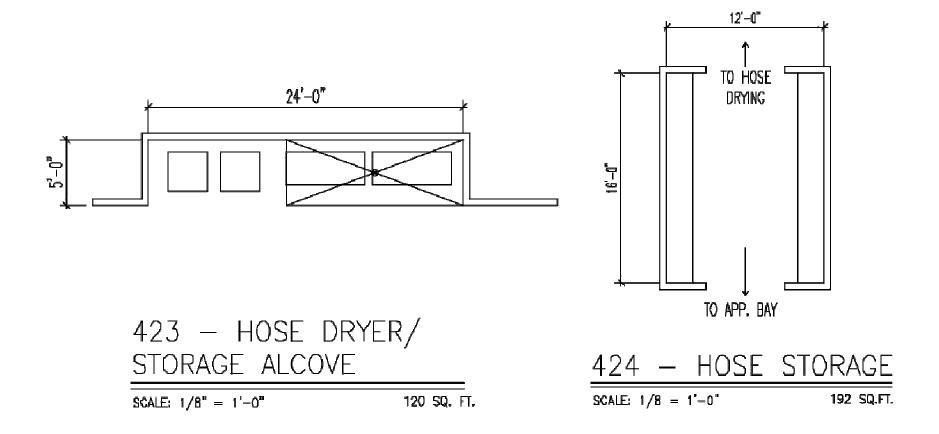
419 — APPARATUS <u>EQUIPMENT STORAGE — LADDER</u> <u>SCALE: 1/8 = 1'-0'</u> 150 SQ.FT.

WORK AREA/SHOP

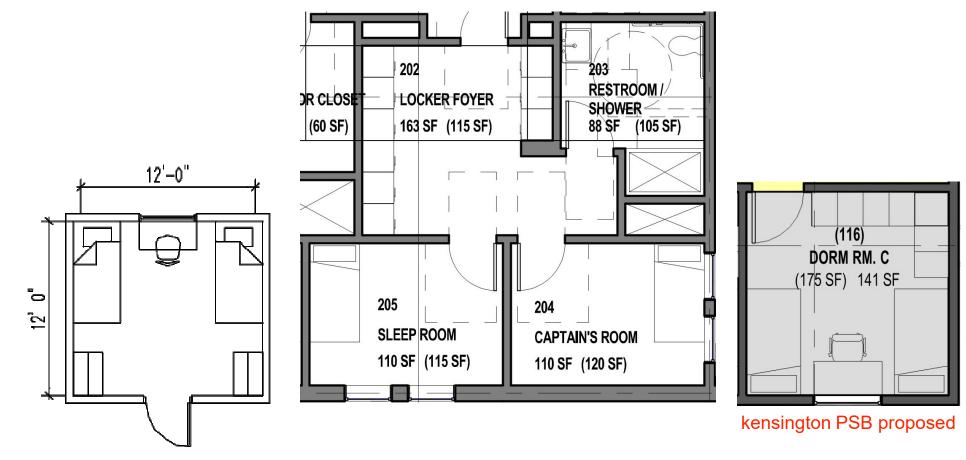
SCALE: 1/8 = 1'-0"

WORK AREA: 200 SQ.FT.
COMPRESSOR: 20 SQ.FT.
TOTAL: 220 SQ.FT.

Fire Station: Space Standards



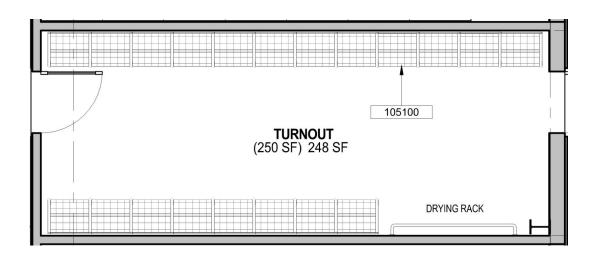
Fire Station: Space Standards

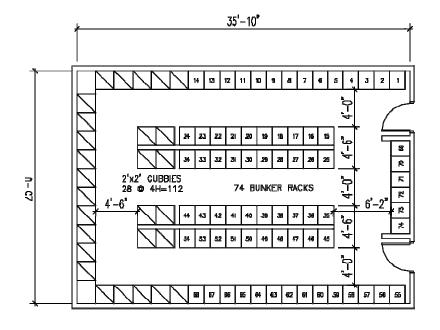


441 - RIDE ALONG DOUBLE SLEEPING ROOMS

SCALE: 1/8 = 1'-0" SLEEP ROOM: 144 SQ.FT.

Fire Station: Space Standards





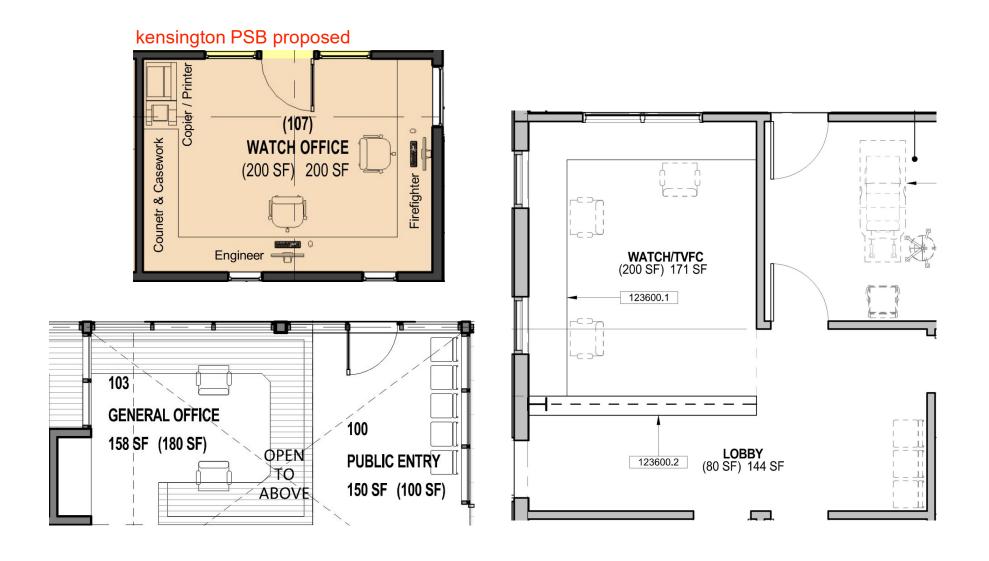
416 - BUNKER STORAGE ROOM/ DRYING ROOM

TURNOUT RM. (125 SF) 125 SF

kensington PSB proposed

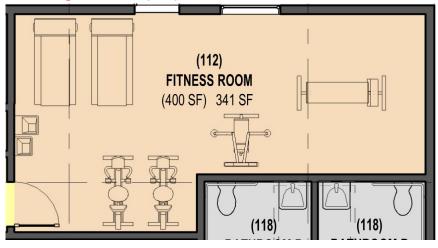
SCALE: 1/8 = 1'-0"

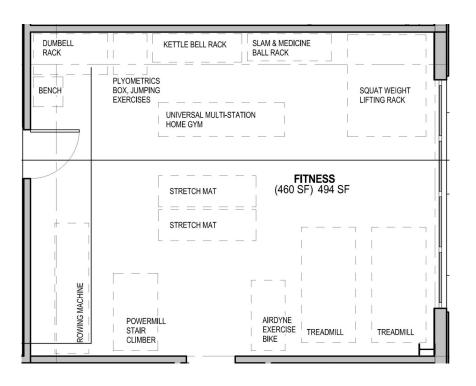
Fire Station: Space Standards



Fire Station: Space Standards

#### kensington PSB proposed

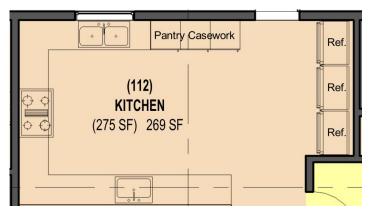


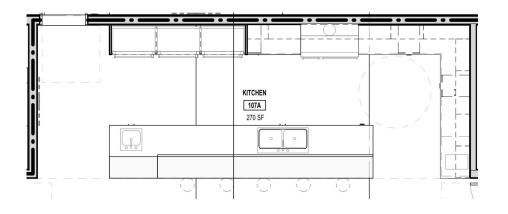




Fire Station: Space Standards

#### kensington PSB proposed



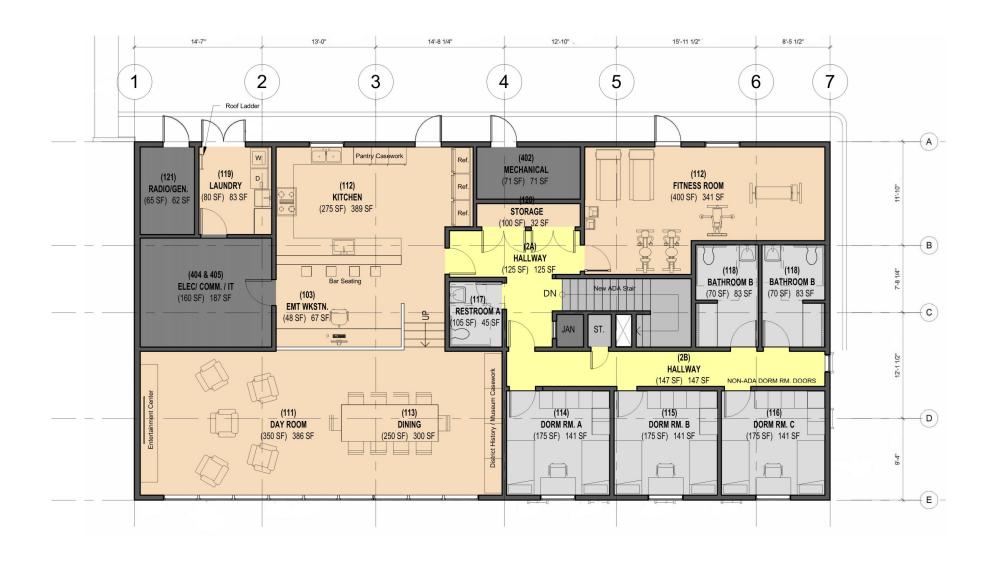




Fire Station: Space Standards



Fire Station Renovation First Floor



Fire Station Renovation Second Floor - 2

September 14, 2022 Board of Directors Regular Meeting Agenda Item 5h

#### 11/16/2019

#### Attachment C

Public Forum with RDC Architects:

"A ten-pound problem in a five-pound bag"

## kensington public safety building

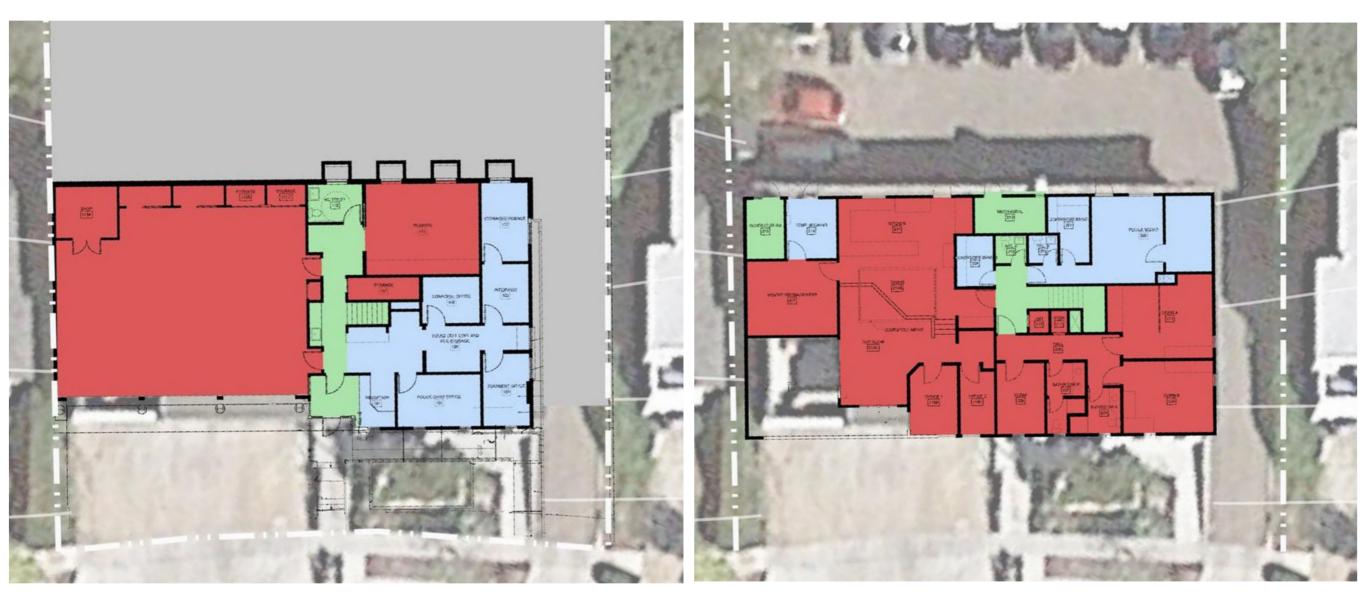
public forum: status update

november 16, 2019



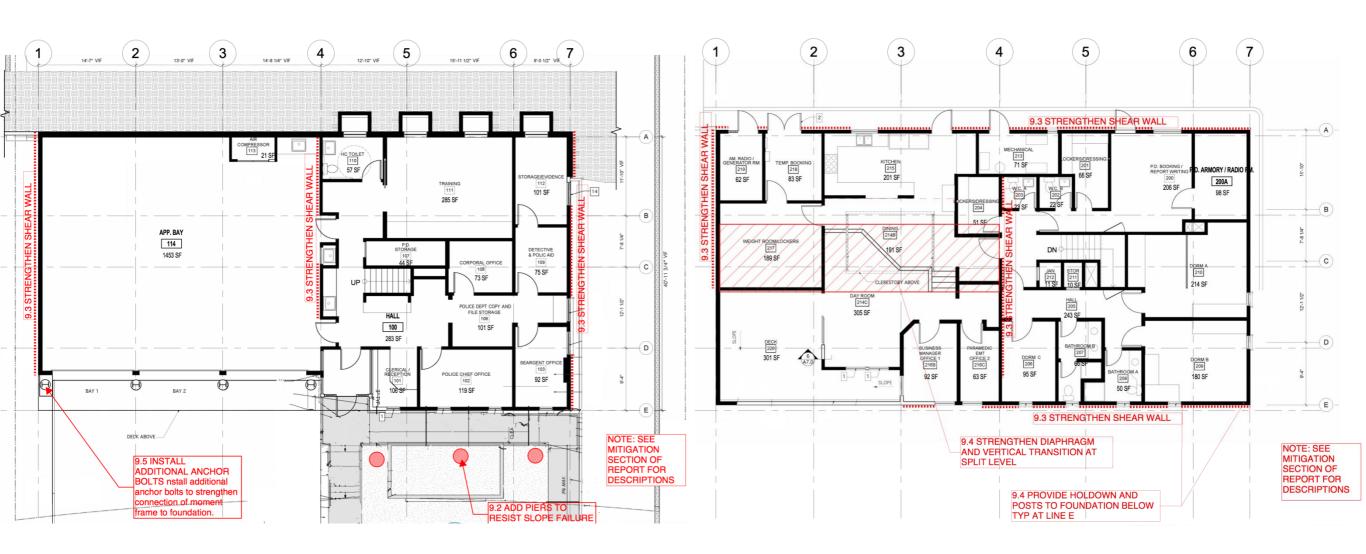
level 01 level 02

existing public safety building



level 01 level 02



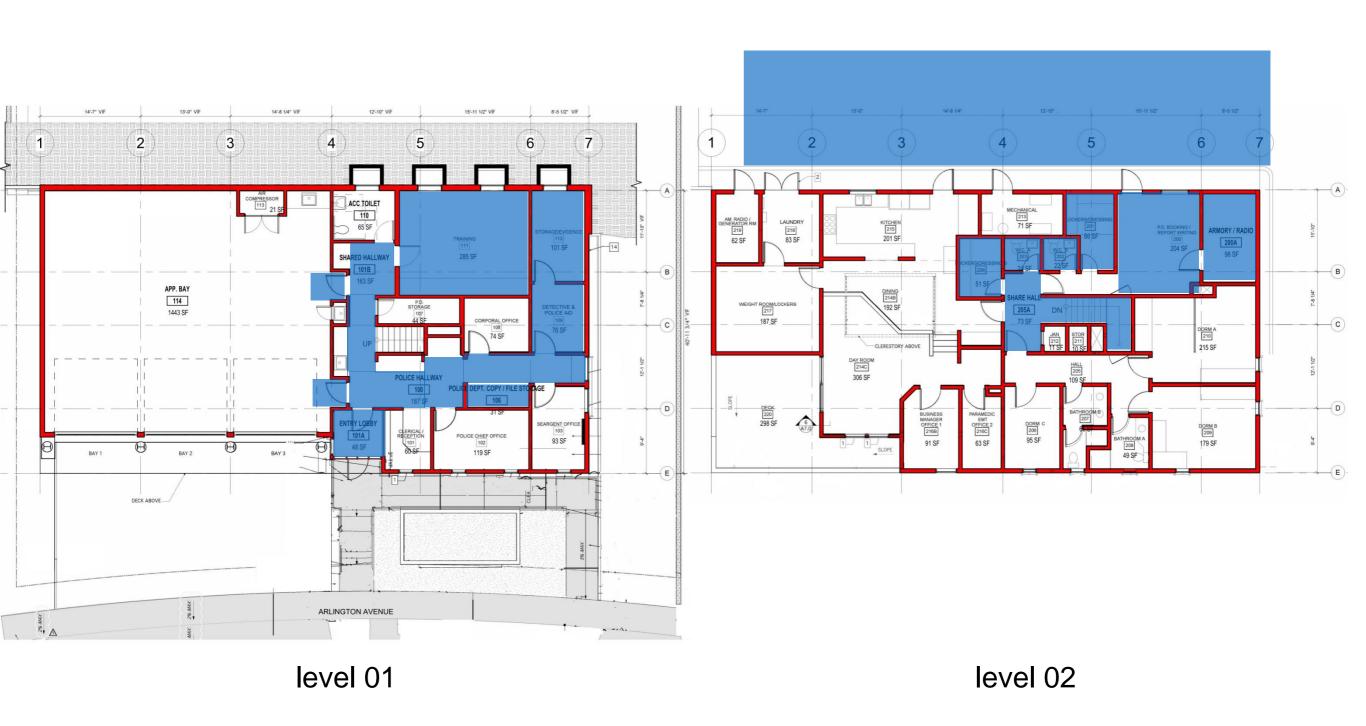


level 01 level 02





ADA non-compliant areas



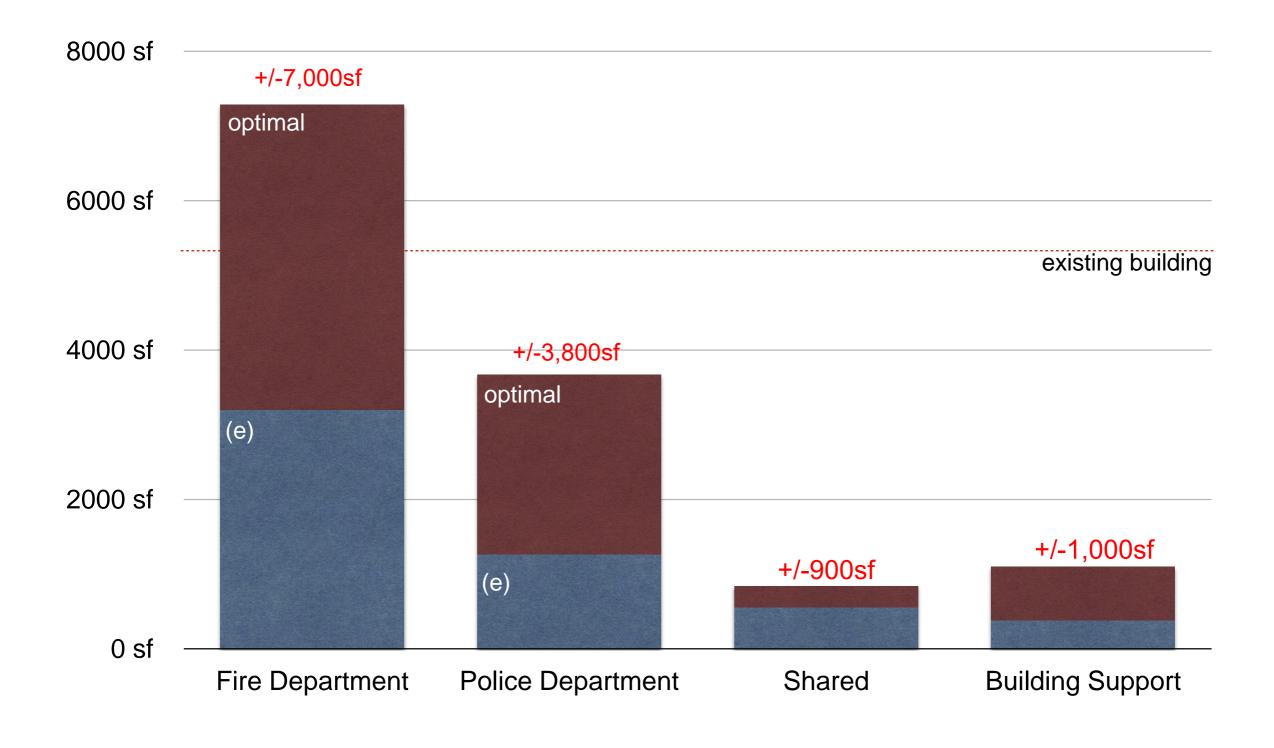
police department: non-conforming/non-compliant



