

#### KENSINGTON FIRE PROTECTION DISTRICT

**DATE:** June 21, 2023

**TO:** Board of Directors

**RE**: FY 2021-2022 OPEB ACTUARIAL REPORT

SUBMITTED BY: Mary A. Morris-Mayorga, Interim General Manager

#### **Recommended Action**

Staff recommends that the Board accept this report as prepared by the actuary, Nicolay Consulting, and reviewed by the Finance Committee on June 6, 2023.

#### **Background**

Prior to the 1995 agreement with El Cerrito for fire protection services, the District had firefighter employees. The District provides post-retirement health benefits (medical, dental and vision) to this group of former employees who have retired from the District and to their surviving spouses and dependent children. All of the retiree's health plan premiums are paid by the District. There are currently nine participants receiving post-retirement health benefits.

This post-retirement benefit represents a liability which the District funds through an OPEB Trust which has been established with the California Employers' Retiree Benefit Trust (CERBT). This is an irrevocable trust fund that allows public employers to prefund the future cost of their retiree health insurance benefits and other post-employment benefits (OPEB) for their covered retirees.

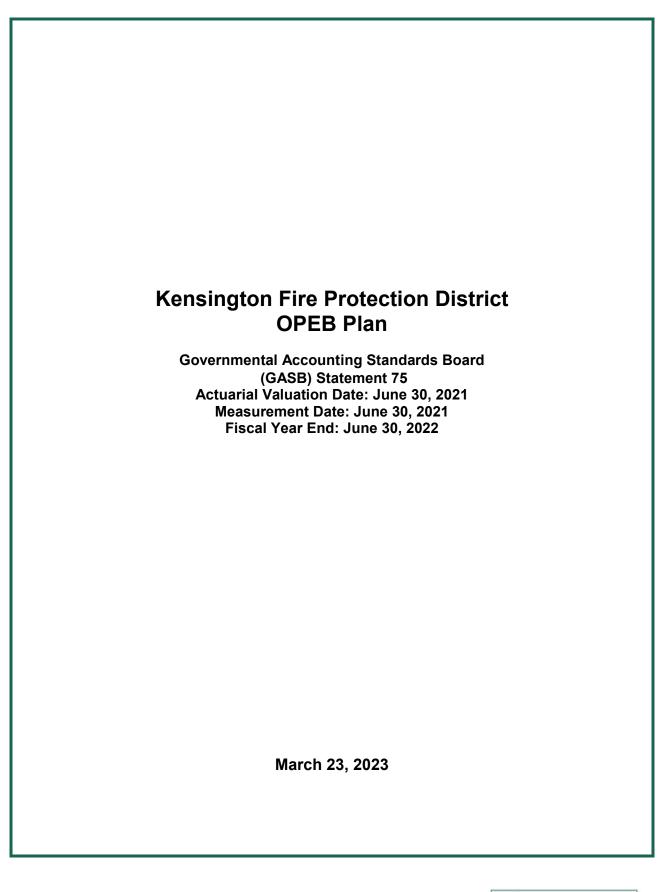
As a participating agency of CERBT and as required for the annual audit, the OPEB Actuarial GASB 75 Report for Fiscal Year 2021-22 has been completed by Nicolay Consulting. The required information was included in the audit and provided to CERBT for their annual reporting. The District contributed funding to CERBT in 2008 so the OPEB liability is fully funded as of the date of the Actuarial Valuation.

As part of preparing for the Fiscal Year 2022-2023 audit, Nicolay had previously been retained to complete the required GASB 75 Report and provided the cost as \$3,000 which will be included in the budget.

#### **Fiscal Impact**

The District's OPEB liability is 187% funded, so no additional funding is needed. The cost of the GASB 75 Report will be included in the Fiscal Year 2023-24 Budget.

**Attachments:** Fiscal Year 2021-22 OPEB Actuarial GASB 75 Report







March 23, 2023

OPEB CONSULTANTS AND ACTUARIES
231 SANSOME STREET, SUITE 300
SAN FRANCISCO, CALIFORNIA 94104
TEL: 415-512-5300
FAX: 415-512-5314

Ms. Brenda Navellier Administrator Kensington Fire Protection District 217 Arlington Avenue Kensington, CA 94707

Re: Kensington Fire Protection District GASB 75 Report for FYE June 30, 2022

Dear Ms. Navellier,

Kensington Fire Protection District (the "District") has retained Nicolay Consulting Group to complete this valuation of the District's postemployment medical program (the "Plan") as of June 30, 2021 measurement date compliant under Governmental Accounting Standards Board (GASB) Statement 75.