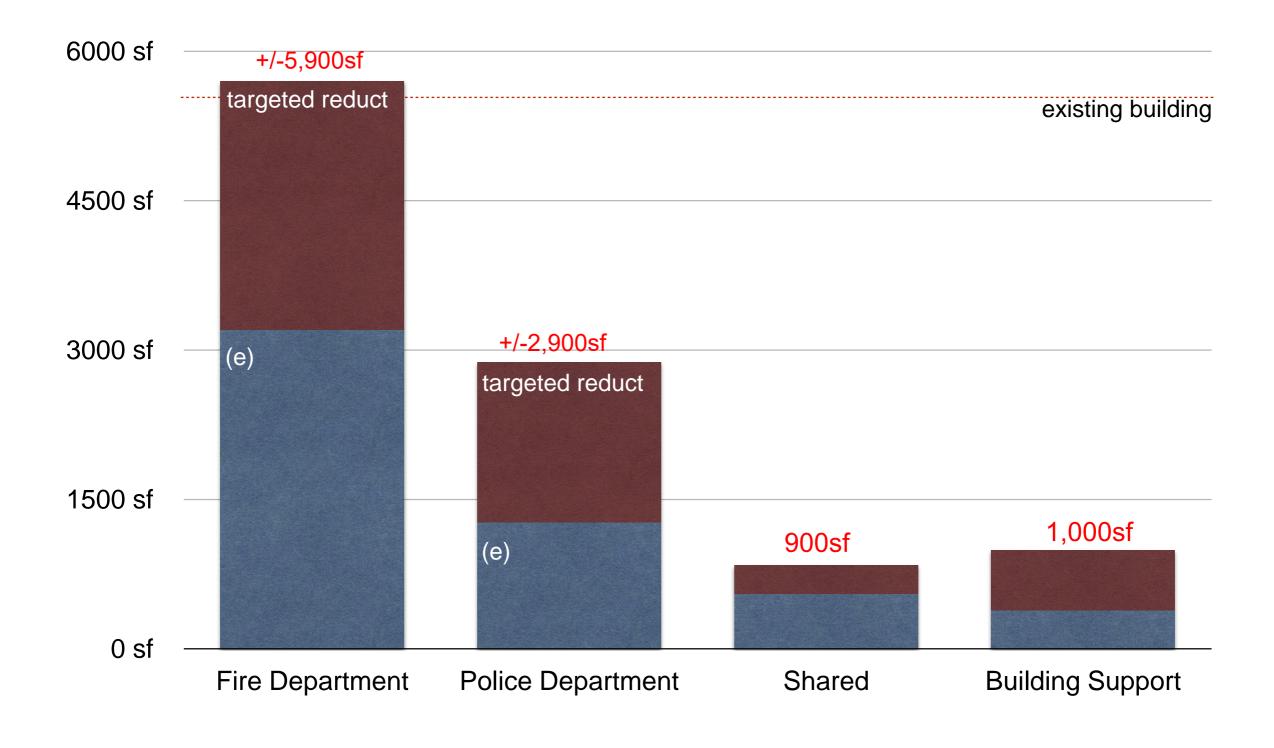
level 01 level 02



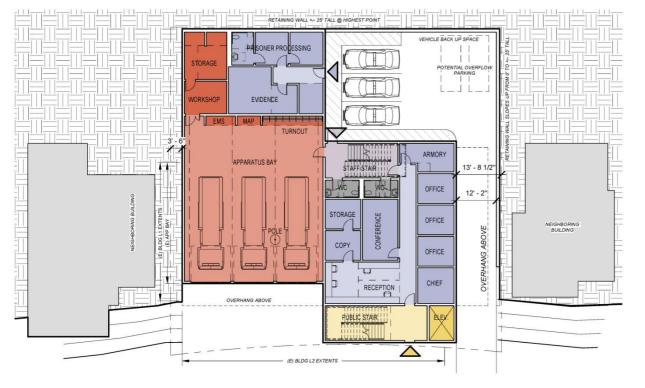
fire department:nonconforming/non-compliant areas













option 01

option 02



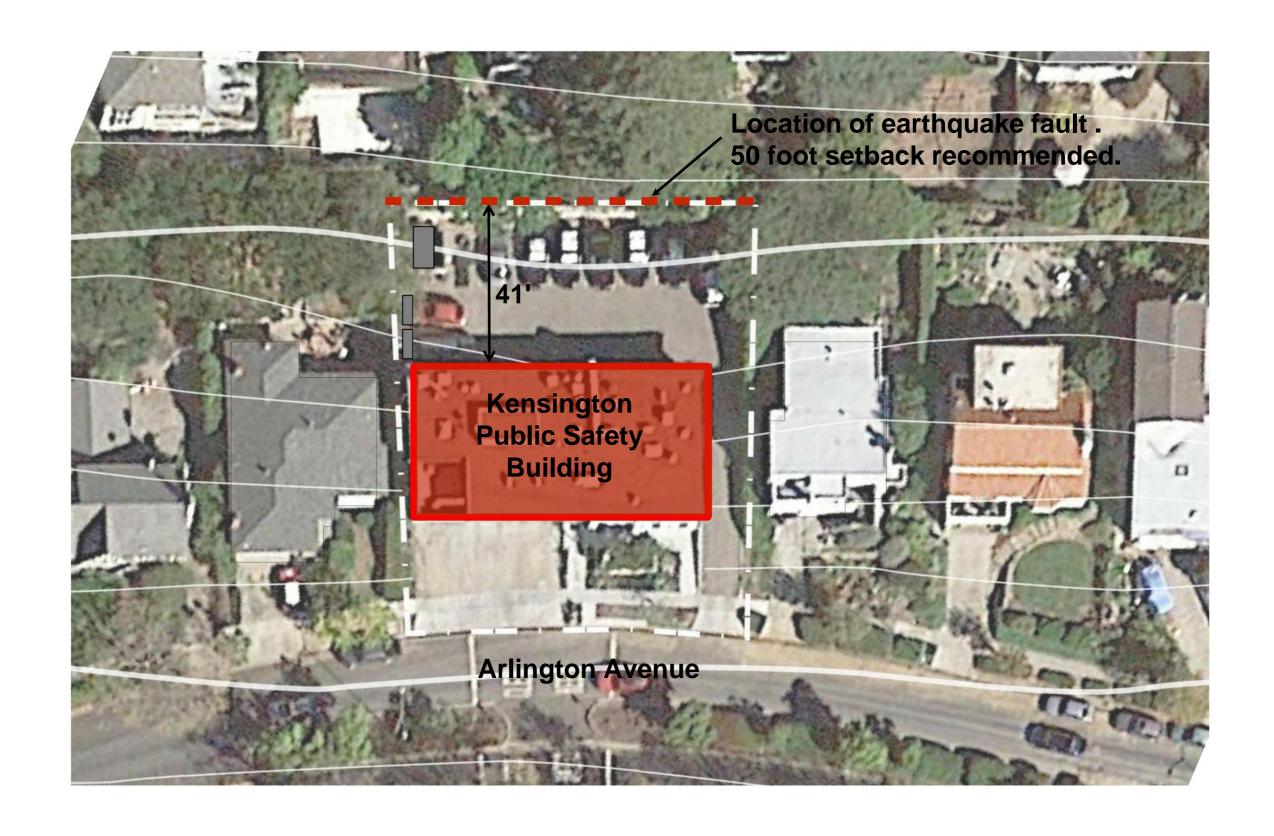


option 03

option 04



expansion not allowed



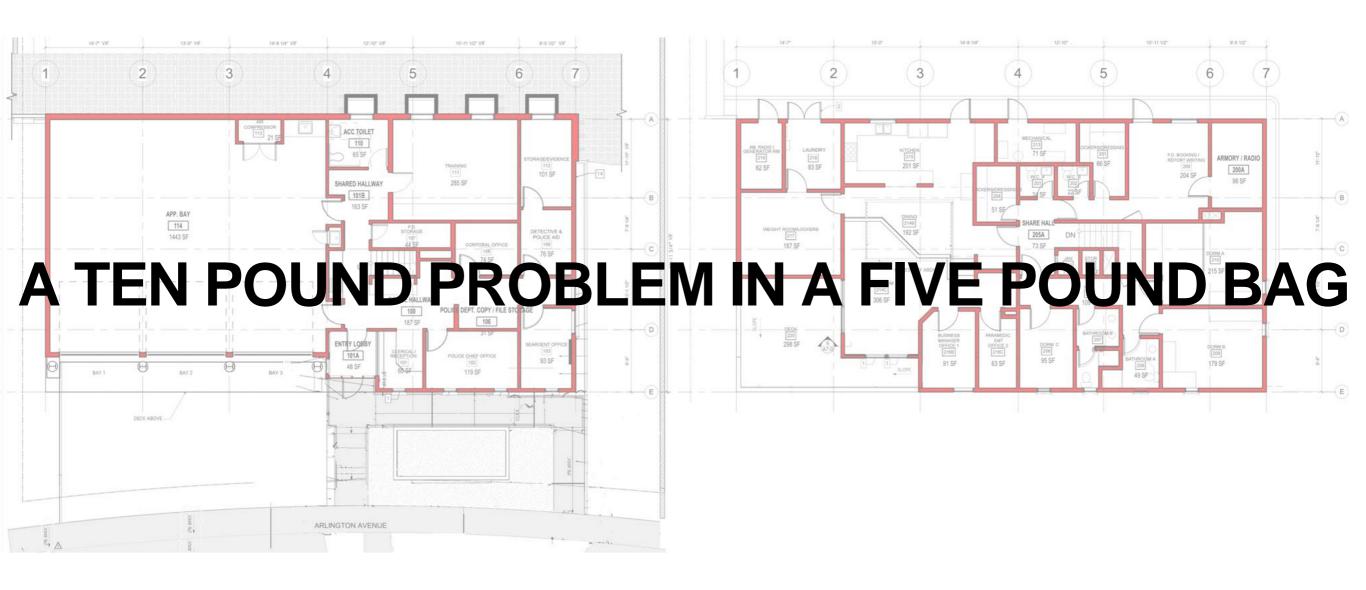


expansion not allowed





approvable new sites not identified



level 01 level 02

back to the existing building

- Contact: BSCC Bureau of State & Community Corrections
- Research: CA Dept. of Conservation [Geological Survey Alquist Priolo Earthquake Fault Zones]
- Contact: DSA Dept. of the State Architect
- Contact: Contra Costa County Dept. of Conservation & Development
  - 1. Supervising Structural Engineer
  - 2. Accessibility Division

# allowable remodel \$\$

The value of the structure is the replacement cost to construct a building of the same size. The Owner should get a cost estimate for the replacement cost of the building. This will then establish the 50% upper limit that can be spent on the renovation of the building. However, the building department will have to accept the estimated costs.

## conclusion

- replacement-cost cost estimate required
- 50% of above = renovation budget
- County verification required
- scope may need to be reconsidered

# accessibility requirements

The building will need to comply with all California Building Code (CBC) regulations for accessibility. An accessible path of travel between levels is required. All levels of the building will need to be made accessible either by a ramp or an elevator. All portions of the building will need to comply with CBC accessibility regulations. This includes, but is not limited to; parking, entries, kitchen, restrooms, showers, sleeping rooms, living areas, offices, training rooms and public areas.

## conclusion

- elevator required
- wheelchair lift @ split level required
- verify all operational areas provide for accessibility

# expansion vs. occupancy

The occupancy of the building may not be increased by any means from the occupant load that currently exists in the building.

## conclusion

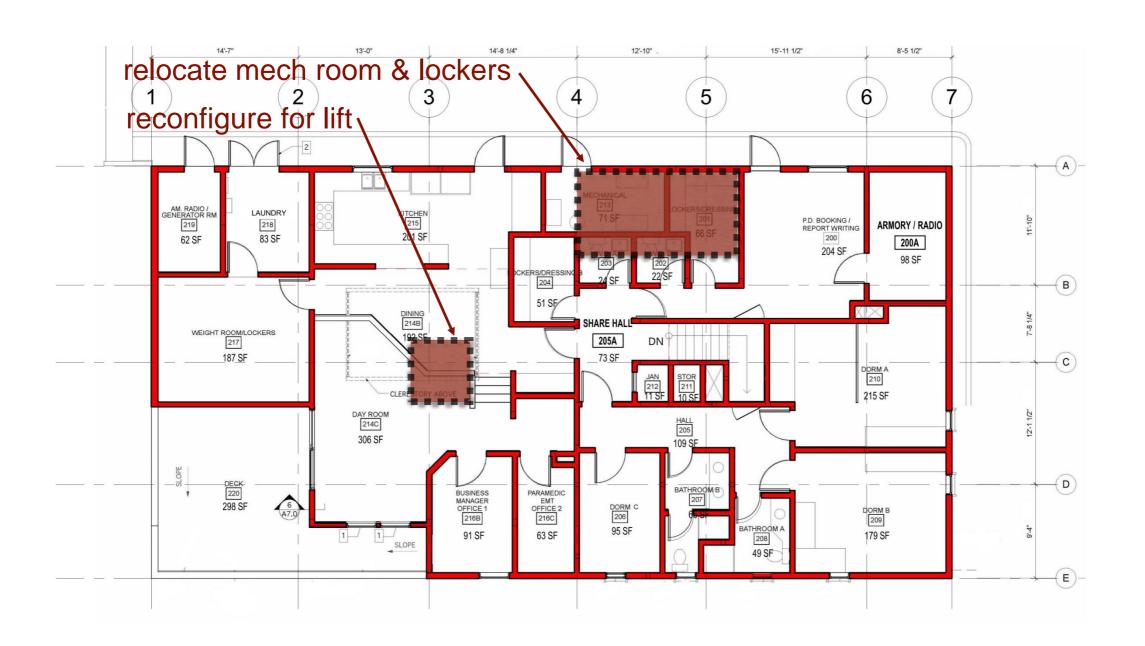
proposed plans may not increase occupancy

NOTE: preliminary analysis verifies that the current plans to **not** increase occupancy





existing level 01: new elevator



existing level 02: new elevator



level 01 level 02



scenario 01: existing footprint, fire department only

September 14, 2022 Board of Directors Regular Meeting Agenda Item 5h

#### 01/13/2021

#### Attachment D

Joint Status Report on PSB Renovation by Fire and Police Staff:

"Both Chief Pigoni and Chief Schuld have prepared written comments reflecting the difficulties in developing a conceptual design that meets the facility requirements of both departments. These comments are attached to this report."





KFPD BOARD OF DIRECTORS MEETING January 13, 2021 ITEM 7.1 KPPCSD BOARD OF DIRECTORS MEETING January 14, 2021 ITEM 8

JOINT STATUS REPORT ON PUBLIC SAFETY BUILDING RENOVATION AND CONSIDERATION TO INITIATE A JOINT REVIEW OF THE CURRENT CONCEPTUAL DESIGN BY MEMBERS OF THE KPPCSD AND KENSINGTON FIRE PROTECTION DISTRICT BOARDS

#### SUMMARY OF RECOMMENDATION

Receive a status report on the Public Safety Building renovation project, and consider directing staff to schedule a public meeting consisting of two members from each of the KPPCSD and KFPD boards to review the project.

#### **BACKGROUND**

A renovation or replacement of the KFPD Public Safety Building (PSB) has been a subject of consideration since 2016 when a seismic evaluation by Biggs Cardosa Associates Inc., Structural Engineers, determined that "Because the building does not meet the latest seismic code requirements and due to its proximity to major earthquake faults there is the possibility that significant structural damage may occur with loss of life during a seismic event." The report, dated 02/16/2016, recommended that "the existing building be replaced or fully evaluated based on the requirements of the 2013 California Building Code by a registered Structural Engineer to determine the structural framing elements that are deficient" and that "a replaced structure would not only perform better during an earthquake but address many of the operational issues of the existing station." It should be noted that the current 2019 CA building code is now two cycles beyond the 2013 version and has increased requirements for building life safety.

Subsequent studies of the PSB evaluated numerous options to remedy the safety and operational deficiencies of the building. In January, 2017, the architectural firm of RossDrulisCusenbery (RDC) presented a "Feasibility and Master Plan Final Report" which fully assessed the existing building, site, programmatic space requirements, civil infrastructure (BKF Engineers), structural (IDA Structural Engineers), and cost estimates (Mack5 Consultants) for the following:

- 1) Renovation (6K gsf at \$652psf = \$4M),
- 2) Replacement on site (14K gsf at \$579psf = \$8M), or
- 3) Building at a new location (19K gsf at \$595psf = \$11.5M).

In November, 2017, a geophysical investigation report by Advanced Geological Services on the existing PSB site stated that "No definitive fault indications were observed..." but suggested that "...there may be a geologic discontinuity...along the retaining wall between the back of the firehouse parking lot and the neighbor's yard." A further report by Rockridge Geotechnical in January 2018 stated that, "The location

of the suspected fault and resulting setbacks are expected to significantly limit the potential of extending the footprint of the proposed building to the eastern property line."

At a KFPD board meeting on 09/11/2019, RDC presented a summary of the thirteen schemes studied to date which referenced a "Conceptual Retrofit Design" that included an explanation of the Alquist-Priolo Earthquake Zone Act. The Act "...prohibits the location of developments and structures for human occupancy across the traces of active faults" and limits alterations or additions of existing buildings on such sites to 50% of the value of the structure. RDC's presentation detailed all the areas of both the Fire Department and the Police Department which are deficient and do not meet standards and practice codes for contemporary levels of service. The RDC recommendation, based on solving both the seismic vulnerability and the inadequate facilities for both departments, was to renovate the PSB for use by the Fire Department and to find safe and appropriate space for the Police Department elsewhere.

Before proceeding with this recommendation, the KPPCSD Board pursued the idea of having RDC develop a design that would house both the Fire and Police departments in the PSB, and the Board worked with the Fire District for permission to engage RDC to explore this possibility.

At its meeting of January 23, 2020, the KPPCSD Board, with the concurrence of the KFPD, approved an agreement with RDC in the amount of \$15,673 for their firm to develop a design for the renovation of the Public Safety Building that could accommodate space needs of both KFPD and the KPPCSD Police Department. It was understood that there was no guarantee that this work by RDC would result in a feasible design, but the Board majority felt that it was worthwhile to fund this additional work.

During the course of the work by RDC, several technical design issues arose that required additional analysis and meeting(s) with the Contra Costa County Building Official. These issues involved accessibility and seismic requirements for the renovated Public Safety Building, and were outside of the original scope of work contracted for by KPPCSD. To continue this architectural analysis, the KPPCSD provided additional funding for an Extra Service Request (ESR 001), with the cost of that ESR split evenly with the Fire District. The cost to each agency was approximately \$13,000.

On September 17, 2020, KPPCSD and KFPD staff received from the architect the draft conceptual plans for a new "Option D" for the renovated Public Safety Building. This conceptual plan incorporated an elevator and a wheelchair lift, and redesigned space on the ground floor to improve the layout of the Kensington Police Department based on prior comments from the department. The plan also incorporated an altered layout for the apparatus bays and support spaces. This conceptual design enclosed the outdoor deck area, and included modifications to meet accessibility codes.

Neither the Fire District nor the Police Department staff found design "Option D" to be completely acceptable, and both KPPCSD staff and Fire District staff participated in discussions with the architect to review their specific concerns associated with the conceptual design. At the November 11<sup>th</sup>, 2020, regular board meeting of the KFPD, the directors approved closing out RDC's ESR007, effectively pausing any further work in lieu of the concerns expressed.

#### **CURRENT STATUS OF BUILDING DESIGN**

Following several additional discussions independent of RDC in December 2020 that included the KPPCSD General Manager Bill Lindsay, KFPD General Manager Bill Hansell, Police Chief Walt Schuld, and Fire Chief Michael Pigoni, Mr. Hansell made revisions to the prior conceptual Option D plan (attached)

that attempted to address concerns by each of the chiefs. Both Chief Pigoni and Chief Schuld have prepared written comments reflecting the difficulties in developing a conceptual design that meets the facility requirements of both departments. These comments are attached to this report. The managers and chiefs briefly discussed alternatives that would solve the space constraints of renovating the existing building, but, at this juncture, staff believes that it is important to receive a policy review by board members from each of the agencies so that there is an understanding at the governance level of what facility needs can and cannot be addressed through renovation of the Public Safety Building within the existing building footprint. Specifically, the general managers believe that the boards should authorize staff to schedule a joint committee consisting of two members of each board to review the status of the project in detail. (It may be noted that each board previously appointed a committee that could serve this purpose.)

While the agenda, format and objectives need to be more fully developed, the concept for a joint committee or board meeting is as follows:

- The meeting would be a public meeting;
- No decisions would be made at the meeting; it would involve a workshop-style presentation and discussion by members of both Boards to gather information needed for future, separate decisionmaking by each of the respective Boards;
- The meeting would be jointly facilitated by the general managers from both agencies;
- The workshop would include a presentation by KFPD General Manager Hansell, and police and fire staff, that would provide information on issues that are common to both agencies:
  - Overview and history of the project;
  - Review of initial design objectives;
  - Current status, including conceptual designs;
  - Feasibility of pursuing joint occupancy in the PSB;
  - Alternatives to joint occupancy in the PSB (if applicable);
  - o Recommended process for closure on a final conceptual design;
  - Preliminary project schedule; and
  - Project budget estimate.

The above is meant only to be a tentative listing of topics to be addressed.

#### **RECOMMENDATION**

Receive a status report on the Public Safety Building renovation project, and consider directing staff to schedule a public meeting consisting of two members from each of the KPPCSD and KPFD boards to review the project.

#### **FISCAL IMPACT**

There is no significant additional fiscal impact associated with the recommended action described in this report.

#### **ATTACHMENTS**

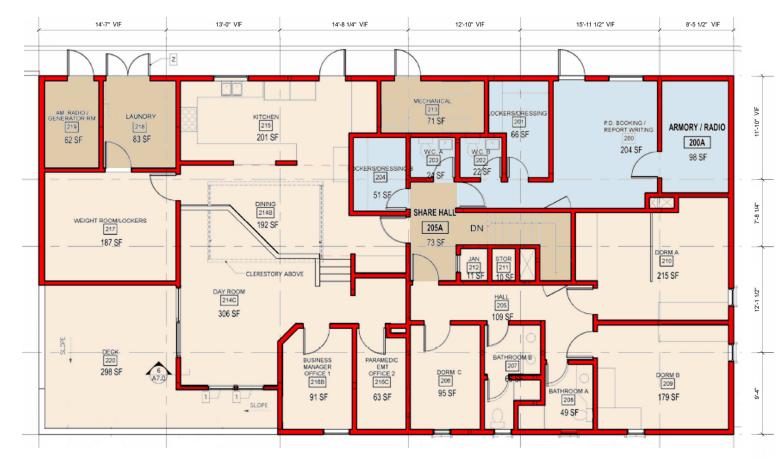
- Current analysis of the renovated Kensington Public Safety Building as prepared by KFPD General Manager Bill Hansell
- Memorandum from KFPD Fire Chief Pigoni Regarding Public Safety Building Design
- Memorandum from KPPCSD Police Chief Walter Schuld Regarding Public Safety Building Design

#### **SUBMITTED BY:**

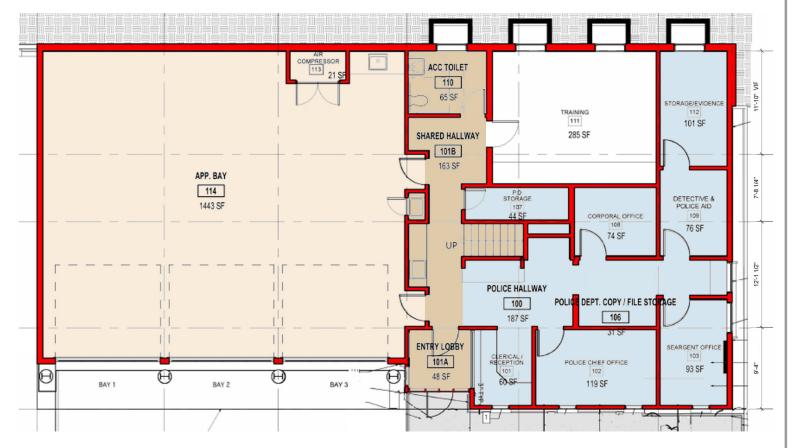
Bill Lindsay Interim General Manager, KPPCSD

And

Bill Hansell General Manager, KFPD



Existing: 2nd Fl Plan

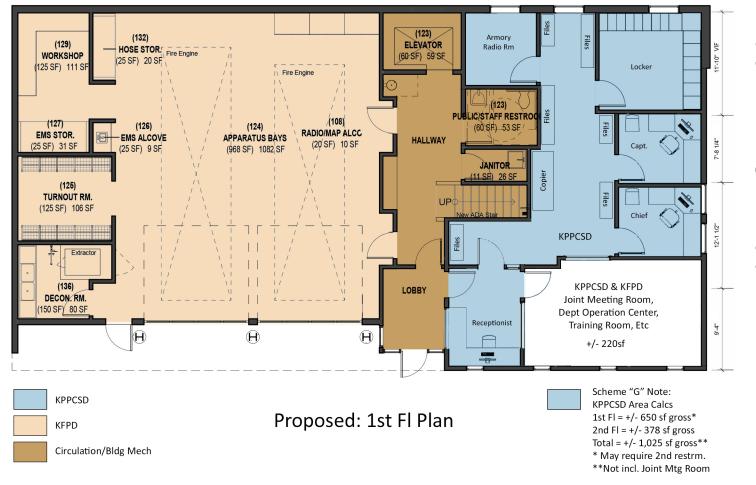




Existing: 1st Fl Plan



Proposed: 2nd Fl Plan





#### **EL CERRITO-KENSINGTON FIRE DEPARTMENT**

10900 San Pablo Avenue • El Cerrito • CA • 94530 (510) 215-4450 • FAX (510) 232-4917

www.el-cerrito.org

**DATE:** January 7, 2021

**TO:** Bill Hansell: General Manager

**FROM:** Michael Pigoni: Fire Chief

**RE:** Revision G Comments

Per your request after our meeting today regarding the Station remodel, I have updated my memo to you that was dated December 31, 2020. I have discussed the new layout represented in Revision G with the labor group as well as the management group to get more perspective views on the design. Below is a list of concerns, thoughts and wishes that were brought forward as well as ones of my own, many of which have already been shared.

- 1. **Conference Room:** The Public Safety building currently has a joint use conference room that is approximately 285 sq. ft. Revision G has a joint meeting room that is technically within the PD side of the room and is only 220 sq. ft. While this is smaller than the existing room, it can be made to work, but would need confirmation that there is no security concern with PD in that the public/vendors/others would be entering this space. The importance of a dedicated conference/meeting room needs to be a high priority for potential large scale emergencies, shift meetings and/or training. There is also the concern that this shared room would be used as part time office space by non-sworn police staff or other CSD personnel. *Preference is still for a dedicated office for Fire on the first floor as well as a larger shared conference room accessed directly from the public area that is set up for training and to serve as a an EOC and/or DOC.*
- 2. Apparatus Bay: Preference is to not lose the third apparatus bay. The spare bay provides room to reload hose packs, layout and inspect rescue equipment, work on projects, provide a training area for practicing with fire equipment, running positive pressure fans etc. without moving the apparatus outside. This space also provides area for growth if the District in the future wants to consider additional equipment to augment services. This could include a type 6 brush truck or a utility pickup, portable water tank trailer and pump with hose reels for pre-positioning during high fire danger, decontamination trailer, or an emergency equipment cache trailer with equipment similar to the CERT sheds that could be towed to neighborhoods in the event of a major event. Preference is to leave hose/turnout racks where they are (which works fine) and look at modifying the work shop area to have the extractor towards the rear of the apparatus room.
- **3. Kitchen:** It was pointed out that moving the kitchen to the current deck/patio area would create issues with using the outdoor barbeque grills that are located in the parking area just outside the kitchen window. This would require the firefighters to be moving back and forth between the kitchen and outside traversing the through the day room and stairs multiple times. Additionally, there appears to be a loss in storage area in the kitchen, mainly the pantry for each shift. *Due to the possible safety issue and disturbance to others, preference is to leave the kitchen in the current location with the revisions as laid out in Revision D.*
- **4. Bedrooms:** The bedroom layout permits two beds and a workstation/desk in each one. While normally only one person uses each bedroom at a time, during high fire danger (Red Flag) when the Department increases staffing, personnel are forced to share rooms. In retrospect of this current pandemic, it is evident that larger bedrooms would provide better isolation when additional personnel are required. An alternative to larger

rooms would be a 4<sup>th</sup> dorm that not only assists for additional staffing, but in looking to the future, it would provide the option for the District to consider a 4<sup>th</sup> firefighter and provided the NFPA 1720 required staffing of 4 personnel on an engine. A fourth firefighter, commonly referred to as 4/0 staffing would provide for safer and more efficient operations at emergency scenes. *Preference is for a total of 4 dorms with two beds in each that provide a minimum of 6' between the beds and a work station in each one.* 

- **5.** Captain's Office: The Captain's office is shown in what is currently the workout/electrical room. Three of the four walls have considerable amount of equipment including electrical panels, conduit, computer servers, phone system, etc. I would question if this infrastructure can be relocated easily. Additionally, attention needs to be made for insulating the walls to provide privacy when meeting/counseling personnel or other work that requires discretion. *Preference would be to increase the size of this room to allow to meet with the whole crew at one time and/or provide a dedicated larger office on the first floor.*
- **6. Crew Office Space:** The work area/office off the day room for the engineer and firefighter is viewed as not optimal due to the potential distraction if someone else is in the day room. At a minimum, there should be a door installed and additional insulation with possible 6" walls to isolate outside distractions. *Preference would be to relocate the work spaces away from the day room.*
- 7. **Workout Room:** The relocated area for the workout room to the current kitchen area is not acceptable due to the size. This area is no larger than the current area being utilized (when including the area in the day room that is also used) and would actually have less floor space considering the walkway to access the parking lot cannot be used and must be kept clear. The other option discussed of using the current deck area is also not an acceptable location due to the noise distraction to the proposed Captains office and day room. This area is also smaller than currently being used when considering the area in the day room also being utilized for equipment. *Preference is to go back to Revision D design*.
- **8. Radios:** While there is a location now for the dispatch printers by the doors to the apparatus on the first floor, there needs to be a location in the upstairs area to install the radios for both Richmond and Con Fire. The radios need to be located where they can be accessed easily. This will require something centrally located in the kitchen/dayroom area with countertop area for writing on next to them. Currently they are located adjacent to the kitchen on the counter under the historical cabinet and door to the stairwell. *Preference is to locate the radios on the second floor near the center workstation that is shown near the wheelchair lift for the upper day room.*
- **9. Historical Display/Museum:** Revision G does not have any area designed for the historical items that are currently on display above the radio cabinet. History is extremely important in the Fire Service as are displaying items from years gone by. *Preference is to provide an adequate display cabinet in the day room area.*
- **10. Restrooms:** I question the feasibility of only one restroom for PD and it is located on the first floor. There is no facility on the second floor. As currently designed, anyone in custody will need to be allowed to use the public restroom in the first floor hallway. This is a safety concern for Fire personnel and any public that is brought in. *Preference is that a secure restroom be provided for PD on the second floor to be more convenient for them and promote safety in the public areas.*
- 11. Parking: Parking behind the Station has always been a problem and was made even worse years ago when the emergency generator was installed and took up more spaces. Currently Fire has two spaces against the wall and then nose into the garbage can storage area. Every other day when there is shift change, it requires personnel to play musical chairs with the cars to switch out positions. Most days one or two oncoming firefighters will park in front of the Station which has and continues to generate complaints from citizens.

(unknown why) *Preference is to re-negotiate the contract with PD to provide one or two more parking spaces for Fire.* 

**12. Ballistic Protection:** At this point, the location of the PD's armory is not indicated and assumed it would be back on the second floor if Revision G is followed, but once located, there remains the same concern as today for protection from an accidental discharge with ballistic reinforcement added to the walls and/or ceiling depending on final location.

## KENSINGTON POLICE DEPARTMENT 217 Arlington Ave

Kensington, CA 94707-1401 (510) 526-4141



### Walt Schuld Interim Chief of Police

DATE: January 7, 2021

TO: Bill Lindsay, Interim General Manager

FROM: Walt Schuld, Interim Chief of Police

**SUBJECT:** Public Safety Building

I have reviewed the latest proposal "Option G" for sharing space with the Fire Department in the Public Safety Building. There are concerns about the amount of space available to provide for a professional and efficient police department.

Our existing space consists of 1222 sq. ft. which is constricted but if needed we can make it work. Option G shows our gross square footage to be 1,025 sq. ft. We lose 200 sq. ft. of usable space. In addition, with the insertion of a mandatory computer room<sup>1</sup> of at least 110 sq. ft. we lose a total of 310 sq. ft. from an already confined space. The following are the deficiencies that we will have with Option G:

- 1. We are losing more space rather than gaining needed space.
- 2. We lose the office for the sergeants to do paperwork or conduct counseling sessions.
- 3. We lose dedicated workstations for the Police Services Assistant to run stats, purchase supplies, arrange for training, keep records, fill out reports for DOJ, etc.
- 4. We lose a dedicated workstation for the Detective and Traffic/Community Services officer. Both are on the computer for all our law enforcement software and responding to the community by email, phone and zoom meetings.
- 5. Nine employees will have to share three workstations.
- 6. We lose our evidence storage including temporary storage.
- 7. No room for growth for Reserves or Volunteers. Volunteers would have to be offsite.
- 8. No sink, small refrigerator, or cupboards. Officers will be required to keep non-perishable food items in their uniform lockers or eat out.
- 9. Live Scan machine will have to take the space of one of the file cabinets.
- 10. No separate locker room for females.
- 11. Only one public restroom (not very significant but we currently have a private restroom upstairs and a public restroom downstairs).

Some of the above deficient areas we can make do without but overall, I cannot recommend that the police department attempt to fit into a 1,025 sq. ft. space. The proposal actually deteriorates the conditions that is now available for the police department and certainly does not look toward future growth (volunteers, reserve officers, and cadets).

Walt Schuld

Interim Chief of Police

<sup>1</sup> Department of Justice requirement to have a secure computer room. We are currently out of compliance.

#### 03/11/2021

#### Attachment E

#### Preliminary Needs Assessment & Financial Analysis:

- PS Building constructed in 1970.
- Remodeled in 1999.
- Since KPD's establishment in 1946, there has been substantial increase in staffing.
- 1946 2 Police Officers,
- 1957-'99 5 Police Officers, and
- 2000 to present 6 to 10 Police Officers.
- There are many more regulatory and reporting demands of law enforcement than when KPD was first established.
- Although staffing and regulatory conditions have increased over the years, there has been no significant expansion of workspace.
- Department of Justice Non-Compliance.
- Lack of space for confidential work.
- Currently, there is no owned or leased space for the Administrative staff. With one exception, everyone is working remotely or in temporary spaces.
- Lack of sufficient and confidential physical storage, filing and archiving space.
- Existing working conditions reduce efficient use of staff time (e.g., confidential matters must be postponed due to lack of confidential work area).
- In the United States, it is uncommon for Fire and Police to be co-located in the same facility. For example, out of approximately 18,000 police departments in the United States, less than 150 have consolidated services under one roof.

Where should the future home of the KPPCSD be located?

Preliminary Needs Assessment & Financial Analysis

Kensington Police Protection and Community Services District

March 11, 2021



Existing facilities often fail on the criterion of adequate space. In most cases, increases in police services and personnel have not been accompanied by increased space to support them.

It is common for police department staffing and operations to have expanded significantly along with community needs and growth since the time the existing facility was built or acquired. In many cases, an existing police facility may provide very little of the total required space that a detailed space needs analysis will recommend.

~ Police Facilities Planning Guidelines, International Association of Chiefs of Police



**Presentation Objectives** 

To provide an overview and understanding of:

Current Status of Project

Existing and Future Working Conditions

Public Safety Considerations of Employees

Industry standards for police facilities, and

 Preliminary financial analysis of the most promising options for the future home of KPPCSD.