The purpose of this valuation is to determine the value of the expected postretirement benefits for current and future retirees and the Net OPEB Liability and OPEB Benefit Cost for the fiscal year ending June 30, 2022. The amounts reported herein are not necessarily appropriate for use for a different fiscal year without adjustment.

Based on the foregoing, the cost results and actuarial exhibits presented in this report were determined on a consistent and objective basis in accordance with applicable Actuarial Standards of Practice and generally accepted actuarial procedures. We believe they fully and fairly disclose the actuarial position of the Plan based on the plan provisions, employee and plan cost data submitted.

The actuarial calculations were completed under the supervision of Sue Simon and Earlene Young. They are members of the American Academy of Actuaries who meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein. To the best of our knowledge, the information supplied in the actuarial valuation is complete and accurate. In our opinion, assumptions as approved by the plan sponsor are reasonably related to the experience of and expectations for the Plan.

We would be pleased to answer any questions on the material contained in this report or to provide explanation or further detail as may be appropriate.

NICOLAY CONSULTING GROUP

Earlene L Young EA, FCA, MAAA

Earlese L Your

Senior Actuary

Sue Simon ASA, MAAA, EA, FCA

Vice President & Senior Actuary

### **Table of Contents**

Section	Page
---------	------

l.	Management Summary	
	A) Highlights	1
	B) Gap Analysis	2
	C) 10-Year Projection of Employer's Benefit Payments	3
	D) Breakdown of Explicit and Implicit Liabilities	4
	E) Funding Progress	5
II.	GASB 75 Exhibits	
	A) Schedule of Changes in Net OPEB Liability (Exhibit 1)	6
	B) Summary of Changes in Net OPEB Liability (Exhibit 2)	7
	C) Derivation of Significant Actuarial Assumptions	8
	D) Sensitivity Analysis (Exhibit 3)	g
	E) Schedule of OPEB Expense (Exhibit 4)	10
	F) Interest on the Total OPEB Liability (Exhibit 5)	11
	G) Earnings on Plan Fiduciary Net Position (Exhibit 6)	12
	H) Schedule of Contributions (Exhibit 7)	13
	I) Deferred Inflows/Outflows of Resources (Exhibit 8)	14
	J) Schedule of Deferred Inflows/Outflows of Resources (Exhibit 9)	15
	K) Reconciliation of the Net Position (Exhibit 10)	16
III.	Data	
	A) Summary of Demographic Information	17
	B) Distribution of Participants by Age and Service	18



## **Table of Contents**

Section		Page	
IV.	Plan Provision Summary	40	
V	A) Plan Description  Actuarial Assumptions, Methods, and Considerations	19	
	A) Actuarial Assumptions	21	
VI.	B) Actuarial Methods	25	
	A) Key Terms	26	



## **Section I Management Summary**

### A) Highlights

### **Summary of Key Valuation Results**

	2021	2020
Disclosure elements as of measurement period ending June 30:		
Present Value of Future Benefits:		
Active	\$0	\$0
Retiree	856,764	1,005,564
Total	\$856,764	\$1,005,564
Actuarial Accrued Liability or Total OPEB Liability (TOL)		
Active	\$0	\$0
Retiree	856,764	1,005,564
Total	\$856,764	\$1,005,564
Plan Fiduciary Net Position (i.e. Fair Value of Assets)	1,601,869	1,425,669
Net OPEB Liability (NOL)	(\$745,105)	(\$420,105)
Plan Fiduciary Net Position as a percentage of the TOL	187%	142%
Aggregate OPEB Expense (Exhibit 4)	(\$177,228)	(\$48,607)
Covered Payroll	N/A	N/A
Schedule of contributions for measurement period ending June	30:	_
Actuarially determined contributions (Exhibit 7)	\$0	\$0
Actual contributions <sup>(1)</sup>	0	0
Contribution deficiency/(excess)	\$0	\$0
Employer's Share of Benefit Payments	\$101,648	\$112,644
Demographic data for measurement period ending June 30 (2):		
Number of active members	0	0
Number of retired members and beneficiaries	9	9
Inactive Participants with deferred benefits	<u>0</u>	<u>0</u>
Total Participants	9	9
Key assumptions as of the Measurement Date:	0.700/	C 700/
Discount rate	6.73%	6.73%
Initial Trend Rate		
Pre-65	6.74%	7.00%
Post-65	5.08%	5.00%
Ultimate Rate	4.00%	5.00%
Year Ultimate Rate is Reached	2069	2029

<sup>(1)</sup> Includes payments to trust and amounts paid directly by the plan sponsor

<sup>(2)</sup> Census data as of June 30, 2021 is used in the measurement of the TOL as of June 30, 2021. See Section III for additional details on the demographic data.