# **Presentation Outline**

- Introduction & Overview
- Modern Law Enforcement: Today's
   Regulatory & Administrative Framework
- Industry Standards
- Employee Safety & Continuity of Service
- Location & Housing Options
- Preliminary Financial Analysis





# Introduction & Overview





# **Project Status**

- Long standing Fire District and KPPCSD discussions and analysis to renovate the Public Safety Building.
- Several scenarios considered:
  - Renovate existing building footprint for both Fire and KPD.
  - Renovate existing building for Fire District and relocate KPD to another facility:
    - Buy/lease an existing facility for KPD, or
    - Build a new KPD on vacant land.
  - Build a new joint Public Safety Building.
- For the past several months, the focus has been to renovate the existing Public Safety Building and building footprint to accommodate both Fire and Police.
  - Meanwhile, KPPCSD staff have also been exploring lease and/or lease-to-own options in the event the renovations cannot accommodate both Fire and Police.





# **Existing Conditions**

- PS Building constructed in 1970.
- Remodeled in 1999.
- Since KPD's establishment in 1946, there has been substantial increase in staffing.
  - 1946 2 Police Officers,
  - 1957-'99 5 Police Officers, and
  - 2000 to present 6 to 10 Police Officers.
- There are many more regulatory and reporting demands of law enforcement than when KPD was first established.
- Although staffing and regulatory conditions have increased over the years, there has been no significant expansion of workspace.





**Existing Conditions (Cont.)** 

Department of Justice Non-Compliance.

Lack of space for confidential work.

 Currently, there is no owned or leased space for the Administrative staff. With one exception, everyone is working remotely or in temporary spaces.

 Lack of sufficient and confidential physical storage, filing and archiving space.

 Existing working conditions reduce efficient use of staff time (e.g., confidential matters must be postponed due to lack of confidential work area).





**Existing Conditions (Cont.)** 

Lack of privacy for routine work
 (e.g., difficult to work in same space
 when one person is on the phone while
 another is trying to write a report).

 Insufficient work square footage for social distancing and/or the next public health and safety risk.

Shortage of restroom facilities.





Modern Law
Enforcement:
Today's Regulatory
& Administrative
Framework



## Requirements

Department of Justice Requirements:
 District is out of compliance. DOJ requires 110 square feet of secured space.

Required Evidence Room:
 Contracting out to secure evidence is cost prohibitive and not considered a best practice or the industry standard.

Minimum Equipment and Space Requirements:

- > Patrol Officers 3 computers for 6 patrol officers.
- > **Sergeants** 2 computers in one office and adequate space to perform necessary job functions.



In addition to the Police of Chief, any other management and Sergeants need work spaces that allow for confidential meetings and discussions (e.g., Internal Affairs investigation, performance evaluations, disciplinary action, meeting with members of the public on confidential matters).





### **Deficiencies & Constraints**

# Secured Filing, Storage and Archiving: Lack of secure physical storage, filing and archiving space, especially for State Regulated & Confidential Files.

Employee Background Files	Officer Field Training Program files
Internal Affairs Investigations	Homicide/Major Crimes Investigations
Personal Files	Counseling Files
Human Resource Files	Payroll
Evidence Documentation	Citizen Complaints
Fleet Equipment & Building Maintenance	Police Forms (Citations, Towing, Legal)
Community Forms	Department of Justice Data (AB 392)



#### Administrative Staff:

Insufficient space in PS building to co-locate administrative support staff with KPD.

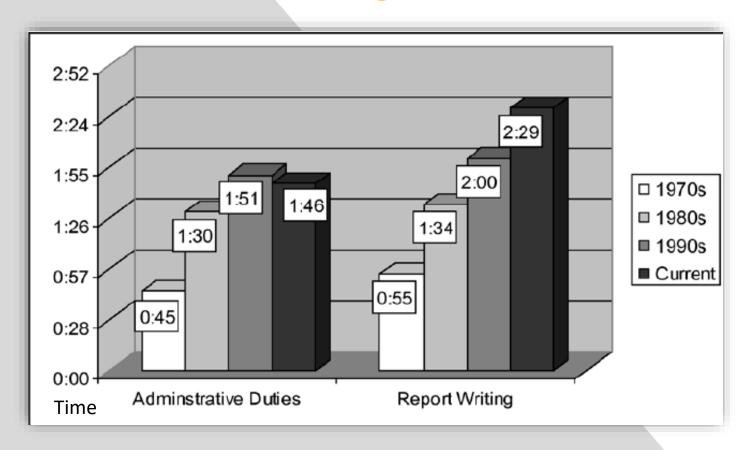
#### Restroom Facility Shortage:

There is one restroom on the first floor shared by Police, Fire, Administrative and Civilian Staff as well as the public. There is also one sub-standard bathroom upstairs used by 6 patrol officers.



## Administrative Duties – Changes Over Time

While police administrative and reporting duties, as well as the demand for service, have increased substantially over the past 30 years, the number of officers in police departments has not increased proportionally to meet these demands.



Source: Malm, Aili & Pollard, <u>Utilizing activity-based timing to analyze</u> police service delivery. Law Enforcement Executive Forum, 2007.

## Routine Duties & Activities

## Important and Essential Duties for Police Sergeant and Other Police Management:

- ✓ Plans, schedules, organizes, assigns, reviews and evaluates the work of sworn and non-sworn staff on an assigned shift.
- ✓ Provides input into selection, disciplinary and other personnel matters; may counsel employees as required.
- ✓ Plans, develops, presents and maintains records of training programs; trains staff in work procedures; reviews and approves reports prepared by sworn staff.
- ✓ Oversees, reviews and evaluates a variety of departmental programs and County-wide joint ventures; may represent the department and the District in contacts with other law enforcement agencies.
- ✓ Directs ongoing and sensitive internal affairs investigations.
- ✓ Schedules the work of employees to provide for coverage and makes day-to-day assignments as required by the needs of the department.
- ✓ Assists in the preparation and administration of the departmental budget; prepares grant proposals for various state and federal programs.
- ✓ Performs the full range of patrol duties.





Source: Kensington Police Protection and Community Services District Police Sergeant and Chief of Police Job Description, KPPCSD.org. Routine Duties & Activities

#### **Administrative Staff Support of KPD Activities:**

- ✓ Budget,
- ✓ Payroll,
- ✓ Public information requests,
- ✓ Political matters,
- ✓ Policy related action and response,
- ✓ CalPERS management,
- ✓ PD regulations & Grants,
- ✓ Police Fleet, Purchase Equipment,
- ✓ Legislation and State Mandates,
- ✓ Injury on Duty,
- ✓ Police equipment,
- ✓ Uniforms,
- ✓ Legal related issues,
- ✓ Employee recruitment,
- ✓ Hiring, discipline, and
- ✓ Termination.

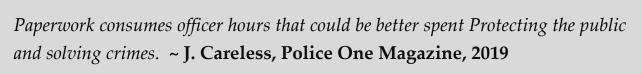


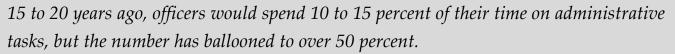


## Routine Duties & Activities

Officer					
On patrol (% of time)	Admin (% of time)				
75%	25%				

Sergeant						
On patrol (% of time)	Admin (% of time)					
50%	50%					





~ Chief Michel Moore, LA PD, My News LA, 2019



While incident reporting is vital to police work and helps move criminal proceedings forward, officers spend a significant portion of their workdays on documentation. According to a recent survey, officers say they spend three hours or more per shift on paperwork.

~ M. Geremia, Police Chief Magazine, June 2019



## **Employee Workspace**

The average net usable square feet per employee ranges broadly from one business to the next. However, survey results show that 93% of companies provide 100 square feet of work space or more per employee.

#### **Survey Results - Square Footage per Employee:**

- 41% provide 200 square feet or more.
- 34% provide 150-199 square feet.
- 18% provide 100-149 square feet.
- 4% provide 75-99 square feet.
- 3% provide less than 75 square feet.

## **Current Kensington PD Employee Office Space:**

• 38-56 square feet per employee.



Source: SA Office of Government Wide Policy, Workspace Utilization and Allocation Benchmark Report, July 2011

#### **Proposed Plan:**

 Reduces available PD space by 200 square feet from 1220 square feet to 1020.

## Police & Fire Operations

• In the United States, it is uncommon for Fire and Police to be co-located in the same facility. For example, out of approximately 18,000 police departments in the United States, less than 150 have consolidated services under one roof.

 However, when a joint public safety building has been <u>designed</u> to accommodate both professional disciplines with adequate space, there can be financial benefits to co-location.

Police Schedule – 12-hour shifts; 24/7.







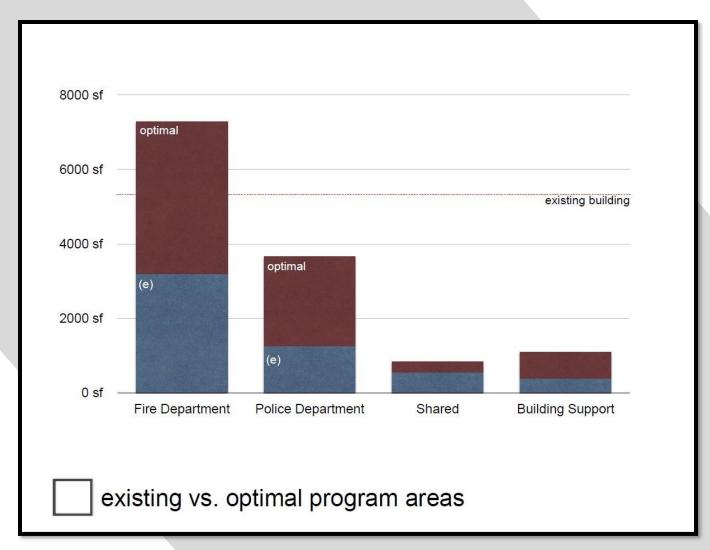
Sources: International Association of Chiefs of Police, 2014; and Pathways to consolidation taking stock of transitions to alternative models of police service, Michigan State University Report, 2015.

## Fire District Feasibility Study Results

П	DEPARTMENT	EXISTING		REDUCED		OPTIMAL		OPTIMAL WITH CUTS	
		Staff	NSF	Staff	NSF	Staff	NSF	Staff	NSF
	FIRE DEPARTMENT	3	3,202	5	5,700	5	7,287	5	5,955
	POLICE DEPARTMENT	*5	1,269	7	2,880	8	3,668	8	2,488
	SHARED SUPPORT	0	892	0	338	0	838	0	500
	BUILDING SUPPORT	0	585	0	990	0	1,100	0	990
	Totals	8	5,948	12	9,908	13	12,893	13	9,933

<sup>\*</sup>Table Not Accurate – reflects table as published in 2016. KPD has 10 employees.

## Fire District Public Presentation - 2019



Source: Kensington Public Safety Building, Public Forum: Status Update, November 16, 2019. **Employee Safety & Continuity of Service** 



## Considerations

PSB Seismically Unsound
 Cracks are visible in the Office walls.

• Employee Health & Safety - Confined Workspace
The current situation presents serious health and safety
challenges for first responders working in close proximity without
adequate ventilation.

 Public Health Preparedness
 The current co-location hinders comprehensive preparedness for the next pandemic and/or public health emergency.

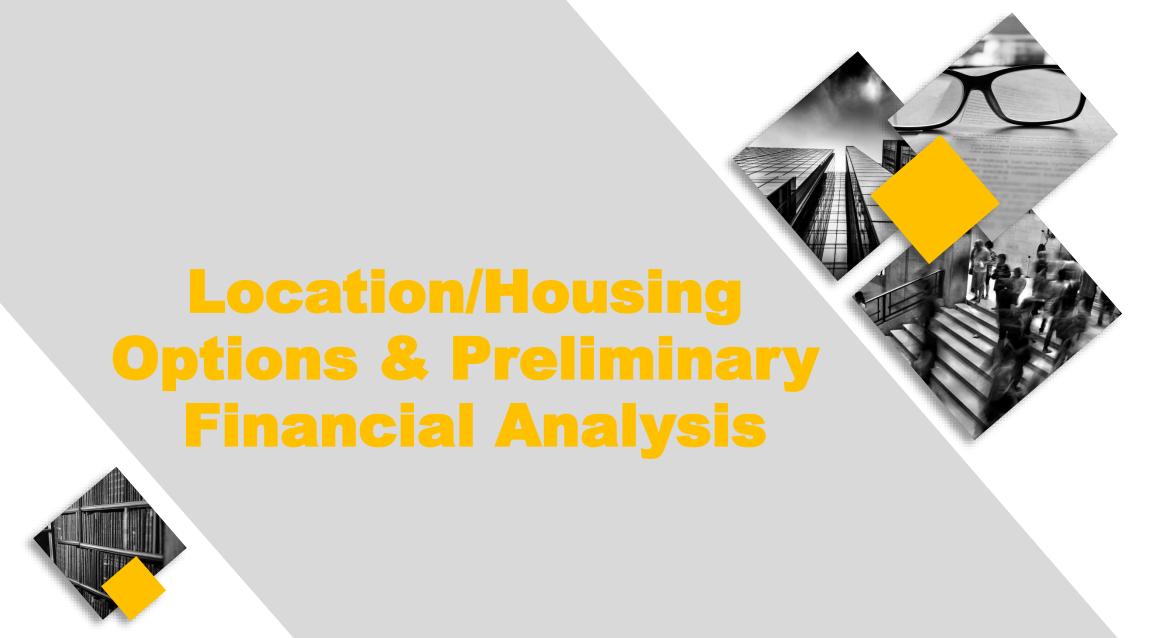
Disadvantage of Co-Location
 The PSB would likely be uninhabitable post-earthquake or fire eliminating Kensington's only first responder facility and likely damaging apparatus and vehicles.

Advantage of Separate Facilities
 To mitigate the potential of irrepart

To mitigate the potential of irreparable damage to both police and fire facilities and apparatus/vehicles at the same time during a local/regional public health and safety emergency.







## Location/Housing Options

#### Option #A:

KPD to stay in the PS Building and lease 1020 square feet of newly renovated space from the Fire District.

Administrative staff to be located in separate leased location.

#### Option #B:

KPPCSD lease space in separate location and co-locate KPD and administrative staff together.

#### Option #C:

KPPCSD and/or Fire District separate or together construct new PS building on vacant land in the District.

#### Option #A:

KPD to stay in the PS Building and lease 1020 square feet of newly renovated space from the Fire District. Administrative staff to be located in separate location.

#### Cost\*:

- Temporary location during renovation, tenant improvements: ~\$150K.
- Currently, the District Pays the Fire District \$3050 per month.
- Although currently unknown, after renovation the lease rate will increase.
- Administrative staff will need to lease a separate physical location estimated to cost a minimum of \$900 per month.





Option #B:

KPD and Administrative staff lease (or lease-to-buy/own) space in separate location.

Cost (Tenant Improvements Only):

 Minimum Upgrade - \$150-300/square foot, includes minor interior remodeling, tenant improvements and minor electrical upgrades.

Example: 2500 square feet = \$375,000 to \$750,000

Medium Level Upgrade - \$400-600/square foot,
 Greater electrical upgrades and improvements.
 Example: 2500 square feet = \$1-1.5 Million

Highest Level Upgrade - \$800-1200/square foot, Ensures the highest level of upgrades, everything to code and seismically sound.

**Example: 2500 square feet = \$2-3 Million** 



Option #B (Cont.):

KPD and Administrative staff lease space in separate location.

#### <u>Potential Lease Rate (Post TI) – 15 Year Lease:</u>

	FIRST 2 YEARS		3 <sup>rd</sup> YEAR		4 <sup>th</sup> – 15 <sup>th</sup> YEARS		+ CPI in YEAR 6, 8, 10, 12, 14	
	COST	NSF	ADDITIONAL	COST	ADDITIONAL	COST	COST	СРІ
UPSTAIRS	\$2,800/Mo	1041	+ \$200/Mo	\$3,000/Mo	+ \$500/Mo	\$3,500/Mo	\$70-\$350	2%
DOWNSTAIRS OFFICE + BASEMENT	\$2,500/Mo	1,615	+ \$500/Mo	\$3,000/Mo	+ \$300/Mo	\$3,800/Mo	\$76-\$380	2%
Totals	\$5,300/Mo	2,656 Sq Ft	+ \$700/Mo	\$6,000/Mo	+ \$800/Mo	\$7,300/Mo	\$146-\$730	\$7,466 - \$8,030

#### Option #C:

KPPCSD and/or Fire District separate or together construct new optimal PS building on vacant donated land in the District.

#### Cost:

- Land donated and new construction: ~ 800/square foot.
- PD and Admin Staff Only: 3,000 SF; \$2.4 Million\*
- Fire, PD and Support Staff: 10,000 SF; \$8 Million\*



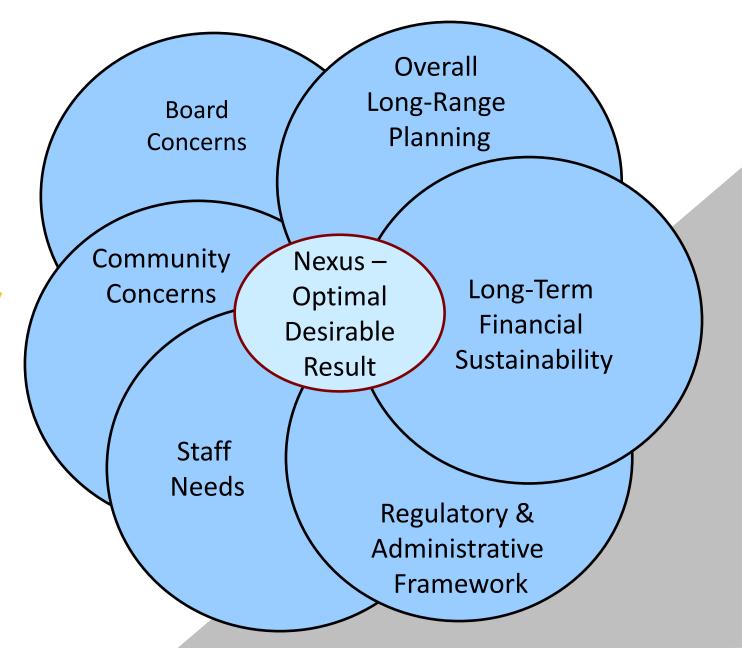
\*Source: based on the "Optimal with Cuts" scenario from the Fire District Feasibility Study, 2014.

#### **Side by Side Cost Comparison of Options**

ltem	Option #A: Stay in PS Building	Option #B: Lease Space	Option #C: Construct New Building
Space	KPD – 1020 Sq. Ft. Admin. – 310 Sq. Ft.	2656 Sq. Ft. (both KPD and Admin.)	3000 Sq. Ft. or 10,000 Sq. Ft. (with or without Fire)
One-Time Expense	~ \$150K (Tenant Improvements to Temporary Space)	~ \$375K to \$3 Million*	~ \$2.4 Million or \$8 Million
On-going Expense	> \$4000/month	\$5300 to \$8030 (over 15 years)	Ongoing Building and Site Maintenance

<sup>\*</sup>One-time cost for tenant improvements likely in the minimum to medium upgrade range. See slide 26.

**Conclusion:** Responding to the Present, **Preparing for** the Future



#### 03/25/2021

#### Attachment F

Joint Special Mtg on the Future Location of Fire and Police Departments:

- 1996: KFPD requests Needs Assessment, noting 'The PSB may not be able to be renovated on the present site due to space limitations. Accommodations for the ADA and the functional needs of the police and fire departments may not be able to be met on such a small site."
- 2019: RDC presents a summary of thirteen schemes studied to date. RDC's
  presentation details all the areas of both the Fire Department and the Police
  Department which are deficient and do not meet standards and practice codes
  for contemporary levels of service. Based on solving both the seismic
  vulnerability and the inadequate facilities for both departments, RDC
  recommends renovating the PSB for use by the Fire Department and finding
  safe and appropriate space for the Police Department elsewhere.