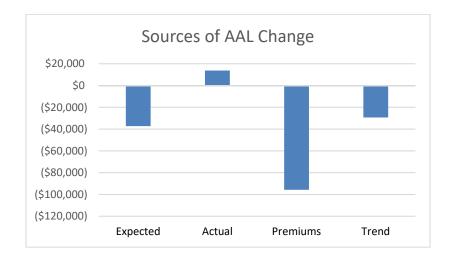
### **Section I Management Summary**

#### B) Gap Analysis

The Total OPEB Liability has decreased \$148,800 from \$1,005,564 as of June 30, 2020 to \$856,764 as of June 30, 2021. A breakdown of the sources of this change in liability is shown below (thousands; amounts may not add due to rounding):

Change in TOL	Amount	Percentage
Liability Experience		
Expected Benefits Earned, Benefit Payments and Interest	(\$37)	(4%)
Actual Demographic and Other Experience*	<u>14</u>	<u>1%</u>
Total Liability Experience	(\$23)	(2%)
Changes in Assumptions		
New Premiums	(\$96)	(10%)
Change in Trend	(29)	(3%)
Other	<u>0</u>	<u>0%</u>
Total Assumption Change	(\$125)	(12%)
Changes in Benefit Terms		
Benefit Change	<u>\$0</u>	<u>0%</u>
Total Benefit Change	\$0	0%

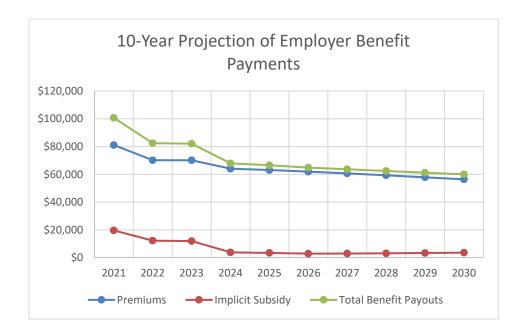
Total Change in TOL	Amount	Percentage
Liability Experience	(\$23)	(2%)
Changes in Assumptions	(125)	(12%)
Amendments	<u>0</u>	<u>0%</u>
Total	(\$148)	(15%)



### C) 10-Year Projection of Employer's Benefit Payments

In this table we show the projected pay-as-you-go costs (employer's share of premiums), the implicit subsidy, and total expected benefit payments. The implicit subsidy reflects the shortfall of premiums versus the true cost of coverage. The shortfall exists because claims for active employees are combined with claims of retirees (who generally are older and cost more) to develop a single flat premium paid by both groups.

Plan Year Beginning 7/1	Employer's Share of Premiums	Implicit Subsidy	Total
2021	\$81,064	\$19,624	\$100,688
2022	\$70,178	\$12,244	\$82,422
2023	\$70,154	\$11,947	\$82,101
2024	\$64,064	\$3,809	\$67,873
2025	\$63,087	\$3,442	\$66,529
2026	\$61,948	\$2,901	\$64,849
2027	\$60,677	\$2,981	\$63,658
2028	\$59,299	\$3,130	\$62,429
2029	\$57,866	\$3,343	\$61,209
2030	\$56,398	\$3,617	\$60,015





# **Section I Management Summary**

### D) Breakdown of Explicit and Implicit Liabilities

	Explicit	Implicit	Total
Present Value of Future Benefits			
Actives	\$0-	\$0-	\$0
Retirees	759,299	97,465	<u>856,764</u>
Total	\$759,299	\$97,465	\$856,764
Actuarial Accrued Liability			
Actives	\$0-	\$0-	\$0
Retirees	759,299	97,465	<u>856,764</u>
Total	\$759,299	\$97,465	\$856,764
Normal Cost (BOY) 2021-22	\$0-	\$0-	\$0-

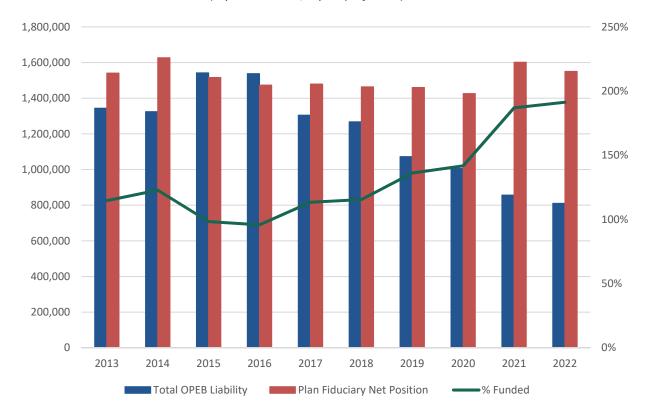


### **Section I Management Summary**

### E) Funding Progress

Below is an illustration of the funded status of the Plan for the past 9 years, and a projection of the next year looking forward:

Funded Status
(9-year historical, 1-year projection)





### A) Schedule of Changes in Net OPEB Liability (Exhibit 1)

	2021	2020
Total OPEB Liability		
Service cost	\$0	\$0
Interest	64,309	68,428
Change of benefit terms	0	0
Differences between expected and actual experience	13,722	(22,395)
Changes of assumptions	(125,183)	0
Benefit payments	(101,648)	(112,644)
Net change in Total OPEB Liability	(\$148,800)	(\$66,611)
Total OPEB Liability – beginning (a)	\$1,005,564	\$1,072,175
Total OPEB Liability – ending (b)	\$856,764	\$1,005,564
Plan Fiduciary Net Position		
Contributions – employer	\$0	\$0
Contributions – employee	0	0
Net investment income	278,361	79,104
Benefit payments	(101,648)	(112,644)
Administrative expense	(513)	(722)
Other	0	0
Net change in Plan Fiduciary Net Position	\$176,200	(\$34,262)
Plan Fiduciary Net Position – beginning (c)	\$1,425,669	\$1,459,931
Plan Fiduciary Net Position – ending (d)	\$1,601,869	\$1,425,669
Not ODED Liability, beginning (a) (a)	( <del>0</del> 400 405)	(\$387,756)
Net OPER Liability - beginning (a) - (c)	(\$420,105) (\$745,105)	,
Net OPEB Liability – ending (b) – (d)	(\$745,105)	(\$420,105)
Plan Fiduciary Net Position as a percentage of the TOL	187%	142%
Covered employee payroll	N/A	N/A
NOL as percentage of covered employee payroll	N/A	N/A



### B) Summary of Changes in Net OPEB Liability (Exhibit 2)

	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a)-(b)
Measurement as of June 30, 2020:	\$1,005,564	\$1,425,669	(\$420,105)
Recognized Changes Resulting from:  Service cost Interest Diff. between expected and actual experience Changes of assumptions Net investment income Benefit payments Contributions – employer Contributions – employee Administrative expense Change of benefit terms	- 64,309 13,722 (125,183) - (101,648) - - -	- - 278,361 (101,648) - - (513)	64,309 13,722 (125,183) (278,361) - - 513
Net Changes	(\$148,800)	\$176,200	(\$325,000)
Measurement as of June 30, 2021:	\$856,764	\$1,601,869	(\$745,105)



### C) Derivation of Significant Actuarial Assumptions

**Long-term Expected Rate of Return** – As of June 30, 2021, the long-term expected rates of return for each major investment class in the Plan's portfolio are as follows:

Investment Class	Target Allocation	Long-Term Expected Real Rate of Return <sup>1</sup>
Equity	43.00%	5.43%
Fixed Income	49.00%	1.63%
REITs	8.00%	5.06%

<sup>&</sup>lt;sup>1</sup>JPMorgan arithmetic Long Term Capital Market assumptions and expected inflation of 2.26%.

The above table shows the target asset allocation in the CERBT Strategy 2 investment policy.

**Discount rate** – The discount rate is based on a blend of the long-term expected rate of return on assets for benefits covered by plan assets and a yield or index for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or better for benefits not covered by plan assets.

Above are the arithmetic long-term expected real rates of return by asset class for the next 10 years as provided in a report by JP Morgan. For years thereafter, returns were based on historical average index real returns over the last 30 years assuming a similar equity/fixed investment mix and a 2.26% inflation rate. Investment expenses were assumed to be 10 basis points per year. These returns were matched with cash flows for benefits covered by plan assets and the Bond Buyer 20-Bond General Obligation index was matched with cash flows not covered by plan assets to measure the reasonableness of the choice in discount rate.