# Joint Special Meeting on the Future Location of KFPD & KPPCSD Departments & Offices

KFPD AND KPPCSD | MARCH 25, 2021, 7:00PM

## Introduction

**FACILITATOR**:

BILL LINDSAY

**KPPCSD STAFF:** 

GENERAL MANAGER MARTI BROWN
POLICE CHIEF WALT SCHULD

KFPD STAFF:

GENERAL MANAGER BILL HANSELL
FIRE CHIEF MICHAEL PIGONI

#### History

- 1971: PSB constructed.
- 1989: Seidelman Associates conducts a geotechnical study to assesses structural issues. Data did not determine if damage was "...caused by soil conditions, fault creep, inadequate foundation design, or construction."
- 1990: ADA (Americans with Disabilities Act) passes and subsequently incorporated into CA Building Code (Note: Federal and State compliance.) KFPD notes need to address accessibility issues. Around this period, KPPCSD requests expansion of its admin offices to the ground floor.
- 1995: KFPD Board investigates long-term capital needs of the PSB including full scope renovation to provide "(1) Compliance w/ADA; (2) Seismic structural safety; (3) Compliance with modern building and fire codes; and (4) the functional needs of the Police and Fire Depts."

#### History

- 1996: KFPD requests Needs Assessment, noting "The PSB may not be able to be renovated on the present site due to space limitations. Accommodations for the ADA and the functional needs of the police and fire departments may not be able to be met on such a small site."
- 1997: Fire Chief's memo (03/05/1997) presents a Needs Assessment focused on:
  - 1.) Inadequate Parking;
  - 2.) Restricted Street Access;
  - 3.) Structural Deficiencies;
  - 4.) Building Space Needs; and
  - 5.) Building Systems.

"If the building is forced to comply with the Alquist-Priolo Special Studies Zone Act, it is highly likely that an alternative site will have to be found." The memo described alternative locations and included an Emergency Response Time Analysis, as well as a Vacant Parcel Availability and Suitability Review.

#### History

- 1999: Extensive renovation relocates both departments internally and seismically reinforces the garage opening frames. Cost = +/-\$600K.
- 2005: Interior renovation of living quarters and structural reinforcing of apparatus bays. Cost = +/-\$320K.
- 2010-11: Renovation of site at building entry and driveway w/structural shoring, siding, and window replacements. Cost = +/-\$350K.
- 2014-15: Apparatus Room remodel = +/-\$337K.
- 2016: The Biggs Cardosa Associates, Structural Engineers, assessment notes, "Because the building does not meet the latest seismic code requirements and due to its proximity to major earthquake faults there is the possibility that significant structural damage may occur with loss of life during a seismic event."

#### History

- 2017-18: Ross Drulis Cusenbery (RDC) Architects presents a "Feasibility and Master Plan Final Report" which fully assesses the existing building, site, programmatic space requirements, civil infrastructure (BKF Engineers), structural (IDA Structural Engineers), and cost estimates (Mack5 Consultants). Advanced Geological Services and Rockridge Geotechnical study the potential fault conditions of the site.
- 2019: RDC presents a summary of thirteen schemes studied to date. RDC's presentation details all the areas of both the Fire Department and the Police Department which are deficient and do not meet standards and practice codes for contemporary levels of service. Based on solving both the seismic vulnerability and the inadequate facilities for both departments, RDC recommends renovating the PSB for use by the Fire Department and finding safe and appropriate space for the Police Department elsewhere.
- 2020: RDC explores options for continued joint occupancy and code constraints.
   General Managers and Chiefs meet in December to review/assess options.
- 2021: Joint staff report to KPPCSD & KFPD Boards recommends joint meeting.







Apparatus Room

Parking





Elect Rm / Exercise Rm



Laundry / Egress to Parking



Offices in Bedrooms



Medic Office in Bedroom





Bedroom







**Existing Conditions** 

Office work area for Captain, Police Services Specialist, Detective, Sergeants, Patrol Officers and Traffic Safety









Locker Room



Front Counter



Storage Space



Filing Area



Filing Area



Cuffing bench

# Minimal Operational Needs

KPPCSD & KFPD STAFF

"Our mission is to provide the highest level of service to Kensington in order to protect the lives, property, and environment of the community from the disastrous effects of fires, medical emergencies, natural disasters, and other hazardous conditions." - KFPD Mission Statement

- Seismically safe building that ensures minimal damage and does not affect operations in the event of a severe earthquake.
- Ample parking behind the station that allows room for crew swaps (6 spaces).
- Enclosed apparatus parking areas (apparatus bay) that provide easy access
  during response times, room for current and future apparatus needs, room for
  laying out equipment for maintenance and training, and security to prevent loss
  of equipment.
- Shop area that provides ample room for working on equipment.
- Public area on the first floor for meeting the public, e.g. vendors.
- KFPD Administration Office for GM & Exec Asst with secure financial and general records storage and server space.

- Office space on the first floor for the Station Captain to conduct business and complete daily operations with privacy for conducting personnel evaluations and talking with the public.
- Office space accommodating three workstations with adequate acoustical separation for the other crew members for writing reports, filling out maintenance logs, and completing mandated on-line training.
- Conference room that allows space for training and teaching while also large enough to use as a Department Operational Center (DOC) or an Emergency Operations Center (EOC) in the event of a localized or widespread event.
- Private living facilities separated from public areas with acoustical privacy that are not interrupted by day to day operations work.
- A dedicated fitness room, as cardiac events continue to be the leading cause of firefighter deaths and on-site resources are needed to minimize these risks.

- Separate laundry facilities, as required by NFPA 1851, for contaminated PPE and uniforms from the residential laundry where bedding, towels and personal belongings are washed.
- Four separate bedrooms designed with a minimum of two beds each with dimensions that comply with social distancing requirements. Second beds allow for up-staffing during high fire danger periods.
- Minimum of two full accessible bathrooms to provide privacy for mixed gender crews.
- Kitchen / Dining area that provides room for the crew to work together in meal preparation and storage of food and supplies with three refrigerators/freezers and three pantry storage cabinets.

- Day room that provides a comfortable space for the crew to talk, unwind, watch TV, read, and otherwise lower stress.
- Secure storage area for narcotics and other medications required for ALS medical care.
- Storage area outside of the apparatus bay for other medical supplies.
- Storage for PPE isolated for contaminations in the apparatus room and free of fluorescent light.

- Parking for 7 vehicles.
- Computers and desk space for all administrative duties.
- Space to safely process and secure evidence according to industry standards.
- An armory to safely and securely keep department owned firearms, ammunition, less lethal weapons, surplus handguns, and range equipment.
- Booking area with adequate space for a Live Scan machine.
- Secure space to safely hold vital information, files, records, and everyday generated paperwork.

- Office space for management and Sergeants to complete the necessary functions of their positions.
- Office space for non-sworn staff to complete the necessary functions of their positions.
- A dedicated space for conducting department meetings, interviews, etc.
- Dedicated room for a Department of Justice (DOJ) compliant server.
- Lobby for meeting and working with the public during regular business hours.
- Space, computers and other office equipment for administrative staff.

### Design Variables/Constraints

- Existing Building Area: +/-5,800sf.
- On Site Parking: Currently limited to 8 (KPD reserve 6). Total requested = 13.
- Alquist-Priolo Act: PSB is 47' from potential fault. No footprint expansion within 50' and no occupancy count increase allowed.
- Accessibility Compliance: CA Building Code in addition to Federal Law (ADA).
- Seismic, Accessibility, and other standards trigger full compliance of 2019 CA Bldg. Code.
   A new code is adopted every 3 years increasing standards.
- Construction Cost Inflation: CA Index has doubled since the late 1990's.
- Current Capital Reserves v. Interest rate of loans. Financial Planning considerations.
- Construction Schedule: Renovation consists of +/- 9 months of design/permitting/ bidding
   +/- 15 months of construction = 2 year process after decision to proceed.

### Design Variables/Constraints

- Temporary Facility Cost = +/-\$1M for Fire Dept. + \$150K for Police Dept.
- State and Federal Guidelines/Requirements for Fire & Police standards.
   NFPA Standards and Labor Group requirements need to be considered.
- Relationship of employee efficiency to space limitations.
- Effect of separation of General Admin from staff.
   Cost for separate offices (Rent v. Own comparison).
- Cost of miscellaneous services due to lack of space, e.g. evidence room.
- Ability to accommodate future needs, required standards, or increased services.
- Ability to accommodate future pandemic protocols, if necessary.
- Limited local options for renovating, renting, building new.
- Consequences of decision: Level of Service corresponds to Quality of Facilities.

### Design Variables/Constraints

"The fire station is more than a place to show up for work. In fact, it is our second home where the men and women that work at Kensington Fire Station literally spend one third of their life. Considerations need to be taken to ensure seismic safety, personal safety, cancer prevention, physical fitness, stress reduction and privacy while providing a very efficient delivery of the services provided to the community." – KFPD Staff

"The Police Department is expected to convey a professional image to the public we serve and other public agencies we work with. This instills confidence in Kensington residents and creates a positive image of our employees who provide exceptional service. Residents who visit or request service need a safe, private, and comfortable place to stay while reporting their critical incident. KPD employees work forty (40) plus hours a week with police personnel onsite twenty-four (24) hours a day. The police department should convey a place of protection and wellbeing for its residents and for its employees to work productively. In addition to creating a building design that accommodates these activities and image, it should also be seismically sound and comply with all local, state, and federal regulations." – KPPCSD Staff

#### 04/08/2021

#### Attachment G

Potential Impact of Future Renovation on Kensington Police Department:

- No Office Space for the Police Services Assistant.
- No office space for the Traffic Safety Officer.
- No office space for two Sergeants.
- No office space for a Detective.
- No evidence Room or temporary storage lockers for evidence.



## **KPPCSD**



### Kensington Public Safety Building: Potential Impact of Future Renovation on KPD

Walt Schuld, Interim Chief of Police Marti Brown, General Manager



### AGENDA



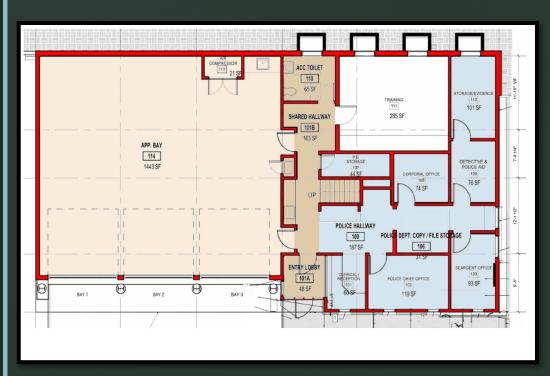


- Existing Building Footprint
- Proposed Renovated Building Footprint
- Possible Future Challenges
- Contracting for Services
- Modeling the Potential Future Lease Rate (Plan G)
- Thinking "Outside the Box"
- Next Steps



## Existing Floor Plan 1st Floor



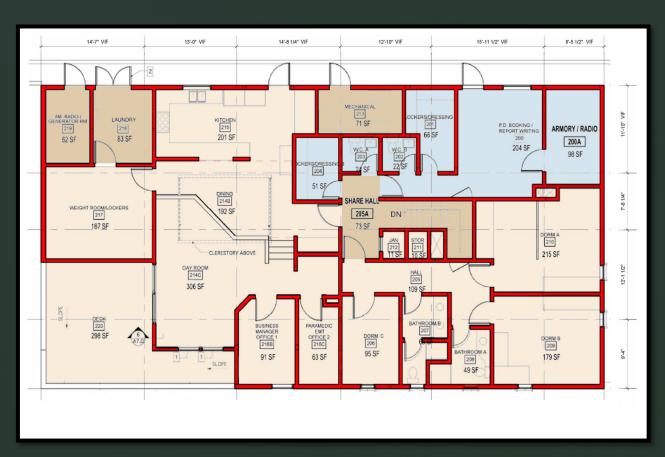


- Total Area ~ 785 square feet
- Chief's Office 119 square feet
- Sgt. Office 74 square feet
- PSA/Captain Office 76 square feet
- Det. Sgt. & TSO Office 93 square feet
- Evidence Room 110 square feet
- Lobby/Reception 60 square feet
- Storage 44 and 31 square feet
- Shared Conference Room 220 square feet



## Existing Floor Plan 2nd Floor





- ► Total area ~ 441 square feet
- Armory/Radio Room
  - 98 square feet
- Booking/Report Writing Room
  - 204 square feet
- Two locker rooms 68 and 51 square feet
- Restroom 66 square feet
- Total square footage (1<sup>st</sup> & 2<sup>nd</sup> floor) 1226 square feet



## **Existing District Vehicle Parking**



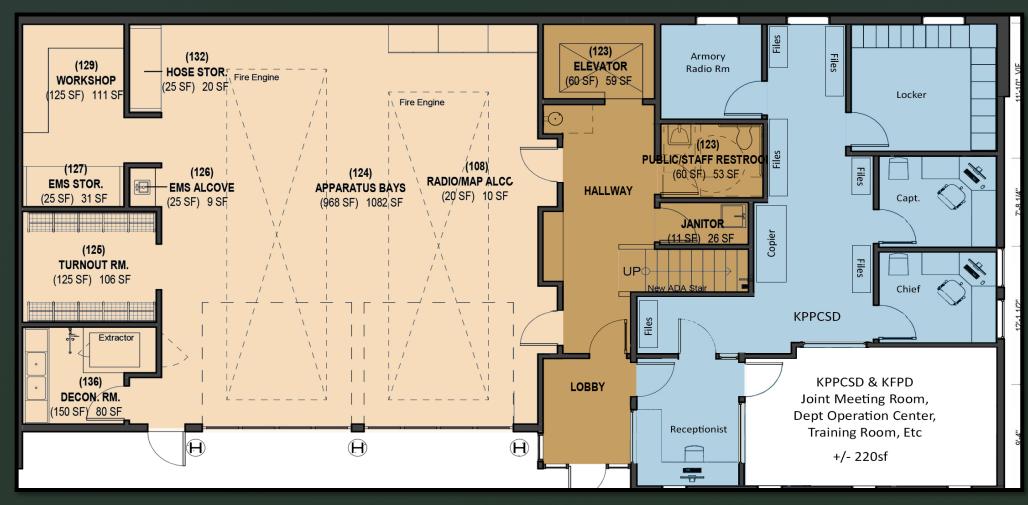


- 7 KPD Vehicles
- 6 Parking Spaces
- 1 Vehicle parks on Arlington Avenue
- Personal vehicles of employee's park on Arlington Avenue



## Proposed Plan G 1st Floor

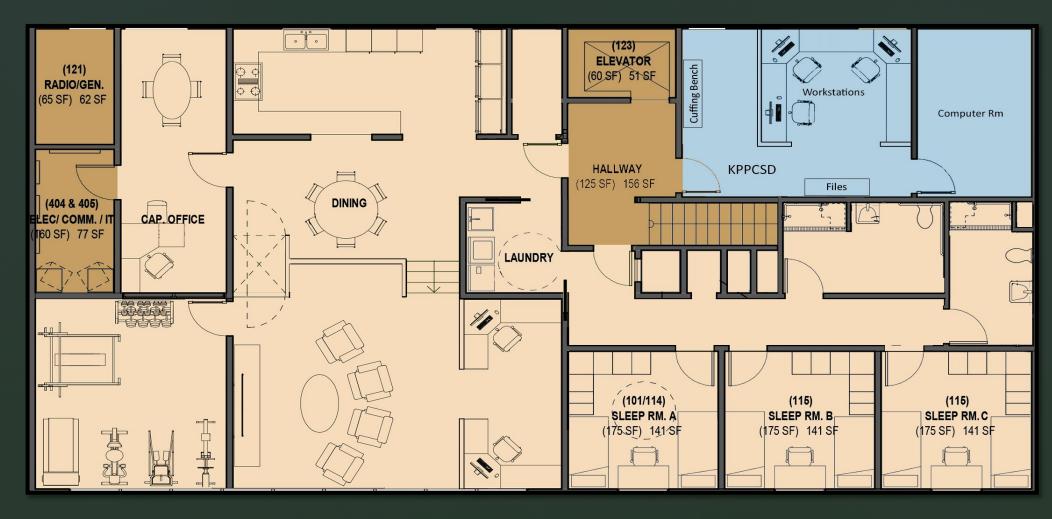






## Proposed Plan G 2nd Floor







### Proposed Plan G KPD 1st Floor



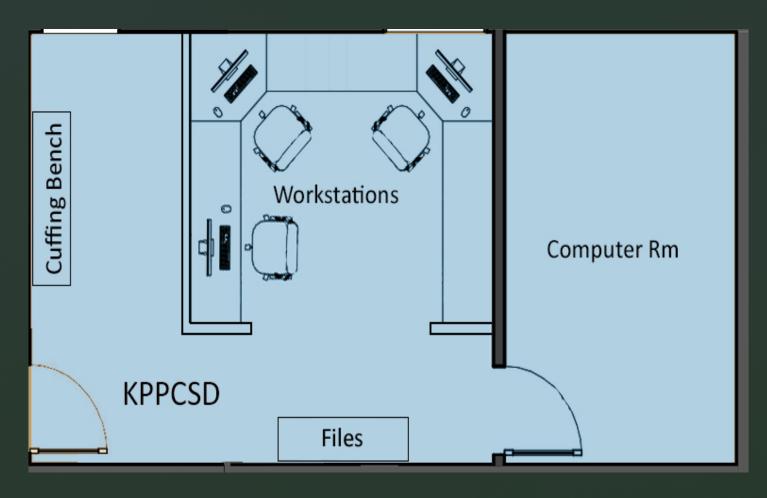


- Total area ~ 650 gross square feet
- Lobby/Reception
- Chief & Captain Offices
- Locker Room
- Armory/Radio Room
- Joint Conference Room



## Proposed Plan G KPD 2nd Floor





- Total area ~ 378 gross square feet
- Computer Room
- Booking & Cuffing
- Patrol Officers' work area



## Proposed Plan G What's missing?







- No Office Space for the Police Services Assistant.
- No office space for the Traffic Safety Officer.
- No office space for two Sergeants.
- No office space for a Detective.
- No evidence Room or temporary storage lockers for evidence.





#### **Detective Services - Availability & Potential Cost:**

- Four agencies contacted not interested in contracting for detective services.
- If they were interested, however, they would charge ~ 50% of the total "roll up" cost of a detective's employment (e.g., salary and benefits) based on the District's workload.
- Based on this calculation, the District would pay ~ \$80,000-150,000 per year for detective services.
- Even after this expense, there are still auxiliary duties that would not be accounted for and/or could not be delegated to the contract Detective; and would have to be absorbed by another non-contract officer.





#### **Detective Services – Example of Types of Crime Investigated**

Violation of Court Orders, Domestic Violence – Felony, Domestic Violence –
Misdemeanor, Negligent Discharge of Firearms, Elder Abuse, Criminal Threats,
Burglary, Grand Theft, Petty Theft, Identity Theft, Vandalism, Trespassing, Stalking,
Stolen Vehicles, and Traffic Collision.

#### **Detective Services – Time Spent on Investigations in Kensington**

 On average and in Kensington, a Detective is the primary investigator on two cases per week; and assists and/or provides direction to other Officers on another 10 incidents per week. Any given week there are approximately a dozen cases or incidents being investigated. In 2020, there were a little more than 230 cases and approximately 9,000 incidents investigated.