	June 30, 2021	June 30, 2020
Discount Rate	6.73%	6.73%
Bond Buyer 20-Bond GO Index	2.16%	2.21%



#### D) Sensitivity Analysis (Exhibit 3)

Sensitivity of the Net OPEB Liability to changes in the discount rate – The following presents the District's Net OPEB Liability if it were calculated using a discount rate that is 1% point lower (5.73%) or 1% point higher (7.73%) than the current rate:

Sensitivity of the Net OPEB Liability to changes in the Trend rate – The following presents the District's Net OPEB Liability if it were calculated using a trend table that has rates that are 1% point lower or 1% point higher than the current set of rates:

Net OPEB Liability as of the June 30, 2021 measurement date: (\$745,105)

#### **Sensitivity Analysis:**

	NOL/(A)	\$ Change	%Change
Discoun	t Rate		
+1%	(\$813,519)	(\$68,414)	9%
Base	(\$745,105)	-	-
-1%	(\$664,645)	\$80,460	(11%)
Trend	Rate		
+1%	(\$667,974)	\$77,131	(10%)
Base	(\$745,105)	-	-
-1%	(\$811,797)	(\$66,692)	9%



### E) Schedule of OPEB Expense (Exhibit 4)

Measurement Period Ending:	June 30, 2021	June 30, 2020
Components of OPEB Expense:		
Service Cost	\$0	\$0
Interest on the Total OPEB Liability (Exhibit 5)	64,309	68,428
Projected Earnings on OPEB Plan Investments (Exhibit 6)	(92,566)	(94,500)
Employee Contributions	0	0
Administrative Expense	513	722
Changes on Benefit Terms	0	0
Recognition of Deferred Resources Due to:		
<ul><li>Changes of Assumptions</li></ul>	(125,183)	0
<ul> <li>Differences between Expected and Actual Experience</li> </ul>	13,722	(22,395)
<ul> <li>Differences Between Projected Actual Earnings on Assets</li> </ul>	(38,023)	(862)
Aggregate OPEB Expense	(\$177,228)	(\$48,607)



### F) Interest on the Total OPEB Liability (Exhibit 5)

	Amount for Period a	Portion of Period b	Interest Rate c	Interest on the Total OPEB Liability a*b*c
Beginning Total OPEB Liability	\$1,005,564	100%	6.73%	\$67,674
Service Cost	\$0	100%	6.73%	0
Benefit payments	(\$101,648)	50%	6.73%	(3,365)
Total Interest on the TOL				\$64,309



### G) Earnings on Plan Fiduciary Net Position (Exhibit 6)

Total Projected Earnings	Amount for Period a	Portion of Period b	Projected Rate of Return c	Projected Earnings a*b*c
Beginning Plan Fiduciary Net Position	\$1,425,669	100%	6.73%	\$95,948
Employer Contributions	\$0	50%	6.73%	0
Employee Contributions	\$0	50%	6.73%	0
Benefits payments	(\$101,648)	50%	6.73%	(3,365)
Administrative Expense and Other	(\$513)	50%	6.73%	(17)
Total Projected Earnings				\$92,566

Comparison of Projected and Actual Earnings On Investments	
Total Projected Earnings	\$92,566
Actual Net Investment Income	278,361
Difference Between Projected and Actual Earnings on Assets	(\$185,795)
Diliciting Detween Frojected and Actual Earnings on Assets	(ψ100,130)



### H) Schedule of Contributions<sup>1</sup> (Exhibit 7)

Measurement Period Ending:	June 30, 2021	June 30, 2020
Actuarially Determined Contribution <sup>2</sup>	\$0	\$0
Contributions to the Trust	\$0	\$0
Pay-go Payments by Employer Unreimbursed by the Trust	0	0
Active Implicit Rate Subsidy Transferred to OPEB	0	0
Total OPEB Contributions <sup>1</sup>	\$0	\$0
Covered-employee payroll <sup>3</sup>	N/A	N/A
Contributions as a percentage of covered-employee payroll <sup>3</sup>	N/A	N/A

<sup>&</sup>lt;sup>1</sup> ADC and Contributions are for the measurement period July 1, 2020 to June 30, 2021.



<sup>&</sup>lt;sup>2</sup> Employers setting a discount rate based on the assumption that assets will be sufficient to cover all future benefit payments under the plan are assumed to annually make contributions equal to the actuarially determined contribution. Annual contributions made that are substantially less than the ADC would require additional support for use of a discount rate equal to the long-term expected return on trust assets.

<sup>&</sup>lt;sup>3</sup> Covered-Employee Payroll represented above is based on covered-employee payroll provided by the employer. GASB 75 defines covered-employee payroll as the total payroll of employees that are provided benefits through the OPEB plan. Accordingly, if OPEB covered-employee payroll shown above is different than total earnings for covered-employees, the employer should display in the disclosure footnotes the payroll based on total earnings for the covered group and recalculate the required payroll-related ratios.

### I) Deferred Inflows/Outflows of Resources (Exhibit 8)

	Deferred Outflows of Resources	Deferred Inflows of Resources
Unrecognized Deferred Resources due to:		
<ul> <li>Differences between expected and actual experience</li> </ul>	\$0	\$0
<ul><li>Changes in assumptions</li></ul>	0	0
<ul> <li>Net difference between projected and actual earnings</li> </ul>	0	141,245
Contribution to OPEB plan after measurement date <sup>1</sup>	0	0
Total	\$0	\$141,245

<sup>&</sup>lt;sup>1</sup> To be determined as of the fiscal year ending 2022

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ended June 30	Recognized Deferred Outflows/(Inflows) of Resources
2023	(\$34,574)
2024	(35,433)
2025	(34,079)
2026	(37,159)
2027	-
Thereafter	<u> </u>
Total Deferred Resources:	(\$141,245)

### J) Schedule of Deferred Inflows/Outflows of Resources (Exhibit 9)

Fiscal Year	Initial	Initial	Years	Amount Recognize In FY	Balance 06/30/22 o	
Established	Amount	Years	Left	2022	Outflows	Inflows
	tween Expecte			•		
2018	\$146,389	0.000	0.000	\$0	\$0	\$0
2019	(14,315)	0.000	0.000	0	0	0
2020	(167,556)	0.000	0.000	0	0	0
2021	(22,395)	0.000	0.000	0	0	0
2022	13,722	0.000	0.000	13,722	0	0
Total	(\$44,155)			\$13,722	\$0	\$0
Change in Assumptions						
2018	(\$373,443)	0.000	0.000	\$0	\$0	\$0
2019	0	0.000	0.000	0	0	0
2020	(4,722)	0.000	0.000	0	0	0
2021	0	0.000	0.000	0	0	0
2022	(125,183)	0.000	0.000	(125,183)	0	0
Total	(\$503,348)			(\$125,183)	\$0	\$0
Net Difference	e Between Pro	jected and	Actual Ea	arnings On Inve	stments	
2018	(\$17,242)	5.000	0.000	(\$3,448)	\$0	\$0
2019	4,294	5.000	1.000	859	858	0
2020	(6,761)	5.000	2.000	(1,352)	0	(2,705)
2021	15,396	5.000	3.000	3,079	9,238	0
2022	(185,795)	5.000	4.000	(37,159)	0	(148,636)
Total	(\$190,108)			(\$38,023)	\$10,096	(\$151,341)
Sub-Total	,			. ,		(\$141,245)
Totals:				(\$149,484)	\$0	(\$141,245)



### K) Reconciliation of the Net Position (Exhibit 10)

Measurement as of:	June 30, 2021	June 30, 2020
Total OPEB Liability (TOL)	\$856,764	\$1,005,564
Plan Fiduciary Net Position (PFNP)	1,601,869	1,425,669
Net OPEB Liability (NOL)	(\$745,105)	(\$420,105)
Deferred Inflows of resources (CR):		
<ul> <li>Differences between expected and actual experience</li> </ul>	0	0
<ul><li>Changes in assumptions</li></ul>	0	0
<ul> <li>Net difference between projected and actual earnings</li> </ul>	141,245	0
Deferred Outflows of resources (DR):		
<ul> <li>Differences between expected and actual experience</li> </ul>	0	0
<ul><li>Changes in assumptions</li></ul>	0	0
<ul> <li>Net difference between projected and actual earnings</li> </ul>	0	6,527
■ Est. contributions post measurement date¹	0	0
Net Position	(\$603,860)	(\$426,632)

<sup>&</sup>lt;sup>1</sup> Actual post-measurement date contributions should be reported in the financial disclosures

Reconciliation of Net Position	
Net Position at June 30, 2020 <sup>1</sup>	(\$426,632)
Aggregate OPEB Expense	(177,228)
Total OPEB Contributions	0
Difference in Post-Measurement Contributions	0
Net Position at June 30, 2021 <sup>1</sup>	(\$603,860)

<sup>&</sup>lt;sup>1</sup> Difference between FY20 and FY21 Post-Measurement date Contributions

Post-Measurement Date Contributions Breakdown	7/1/20-6/30/21	7/1/19-6/30/20
Direct Contributions to the Trust	\$0	\$0
Employer Share of Retiree Premiums Unreimbursed by the Trust <sup>1</sup>	0	0
Administration Fees Unreimbursed by the Trust <sup>1</sup>	0	0
Implied Subsidy Unreimbursed by the Trust	0	0
Total Post-Measurement Date Contributions	\$0	\$0

<sup>&</sup>lt;sup>1</sup> Administration fees can be included in premium costs shown.