# Contracting for Detective Services – Unfulfilled Duties



#### **Auxiliary Duties:**

- Verizon Wireless Contract
- Cisco Router Research and Purchase Options
- Coordinate Bidding Process for install
- Coordinating Verizon switchover and Install
- Communications Coordinator
- Agency Administrator to JAWS
- Agency Administrator to ewarrants through Contra Costa County
- Agency Administrator to DOJ for CalPhoto
- Agency Administrator to CSAR (California Sex and Arson Registry)

#### **Auxiliary Duties (Cont.):**

- Agency Administrator to CLETS (California Law Enforcement Telecommunications System)
- Agency Administrator to Contra Costa Mobile Identification System
- Agency Administrator to CLEW (California Law Enforcement Web)
- Agency Administrator to BAR (Bureau of Automotive Repair)
- Agency Administrator to FTO
   (Field Training Officer) Program through POST
   (Peace Officer Standards and Training)





#### **Evidence Storage:**

- No jurisdiction in Contra Costa County is willing to contract and store District evidence.
- Both DDA and Sheriff's Offices have serious concerns regarding chain of custody and proper management of evidence when two separate agencies are handling the same evidence for one jurisdiction.
- Should a case be presented at trial, the Public Defender would likely raise an issue in most evidentiary cases.



# Purpose & Function of Evidence Room & Technician



- Ensure chain of evidence and custody.
- Ensure property packing and marking of evidence.
- Meticulously record incoming and outgoing evidence.
- Return evidence from crime labs to evidence room.
- Review Evidence Reports for accuracy and return to officers for any corrections.
- Oversee department compliance with evidence policies and procedures.
- Perform Evidence Room Audits to ensure compliance with evidentiary policies and procedures; and post audit results.
- Maintain evidence supplies and arrange for replenishment.
- Properly purge evidence <u>after</u> detailed research of cases.
- Administer DOJ CHOP & SAFE-T.

- Administer DOJ NIBRS (National Incident-Based Reporting System).
- Coordinate submission and reporting of Aries Lab Results.
- Adjudicate cases: Safekeeping, Evidence, and Found Property.
- Collect evidence sheets.
- Marry evidence sheet with evidence in temporary lockers.
- Remove evidence from temporary lockers.
- Transfer evidence to the Evidence Room.
- Complete chain of custody.
- Place items in designated areas in Evidence Room.
- Facilitate the transport and chain of custody of evidence to Crime Labs.
- Ensure chain of custody is complete between evidence property technician and officer.





#### **Traffic Safety Officer (TSO) - Duties:**

- Review all Traffic Accidents and ensure that they meet State Guidelines.
- Investigates hit & Run Accidents.
- Send reports to the State and the County.
- Respond to major injury accidents.
- Enforce traffic laws.
- Identify and enforce traffic "Hot Spots" and direct other officers to those areas.
- Draft traffic grants.
- Identify traffic related problems (e.g., signs, intersections, and parking).
- Liaison with County Public Works to install signs and deal with road conditions.
- Liaison with community on parking related issues.
- Update collision Investigation Manual.
- Develop and revise traffic related forms.
- Liaison with the Traffic Court Commission.
- Act as District's Community Service Officer.
- Oversee Evacuation Route Improvement Planning/Disaster Preparedness.





#### **Traffic Safety Officer – Availability & Potential Cost:**

- Most jurisdictions are short staffed and it is unlikely that any nearby public safety agency would be interested in contracting for services.
- Should the District be able to find a local jurisdiction to provide traffic safety services, the "roll up" cost (including salary, benefits and administration of the contract) would likely exceed the cost of maintaining the full-time position within the KPD.





#### **Public Services Assistant – Duties:**

- Manage evidence regulation compliance with evidence regulations.
- Ensure compliance with POST and other Legislative Mandates.
- Schedule Officer Trainings.
- Manage KPD Records.
- Record and report monthly police statistics.
- Schedule and manage Community Center and other park facility rentals.
- · Coordinate parks and facilities maintenance and special projects.
- KPD Accounts Receivable.
- Complete other special projects as assigned.





#### **Public Services Assistant – Availability & Potential Cost:**

- Most jurisdictions are short staffed and it is unlikely that any nearby public safety agency would be interested in contracting for these services.
- Should the District be able to find a local jurisdiction to provide the same duties as the Public Services Assistant position, the "roll up" cost (including salary, benefits and administration of the contract) would likely exceed the cost of maintaining the current part-time position, especially since in any other jurisdiction, the PSA would be a fulltime, CalPERs employee.



## Other Possible Future Challenges





- Unisex locker room and bathroom
- May lose an additional 150 square feet due to restroom regulations and unclear wall thickness of conceptual design





## Modeling – Potential Future Lease Rate



- How did the KPPCSD come to pay \$3050 per month for its space in the PS Building?
- If we use the past precedent to calculate the lease rate of a newly renovated PS Building and the KPPCSD's potential 1020 square feet (Plan G), what would the new lease rate look like?
- Based on past precedent, the lease rate for newly renovated 1020 square feet in the PS Building would be \$8750 per month.
- Calculation:

```
1020 square feet/5800 square feet = 17.5% (of the total space) 17.5% x $6 million = $1,050,000 $1,050,000/120 months (or 10 years) = $8750/month
```

**Source:** Everything You Wanted to Know About the Public Safety Building But Were Afraid to Ask, Kensington Outlook, March 2010; and Letter from GM Hansell with supporting documentation, April 1, 2021 (attached to this agenda item).



## Thinking "Outside the Box"





- Contract to store files in outside facility.
- Expeditiously digitize all files that do not require maintaining a hard copy.
- Locate 2<sup>nd</sup> Office in Community Center for PSA, TSO and Sergeants.
- Close lobby and conduct business by phone and email.



### **Next Steps?**



#### **Direct GM to:**

- Discuss and negotiate terms (including financing) with Fire District GM for permanent space in the PS Building based on Plan G.
- Explore options to lease permanent or temporary relocation space, including long-term financial impact analysis and financing options.
- Explore options to purchase land and construct a new building for KPPCSD; or work with KFPD to explore options for a joint PS Building.
- Explore options for cutting services (facilitating KPD's ability to better fit in the newly renovated PS Building).

#### 04/14/2021

#### Attachment H

#### PSB Renovation Recommendation approved on 04/14/2021:

Goal of Recommendations: A Solution for both Fire and Police Departments that solves seismic safety, building code requirements, standards of practice deficiencies, and future space needs in a financially responsible manner.

Recommendation 4c is based upon the following:

- A seismically vulnerable PSB is not acceptable.
- Accessibility compliance is required and has been confirmed.
- Both departments do not fit in a renovated Public Safety Building, re: January and March meetings and prior analysis. Joint occupancy is not required nor typical.
- A larger, new building option has been rejected.
- Expansion on-site is not allowed.
- ADDITIONAL SPACE IS AVAILABLE NEARBY.
- Design/Engineering/Permitting/Bidding requires +/-12 months = Time Prior to Move

#### Recommendation 4d allows for:

- Proposing rental options to accommodate the Police Department with the support of the KFPD.
- Negotiating on KFPD leasing, sub-leasing, for both short-term or long-term space required by KFPD and/or KPPCSD to benefit the whole community.

#### **KENSINGTON FIRE PROTECTION DISTRICT**



**DATE:** April 14, 2021

**TO:** Board of Directors

Kensington Fire Protection District

RE: Agenda Item 4c - INTRODUCTION

Public Safety Building Renovation Recommendation

**SUBMITTED BY:** Bill Hansell, General Manager

#### Goal of Recommendations 4c and 4d

#### A Solution for both Fire and Police Departments...

that solves seismic safety, building code requirements, standards of practice deficiencies, and future space needs in a financially responsible manner.

#### Recommendation 4c is based upon the following:

- A seismically vulnerable PSB is not acceptable.
- Accessibility compliance is required and has been confirmed.
- Both departments do not fit in a renovated Public Safety Building,
   re: January and March meetings and prior analysis. Joint occupancy is not required nor typical.
- · A larger, new building option has been rejected.
- Expansion on-site is not allowed.
- ADDITIONAL SPACE IS AVAILABLE NEARBY.
- Design/Engineering/Permitting/Bidding requires +/-12 months = Time Prior to Move

#### **Recommendation 4d** allows for:

- Proposing rental options to accommodate the Police Department with the support of the KFPD.
- Negotiating on KFPD leasing, sub-leasing, for both short-term or long-term space required by KFPD and/or KPPCSD to benefit the whole community.

#### **KENSINGTON FIRE PROTECTION DISTRICT**



**DATE:** April 14, 2021

**TO:** Board of Directors

Kensington Fire Protection District

RE: Agenda Item 4c

Public Safety Building Renovation Recommendation

**SUBMITTED BY:** Bill Hansell, General Manager

#### **Recommended Action**

Direct the General Manager to proceed with the development of a renovation strategy for the Public Safety Building to meet the current and future needs of the KFPD staff and services per concept diagrams presented in November 2019 for full Fire Department occupancy, re: attached documents. The approval will include directing the General Manager to obtain consultant proposals, as needed, for project design, engineering, cost estimating, scheduling, etc. in order to propose future budget amendments to fund and proceed with the full scope of work.

#### **Background**

In its January 13<sup>th</sup>, 2021 regular meeting and March 25<sup>th</sup>, 2021 special joint meeting, the KFPD Board of Directors received comprehensive information from staff on the background, existing conditions, professional analyses, proposed options, and challenges/benefits associated with the renovation or replacement of the Public Safety Building. As noted in these meetings, concerns about seismic resistance, accessibility, and space needs date back to the 1990's and, despite partial building renovations over the years, these problems remain to be addressed.

In the January 20<sup>th</sup>, 2021 special meeting on "GM Goals & Objectives" it was determined that "significant progress on the building" should be achieved by the end of 2021. Since the beginning of 2016, KFPD has spent approximately \$325,000 on consultants plus staff time in an effort to thoroughly review options. Some of those alternatives were found to be restricted by State law, such as on-site expansion due to the Alquist-Priolo Act, while others, such as new building sites, were rejected due to community concerns, or found unacceptable due to emergency response times for non-centralized locations. Attempts in 2020 to creatively accommodate the needs of both the Fire Department and the Police Department within a renovated but constrained existing building failed to provide viable options (see letters from both Chiefs in the January 13<sup>th</sup>, 2021 joint report.) On top of that, expending significant capital costs for little to no operations improvement does not make sense.

Therefore, understanding that the Fire Department requires a centralized location along with adequate current <u>and future</u> space needs to properly keep its residents safe, while also being aware that there are nearby viable alternative locations for the Police Department to occupy, Management recommends that the Board of Directors approve proceeding with the Fire Department occupancy plan that was conceptually shown in November 2019 (see attached excerpts from the 11/16/2019 public meeting.) Approval will mean authorizing the GM to proceed with the next steps required to subsequently propose consultants, schedules, and

April 14, 2021 Board of Directors Regular Meeting Agenda Item 4c PSB Renovation Recommendation

financing to the Board for approval.

#### **Fiscal Impact**

The current fiscal year budget has two approved line items related to the Public Safety Building. Line item "Needs Assessment/Feasibility Study" for \$30,000 has already been expended. Line item "PSB Consultant" still has an unused allowance of \$30,000. If approved, the recommendation to proceed with the next steps described above can be facilitated with the unused allowance, thereby maintaining the existing budget. Recommendations for the FY2021-2022 budget will consider the proposals that are acquired and presented to the Board for approval at that time.

### 02/09/2022

### Attachment I

# Letter on Space Requirement with PSB Construction Documents Net Area Calcs:

"Fire Dept Space Needs:

Optimal (Net Use + Circulation, Mech) = +/-8,000sf

Reduced (Net Use + Circulation, Mech) = +/-6,500sf

Note: Even with Fire Dept-Only occupancy, the Gross Building Area at 6,133sf is 367sf smaller than the "Reduced" recommendation and 1,867sf smaller than the "Optimal" recommendation."



Board of Directors
Larry Nagel (President)
Kevin Padian (Vice President)
Don Dommer
Janice Kosel
Julie Stein

February 9, 2022

Lin Due Kensington Outlook

Dear Lin,

I am responding to the question you asked by email: "Is there a reason why the code OKs a large meeting room and five offices but cannot hold the police? If it is true that codes and regulations forbid the police from occupying the building that should be the end of it. Can Bill illuminate this issue?"

My general response as to why the renovated PSB cannot fit both the Fire and Police personnel is to refer to many past presentations on that issue which articulated both the impact of the seismic renovation and other code triggers, as well as inadequacies for both departments identified as long ago as 1997 when the Chiefs' Needs Assessment was presented. More recently, there were presentations starting in 2015 that referenced the issue, culminating in the <u>09/11/2019 KFPD board meeting</u> and <u>11/16/2019 Community Forum</u> that showed space-use diagrams and professional standards for both Fire and Police. The latter presentation included a slide that distilled it all: "*A ten pound problem in a five pound bag.*" After architectural studies in 2020 failed to reveal a different conclusion, the GMs and Chiefs presented info to both boards from January thru March 2021 that backed up that realization. This included the 03/11/2021 presentation by the KPPCSD GM and Police Chief with details on their space needs, which ranged from a minimum of +/-2,600sf to an optimal +/-4,000sf. The space needs of the Fire Department had been previously identified as a minimum of +/-6,500sf to an optimal of +/-8,000sf. That is a combined total range of 9,000sf to 12,000sf, so even with further efficiencies it is nowhere near the existing 6,133sf gross building area.

All of the background documents substantiating this are available on our website at: <a href="https://www.kensingtonfire.org/public-safety-building">https://www.kensingtonfire.org/public-safety-building</a>.

We also addressed the topic comprehensively in our FAQ, which I have attached, but can also be found at: https://www.kensingtonfire.org/files/22955f827/20211110 07b+PSB+Report+Fact+Sheet.pdf

In an attempt to further explain the issue, I have highlighted and noted the most recent "*PSB Construction Document Net Area Calcs*" list, attached. This shows the existing and new areas side-by-side. It notes all of the new areas that are affected by the current building code requirements, which we have no control over. To further assist in understanding the limitations, I have included current space diagrams (existing and new) with references back to the Area Calc list. I have also highlighted items such as the meeting room, which is changing from +/-17'x16' to +/-15'x26' and is by no means excessively large. It is also not the source of the occupancy problem, as you can see by the scale of the problem.

In brief, after all the code requirements are addressed, there is only 887sf net on the ground floor (indicated in purple on sheet A202), which could be considered in lieu of what the Police Depts current uses, which is 1,398sf net. Even if that were occupied by the Police Dept, the Fire Dept would then have to lease a similar amount of space elsewhere, which would come at additional rental cost and inefficiency by separating admin and records from the rest of the fire staff.

Therefore, the current plans show that the problem has not changed since it was identified years ago. Even with full occupancy of the building with a gross area of 6,133sf, the Fire Department is still 367sf smaller than the "Reduced Area" recommendation, and 1,867sf smaller than the Optimal size. Per the KPPCSD's own studies, the 887sf net remaining area I referred to above is 511sf short (63%) of what the Police currently use, and 1,713sf short of their stated absolute minimum of 2,600sf.

I hope this helps clarify the space challenges of the building renovation to date, and why the options have been extremely limited. Please let me know if you have any further questions.

Sincerely,

Bill Hansell

General Manager

Hunsel/



# Kensington Fire Protection District

# **Public Safety Building Construction Documents Net Area Calcs**

EXISTING ROOM	EXISTING (Net SF)	
First Floor		
Garage (3 Bay)	1467	
Entry	46	
Hall/Files/Print	234 (Police)	
Staff	<u>56</u>	
-		
-		
Hall 2	98 (Police)	
Office 1	116 (Police)	
Office 2	89 (Police)	
Office 3	73 (Police)	
Office 4	73 (Police)	
Office 5	96 (Police)	
Meeting	274 (1/2 Police	
Restroom	66	
Storage	46	
Compressor	20	
Apparatus Closet	6	
Police 1st FI Net = 972sf	2760	

Second Floor	
Radio	62
-	
IT/Elec/Gym	188
Office 1	67
Office 2	89
Office 3	212 (Police)
Ofiice 4	99 (Police)
Kitchen/Dining	403
Dayroom	302
Hall 1	77
-	
Hall 2	113
Dorm 1	102
Dorm 2	175
Dorm 3	217
Bath 1	65
Bath 2	49

PROPOSED ROOM	PROPOSED (Net SF)
First Floor	
101 Apparatus Bay (3 Bay)	1450
105 Lobby	118 (Re: Code)
106 Hall 1	89 (Re: Code)
107 Staff (Security recept	for lobby) 167
109 EMR (Elev Machine R	m) 50
110 Administration	248
<ul> <li>(Includes 2 desks, Ser Printers, Secure Files, Public Records;</li> <li>Currently, not accommodated in the PSB. Servers, files, &amp; desks are in the exist room)</li> </ul>	and
111 Meeting (Avg 15'x26')	oom) 398
112 ADA Restroom	54 (Re: Code)
113 Storage (Tables/Chair	rs for DOC) 74
102 Compressor	20
Net KFPD Admin & Mtg	2668

Second Floor	
201 (E) Radio	62
202 (E) Storage	85
203 (E) IT/ELEC (Gym equip removed)	131 (Re: Code)
204 Office 1 (Former deck)	127 (New)
205 Captain's Office (Former deck)	127 (New)
-	
-	
206 Kitchen/Dining	550 (Re: Code)
207 Dayroom (This includes work area	)461
208 Hall 2	185 (Re: Code)
209 Exercise (Relocated from IT/Elec)	284 (Re: Code)
211 Hall 3	120 (Re: Code)
212 Dorm 1	152 (Re: Code)
213 Dorm 2	152 (Re: Code)
214 Dorm 3	152 (Re: Code)
217 Bath 1	63 (Re: Code)
216 Bath 2 (ADA)	69 (Re: Code)



## Kensington Fire Protection District

EXISTING ROOM	DM EXISTING (Net SF)	
Toilet	24	
Toilet	24	
Laundry	85	
Locker Room	50	(Police)
Locker Room	<b>65</b>	(Police)
Mechanical	68	
Police 2nd FI Net = 426sf	2536	

Vertical Circulation		
-		
Stair Shaft	93	
	93	

EXISTING TOTAL AREA (Net SF)	
	5389

PROPOSED ROOM	PROPOSED (Net SF)	
-		
-		
215 Laundry	54 (Re: Code)	
-		
-		
218 Storage	36	
	2810	

Vertical Circulation	
Elevator Shaft	52 (Re: Code)
Stair Shaft	133 (Re: Code)
	185

PROPOSED TOTAL AREA (Net SF)		
	5663	

#### Total Police Exist Net Area =1,398sf

#### Note:

In the renovated building the equivalent available area would be 750sf, per the note to the right.

The 03/11/2021 "KPPCSD Space Needs Analysis" states that the KPPCSD requires:

Optimal (Net Use + Circulation, Mech) = +/-4,000sf
Reduced (Net Use + Circulation, Mech) = +/-3,000sf
Optimal w/Cuts = +/-2,600sf

#### Note:

Even with the minimal "Optimal w/Cuts" option at 2,600sf, the renovated available space of 750sf would be deficient by 1,850sf

Discretionary Area Added from prior Police Use = 750sf Note: The above is so low because code requirements use up 648sf.

New Net Area Added by Deck Enclosure = 254sf Note: This new area can only be accessed by Fire.

Total Net Area Added For KFPD Use = 1,288sf

"Re: Code" indicates areas guided by building code requirements and/or other regulations.

Fire Dept Space Needs from 09/11/2019 KFPD board mtg & 11/16/2019 public mtg:

Optimal (Net Use + Circulation, Mech) = +/-8,000sf
Reduced (Net Use + Circulation, Mech) = +/-6,500sf

Note: Even with Fire Dept-Only occupancy, the Gross Building Area at 6,133sf is 367sf smaller than the "Reduced" recommendation and 1,867sf smaller than the "Optimal" recommendation.

MARJANG ARCHITECTURE



#### 217 ARLINGTON AVE. KENSINGTON, CA 94707

PROJECT TEAM

MEP:

CITY OF KENSINGTON 217 ARLINGTON AVE KENSINGTON, CA 94707 CONTACT: BILL HANSELL T: (415) 378-9064

STRUCTURAL: ZFA STRUCTURAL ENGINEERS 1390 EL CAMINO REAL STE 100 SAN CARLOS, CA 94070 CONTACT: MATT FRANZ T: (650) 394-8869

BKF ENGINEERS 1646 N. CALIFORNIA BLVD STE 400 WALNUT CREEK, CA 94596 CONTACT: ERIC SWANSON T: (925) 940-2200

HALEY ALDRICH 1956 WEBSTER ST #300 OAKLAND, CA 94612 CONTACT: CATHERINE ELLIS T: (510) 879-4544

LIST ENGINEERING CO. 2 HARRIS CT STE A7 MONTEREY, CA 93940 CONTACT: RON BLUE T: (831) 373-4390

AUDIO/VISUAL: SMITH FAUSE MCDONALD INC. 351 8TH STREET SAN FRANCISCO, CA 94103 CONTACT: PETER MCDONALD T: (415) 255-9140

: MICROESTIMATION INC. 850 S. VAN NESS AVE, #26 SAN FRANCISCO, CA 94110 CONTACT: HENRY TOORYANI T: (415) 826-9626

NO.	DESCRIPTION	DATE
l	PRELIMINARY SCHEMATIC PRICING SET	09/27/202
2	PLANNING SUBMITTAL	11/01/202
JOB N	NO.	-

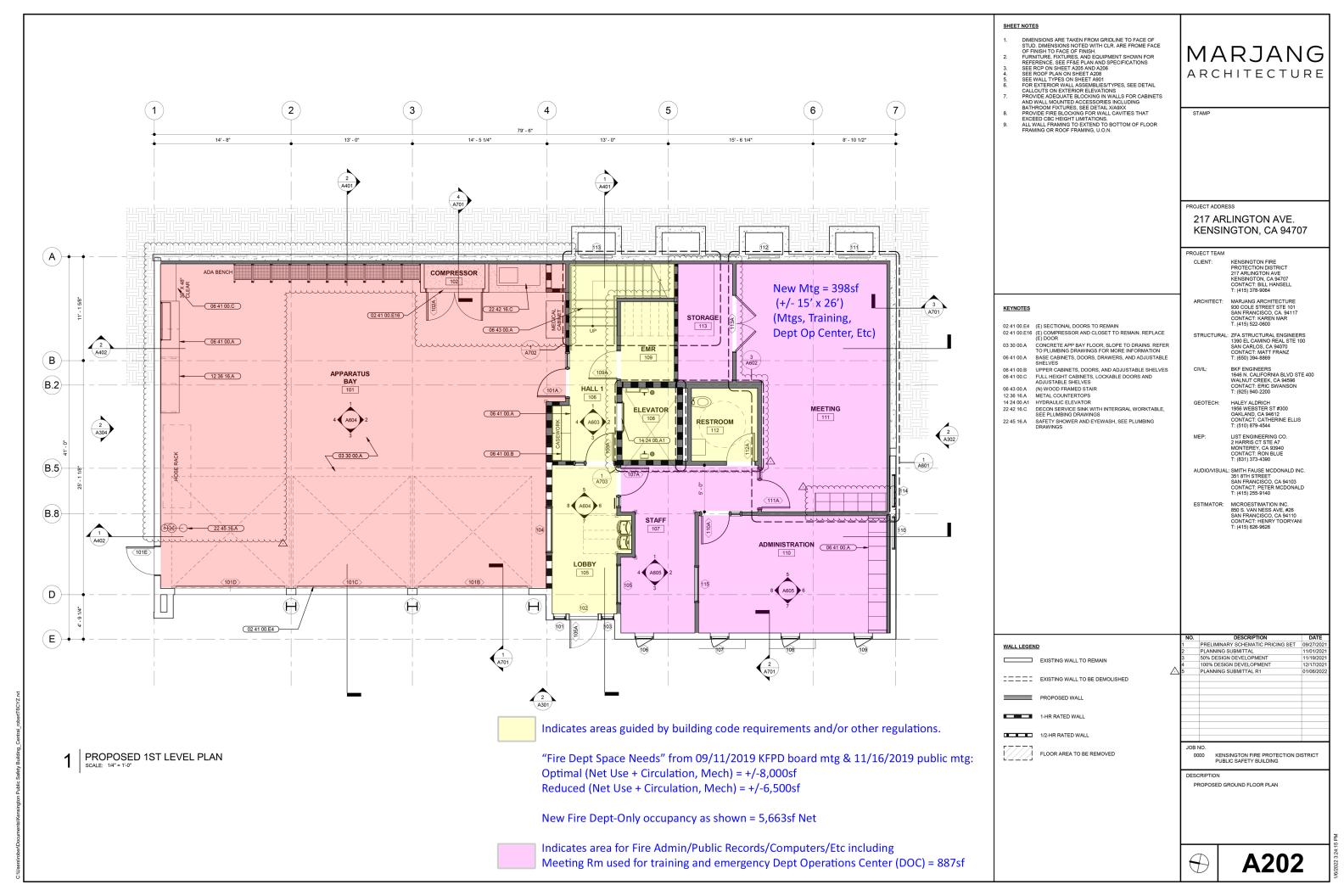
0000 KENSINGTON PUBLIC SAFETY BUILDING

EXISTING AND DEMOLITION GROUND FLOOR PLAN

**A201** 

PROPOSED 1-HR RATED WALL PROPOSED 1/2-HR RATED WALL AREA TO BE DEMOLISHED

EXISTING WALL



MARJANG ARCHITECTURE



PROJECT ADDRESS

#### 217 ARLINGTON AVE. KENSINGTON, CA 94707

PROJECT TEAM

CLIENT:

MEP:

CITY OF KENSINGTON 217 ARLINGTON AVE KENSINGTON, CA 94707 CONTACT: BILL HANSELL T: (415) 378-9064

STRUCTURAL: ZFA STRUCTURAL ENGINEERS 1390 EL CAMINO REAL STE 100 SAN CARLOS, CA 94070 CONTACT: MATT FRANZ T: (650) 394-8869

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MICROESTIMATION INC. 850 S. VAN NESS AVE, #26 SAN FRANCISCO, CA 94110 CONTACT: HENRY TOORYANI T: (415) 826-9626

NO.	DESCRIPTION	DATE
1	PRELIMINARY SCHEMATIC PRICING SET	09/27/202
2	PLANNING SUBMITTAL	11/01/202

JOB NO.

EXISTING WALL

PROPOSED WALL

PROPOSED 1-HR RATED WALL

PROPOSED 1/2-HR RATED WALL

0000 KENSINGTON PUBLIC SAFETY BUILDING

DESCRIPTION

EXISTING AND DEMOLITION SECOND

FLOOR PLAN



**A203** 

MARJANG ARCHITECTURE



PROJECT ADDRESS

#### 217 ARLINGTON AVE. KENSINGTON, CA 94707

CITY OF KENSINGTON 217 ARLINGTON AVE KENSINGTON, CA 94707 CONTACT: BILL HANSELL T: (415) 378-9064

MARJANG ARCHITECTURE 930 COLE STREET STE 101 SAN FRANCISCO, CA. 94117 CONTACT: KAREN MAR T. (415) 522-0600

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BKF ENGINEERS 1646 N. CALIFORNIA BLVD STE 400 WALNUT CREEK, CA 94596 CONTACT: ERIC SWANSON T: (925) 940-2200

AUDIO/VISUAL: SMITH FAUSE MCDONALD INC. 351 8TH STREET SAN FRANCISCO, CA 94103 CONTACT: PETER MCDONALD T: (415) 255-9140

PRELIMINARY SCHEMATIC PRICING SET PLANNING SUBMITTAL

WALL LEGEND

==== EXISTING WALL TO BE DEMOLISHED

PROPOSED 1-HR RATED WALL

PROPOSED WALL

0000 KENSINGTON PUBLIC SAFETY BUILDING

PROPOSED SECOND FLOOR PLAN

**A204** 

New Fire Dept-Only occupancy as shown = 5,663sf Net

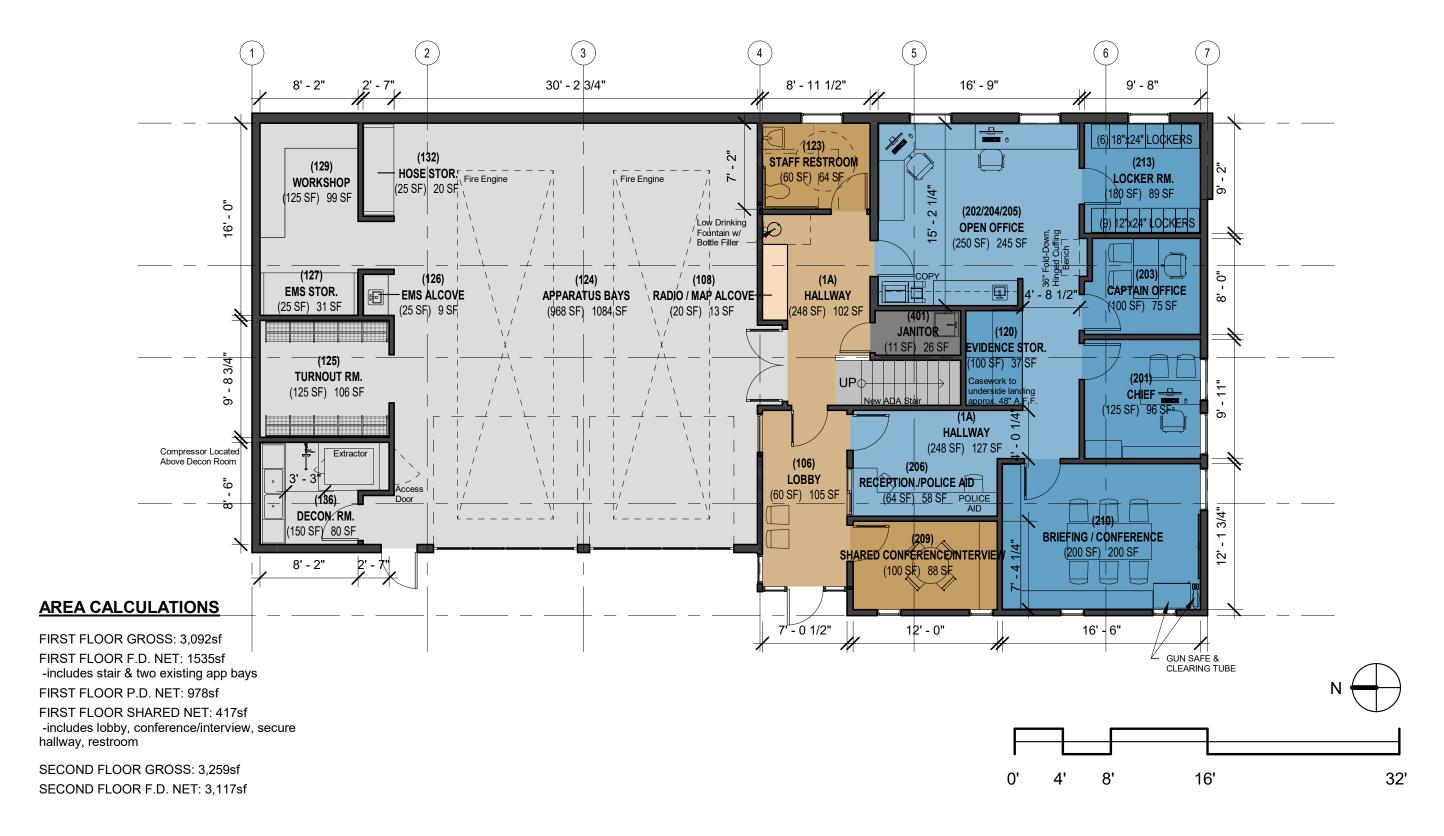
September 14, 2022 Board of Directors Regular Meeting Agenda Item 5h

### Various Dates

#### Attachment J

Design Studies - Options B thru G attempting to combine the Fire and Police Departments in the Renovated PSB:

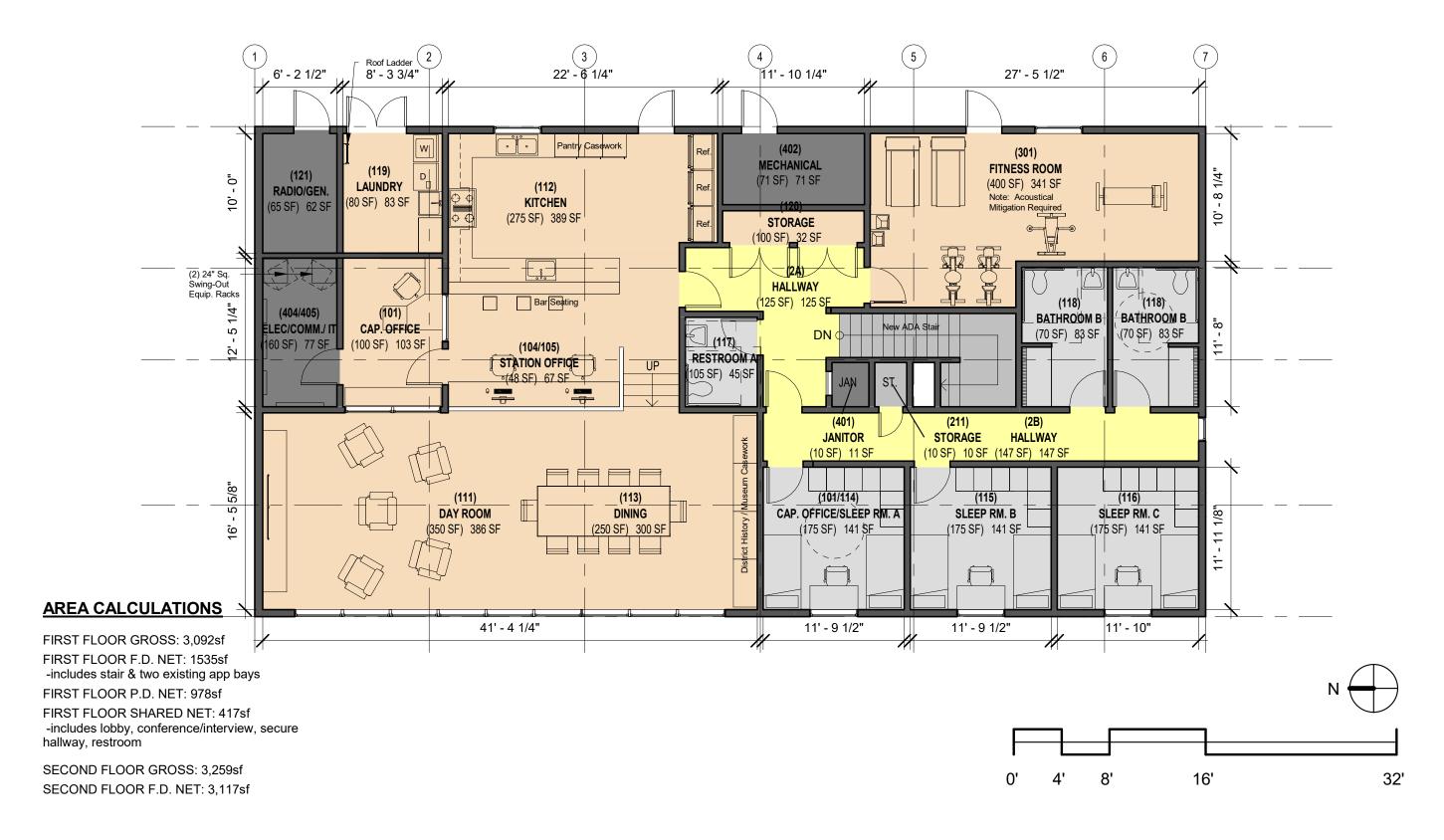
GM Note: These options were thoroughly discussed and rejected due to non-compliance with space and code needs as referenced in the above documents. Existing conditions that have existed for 50 years while service and code requirements increased does not mean that "those conditions have always worked." It means those conditions have become more and more deficient. A major capital investment should not result in perpetuating those deficiencies, but accommodating current and future needs.