### A) Summary of Demographic Information

The participant data used in the valuation was provided by the District as of June 30, 2021. It is assumed that this data is representative of the population as of June 30, 2021. While the participant data was checked for reasonableness, the data was not audited. The valuation results presented in this report are dependent upon the accuracy of the participant data provided. The table below presents a summary of the basic participant information for the active and retired participants covered under the terms of the Plan.

	2021	2020
Actives		
Counts		
■ Total	0	0
Averages		
■ Age	N/A	N/A
<ul><li>Service</li></ul>	N/A	N/A
Retirees		
Counts		
<ul><li>Under age 65</li></ul>	2	3
Age 65 and over	2 <u>7</u> 9	3 <u>6</u> 9
■ Total	9	9
Averages		
■ Age	77.8	75.8
<ul> <li>Age at Retirement</li> </ul>	44.2	44.2
<ul> <li>Service at Retirement</li> </ul>	0.0	0.0
Inactive Participants with		
deferred benefits	0	0
Total Participants	9	9
Covered Dependents of Retirees Counts		
<ul><li>Spouses / Domestic Partners</li></ul>	4	4
■ Children		0
■ Total	<u>0</u> 4	<u>0</u> 4
rotar	Т	7
Total Participants and Dependents	13	13



### B) Distribution of Participants by Age and Service

Distribution of Service Groups by Age Groups

Age Group	Retired <sup>*</sup> Participants	Active Participant – Years of Service						
•	·	0 - 4	5 - 9	10 - 14	15 - 19	20 - 24	25+	Total
< 25	0	0	0	0	0	0	0	0
25 - 29	0	0	0	0	0	0	0	0
30 - 34	0	0	0	0	0	0	0	0
35 - 39	0	0	0	0	0	0	0	0
40 - 44	0	0	0	0	0	0	0	0
45 - 49	0	0	0	0	0	0	0	0
50 - 54	0	0	0	0	0	0	0	0
55 - 59	0	0	0	0	0	0	0	0
60 - 64	2	0	0	0	0	0	0	0
65 - 69	1	0	0	0	0	0	0	0
> 70	6	0	0	0	0	0	0	0
Total	9	0	0	0	0	0	0	0

<sup>\*</sup> Retired participants include retirees, disabled participants, and surviving family members. Does not include covered dependents.



### **Section IV Plan Provision Summary**

#### A) Plan Description

#### **Eligibility and Contribution Requirements**

The District has assumed responsibility for providing the entire cost of postretirement medical, dental and vision benefits to a closed group of retirees and their dependents. Retirees may enroll in any of the plans offered by the District. Retirees are currently enrolled in Blue Shield, PERS Care, and Kaiser Plans. The District also provides postretirement dental coverage through Delta Dental and postretirement vision coverage through VSP.

2019 and 2020 calendar year monthly medical premium rates for the District's plans are shown below:

Pre-	2021 CalPERS Region 1Plans	EE	EE+SP	EE+Fam
Medicare	Kaiser	813.64	1,627.28	2,115.46
Premiums	PERS Care	1,294.69	2,589.38	3,366.19
	UnitedHealthCare	941.17	1,882.34	2,447.04
	2022 CalPERS Region 1 Plans			
	Kaiser	857.06	1,714.12	2,228.36
	PERS Platinum	1,057.01	2,114.02	2,748.23
	UnitedHealthCare	1,020.28	2,040.56	2,652.73
Medicare	2021 CalPERS Region 1 Plans	EE	E	E+SP
Premiums	Kaiser	324.48	648.96	
	PERS Care	381.25	7	62.50
	UnitedHealthCare	311.56	6	23.12
	2022 CalPERS Region 1 Plans	EE	E	E+SP
	Kaiser	302.53	6	05.06
	PERS Platinum	381.94	7	63.88
	UnitedHealthCare	294.65	5	89.30
Dental Premiums Vision	\$64.41 for retiree, \$60.07 for spouse			
Premiums	\$32.31 composite			

#### **Duration of Benefits**

Benefits continue for the life of the retiree and/or dependent(s).

#### **Surviving Spouse Coverage**

Surviving spouses of deceased retirees receive lifetime coverage.

#### **Plan Provision Changes**

There have been no plan amendments since the last measurement date.



### A) Actuarial Assumptions

Discount Rate 6.73%, based on the CERBT Strategy 2 investment policy.

Net Investment Return 6.73%, based on the CERBT Strategy 2 investment policy.

Inflation We assumed 2.26% annual inflation.

Payroll increases 3.25% annual increases.

Administrative Expenses The administrative expense was \$513 for the

measurement period ending June 30, 2021.