# FIRST FLOOR OPTION B

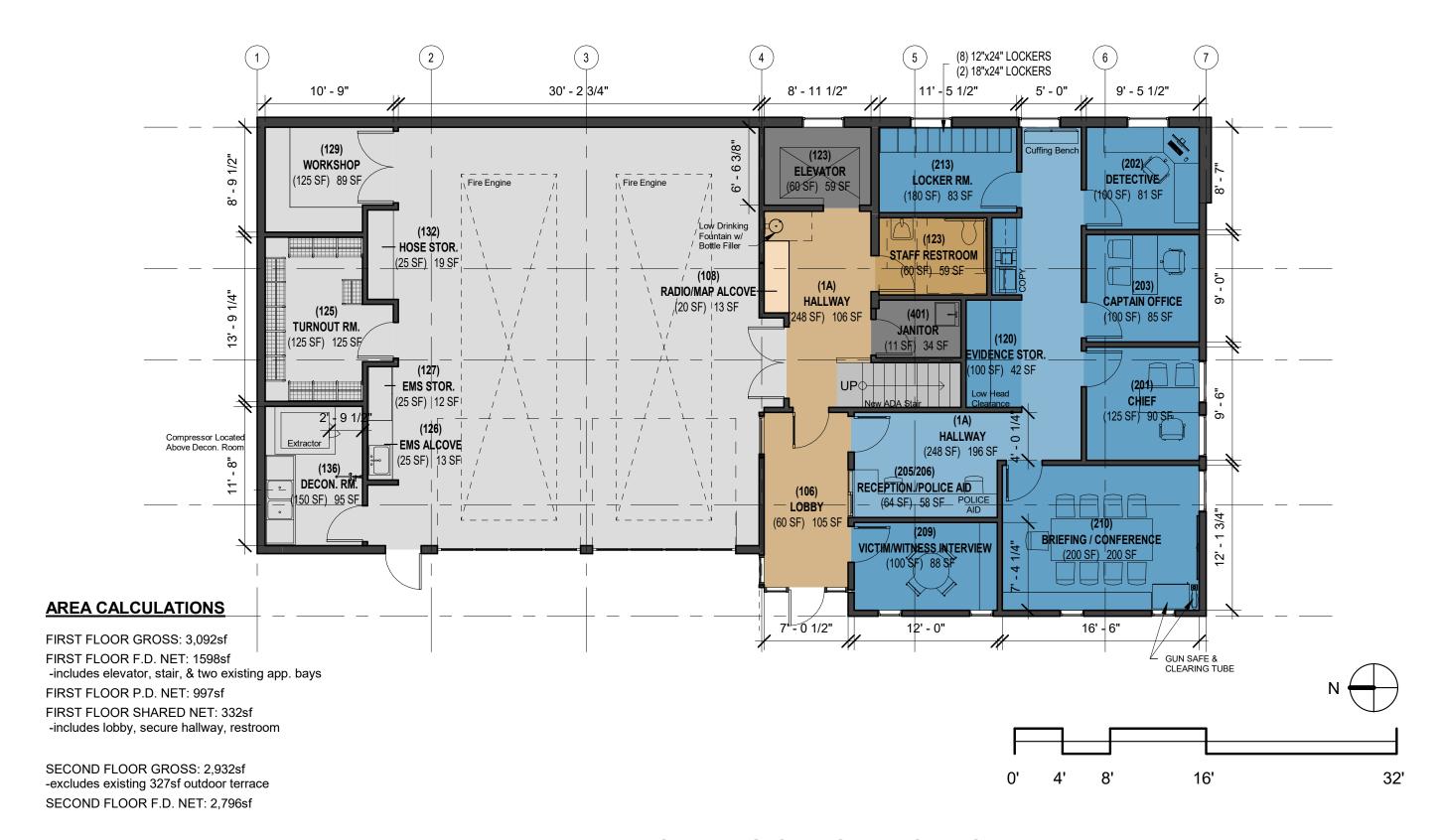
**CONCEPTUAL FIRST FLOOR PLAN - RENOVATION** 

B-01



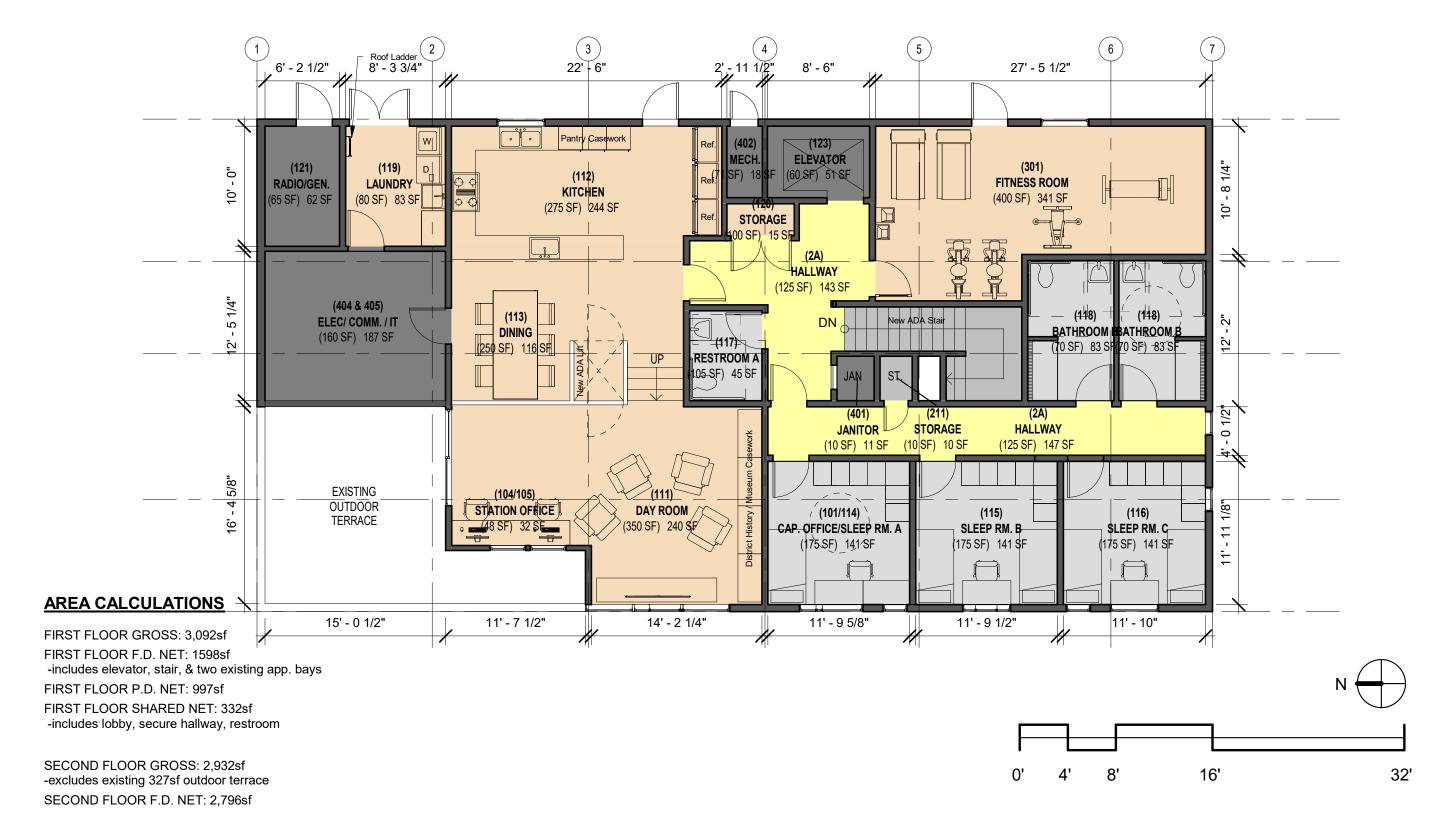
SECOND FLOOR OPTION B

**CONCEPTUAL SECOND FLOOR PLAN - RENOVATION** 



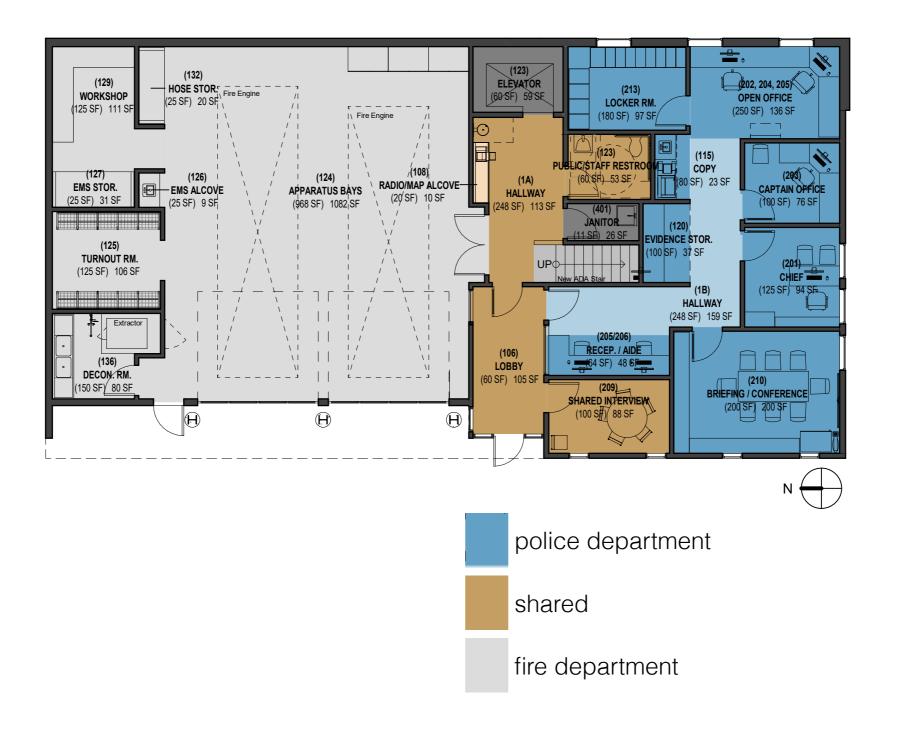
FIRST FLOOR OPTION C

**CONCEPTUAL FIRST FLOOR PLAN - RENOVATION** 

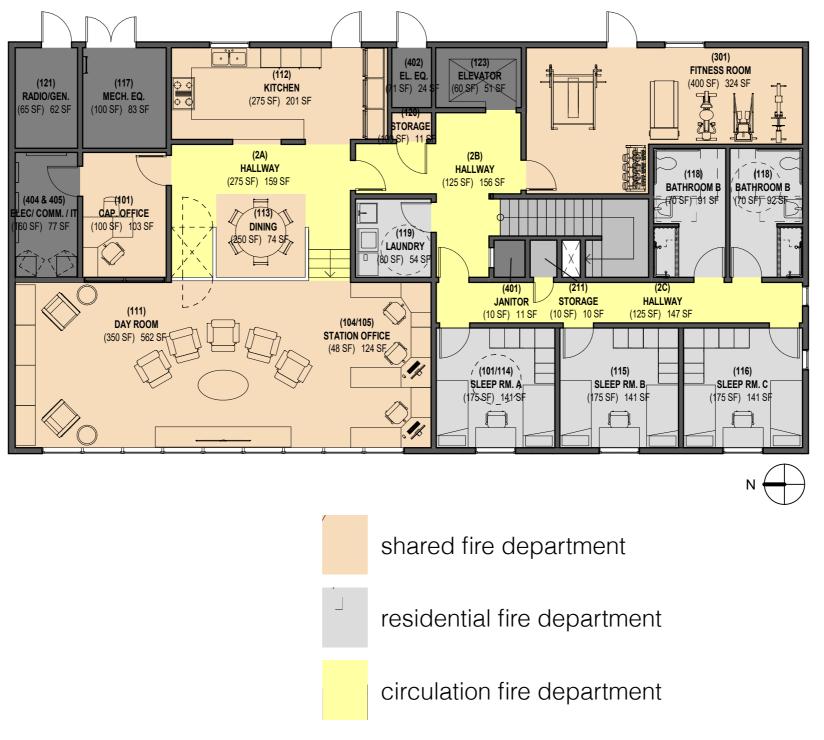


SECOND FLOOR OPTION C

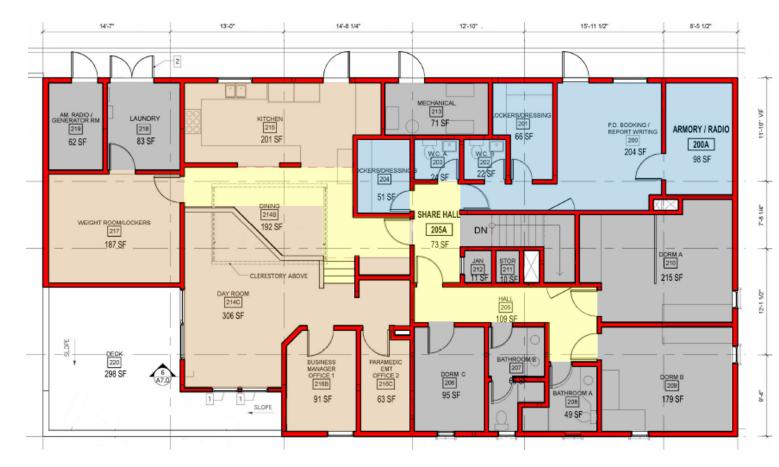
**CONCEPTUAL SECOND FLOOR PLAN - RENOVATION** 



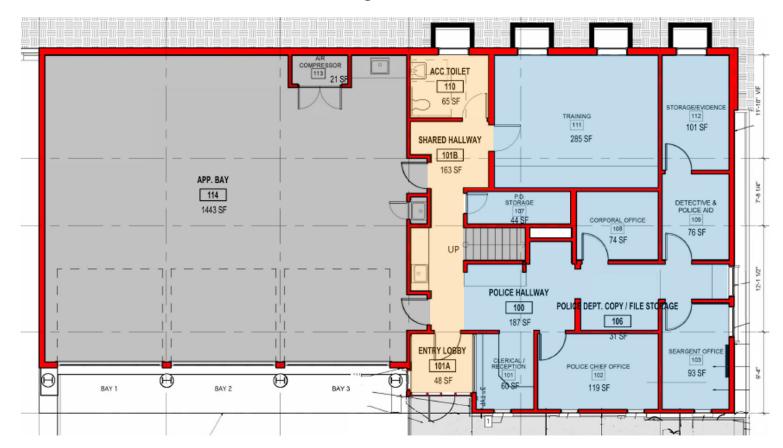
option D: level 01



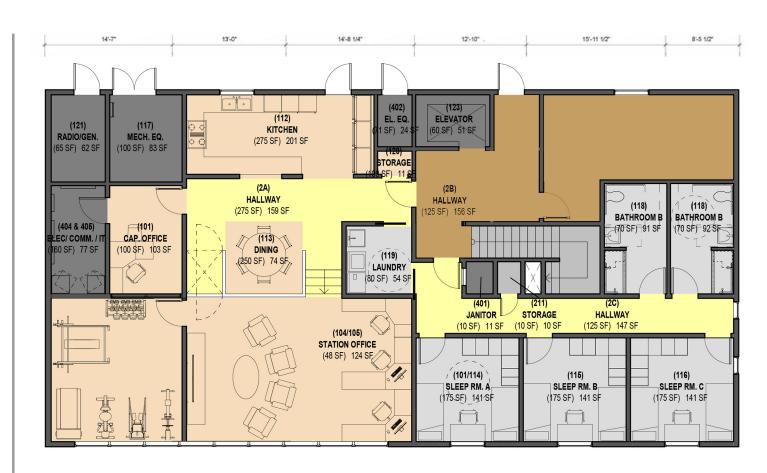
option D: level 02



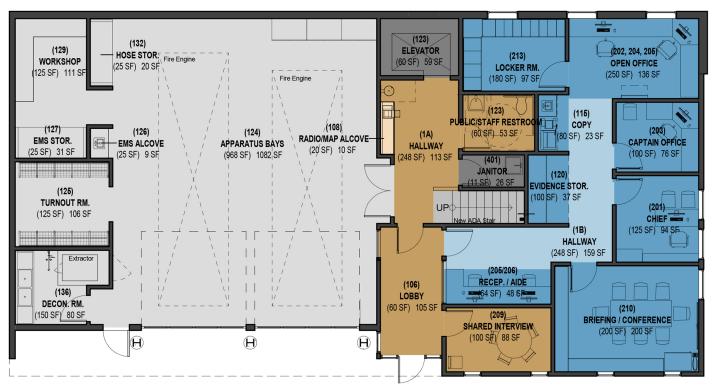
Existing: 2nd Fl Plan



Existing: 1st Fl Plan



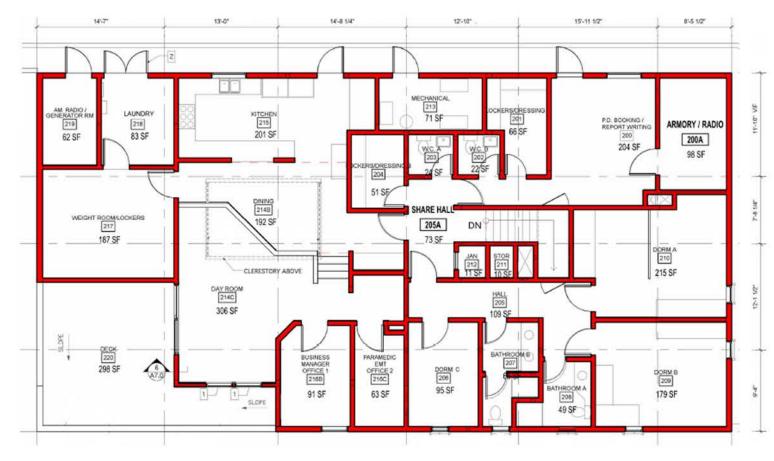
Option E: 2nd Fl Plan



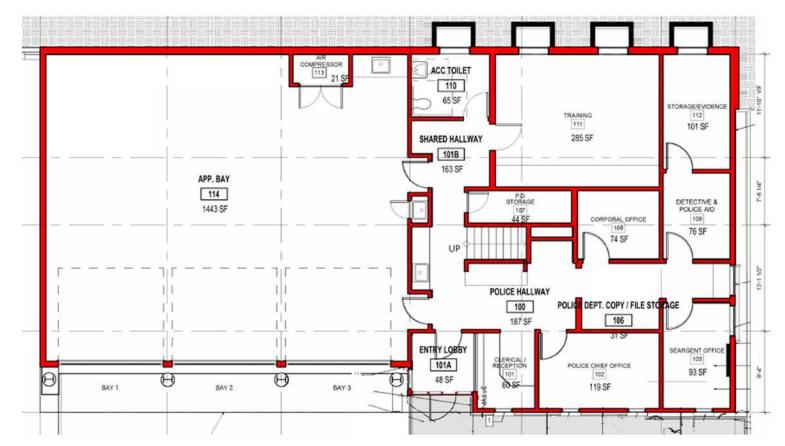
Option E: 1st Fl Plan



2nd Fl = +/- 450 sf gross Total = +/- 1,130 sf gross\* \*Not incl. Joint Mtg Room



Existing: 2nd Fl Plan

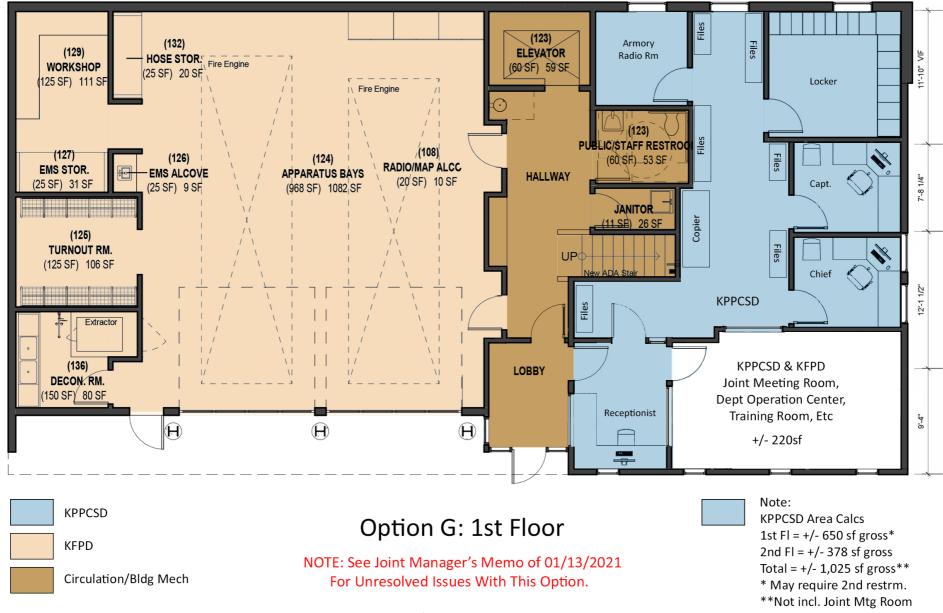


Existing: 1st Fl Plan



Option F: 2nd Fl Plan

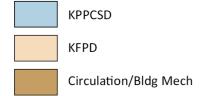




The drawings are conceptual in nature and are based on preliminary factors/assumptions that include:

- 1. The existing building documentation is incomplete. The current layouts are based on paper-drawings but have not been cross-referenced by conditions in the field. Detailed as-built drawings are required to validate current conditions.
- 2. The majority of the mechanical equipment is assumed to be relocated to the roof or other area exterior to the main building.
- 3. The elevator assumes a machine room-less (mrl) configuration. This feasibility is to be verified.
- 4. Further verification required to validate reducing the size of the elect/comm/it space. A detailed as-built assessment is required.
- 5. Further engineering—including structural design and shear wall requirements—may impact these space layouts
- 6. Plumbing fixture requirements have not been verified and an additional restroom may be required.





NOTE: See Joint Manager's Memo of 01/13/2021 For Unresolved Issues With This Option.



Note: **KPPCSD Area Calcs** 1st Fl = +/-650 sf gross\*2nd FI =  $\pm$  - 378 sf gross Total = +/- 1,025 sf gross\*\*

\* May require 2nd restrm.

\*\*Not incl. Joint Mtg Room