Pre-Excise Tax Health Care Trend

Year	Increase in P	Increase in Premium Rates			
Beginning	Pre-65	Post-65			
2022	Actual	Actual			
2023	6.74%	5.08%			
2024	6.24%	5.00%			
2025	6.03%	5.00%			
2026	5.82%	5.00%			
2027	5.61%	5.00%			
2028	5.40%	5.00%			
2029	5.19%	5.00%			
2030	5.00%	5.00%			
2031-2037	5.00%	5.00%			
2038-2050	4.75%	4.75%			
2051-2068	4.50%	4.50%			
2069 and later	4.00%	4.00%			



### A) Actuarial Assumptions (continued)

Plan Distribution for Calculating Baseline Cost

Plan	
United Health Care	11%
Kaiser	22%
PERS Care	<u>57%</u>
Total	100%

Average Per Capita Claims Cost

(Baseline Cost)

Pre-Medicare: \$765.08 per month Post-Medicare: \$356.55 per month

Health Plan Participation We assumed that 100% of eligible participants will

participate.

Medicare Coverage We assumed that all future retirees will be eligible for

Medicare when they reach age 65.

Morbidity Factors

Population for Curving

CalPERS 2017 study

CalPERS 2017 study

Age-Weighted Claims Costs (per month)

Age	Claim
50	\$813
55	\$971
60	\$1,163
65	\$359
70	\$313
75	\$363
80	\$414
85	\$442



#### A) Actuarial Assumptions (continued)

Mortality\* The mortality rates used in this valuation are those from the

CalPERS 2017 experience study.

**Pre-Retirement:** CalPERS 2017 Mortality

**Post-Retirement:** CalPERS 2017 Mortality

Sample Mortality Rates						
	Active En	nployees	Retired Emp	Retired Employees		
Age	Male	Female	Male F	-emale		
55	0.17%	0.12%	0.44%	0.41%		
60	0.26%	0.17%	0.67%	0.48%		
65	0.36%	0.23%	0.93%	0.64%		
70	0.62%	0.39%	1.34%	0.93%		
75	1.06%	0.62%	2.32%	1.63%		
80	1.66%	0.94%	3.98%	3.01%		
85	0.00%	0.00%	7.12%	5.42%		
90	0.00%	0.00%	13.04%	10.09%		

Disability\* None

Percent Married Active employees and retirees are assumed to continue to cover

their current spouse through retirement

Participation We assumed 100% of retirees will participate upon retirement.

#### **Assumption Changes**

The average per capita claims cost was updated to reflect actual 2021 and 2022 premiums. The health care cost trend rate was updated to reflect 2022 industry survey data and used the 2022 Getzen model to project long-term trend.

There have been no other assumption changes since the last measurement date.



<sup>\*</sup>Source: NCG has not performed an experience study to select these assumptions. NCG has not observed materially consistent gains or consistent losses associated with these assumptions

#### B) **Actuarial Methods**

**Actuarial Cost Method Entry Age Normal** 

> An actuarial cost method under which the Actuarial Present Value of the Projected Benefits of each individual included in the valuation is allocated on a level basis over the earnings or service of the individual between entry age and assumed exit age(s). The portion of this Actuarial Present Value allocated to a valuation year is called the

Normal Cost.

We used straight-line amortization. Amortization Methodology For assumption

changes and experience gains/losses, we assumed Average Future Working Lifetime, averages over all actives and retirees (retirees are assumed to have no future working years). For asset gains and losses, we

assumed 5 years.

Financial and Census Data The District provided the participant data, financial

> information and plan descriptions used in this valuation. The actuary has checked the data for reasonableness, but has not independently audited the data. The actuary has no reason to believe the data is not complete and accurate, and knows of no further information that is essential to the

preparation of the actuarial valuation.

Plan Fiduciary Net Position Market value of assets as of the measurement date

Measurement Date June 30, 2021

Valuation Date June 30, 2021

Funding Policy The District intends to contribute the full ADC to the Plan each year. Contributions would be made up of cash

contributions made to the trust as well as any benefit payments (implicit and explicit) unreimbursed by the trust.

When the Plan is fully-funded, the District's ADC is \$0,

since there are only retirees in the Plan.

Valuation Model Results in this report were calculated with the assistance of ProVal actuarial valuation software. ProVal model was

Page 23

developed in 1994 and maintained by Winklevoss Technologies (WinTech). WinTech provides valuation and projection software for both pension and other postemployment benefit plans. We utilize ProVal in accordance with its intended purpose and have not identified any material inconsistencies in ProVal's

assumptions nor outputs that would affect this valuation.



### **Section VI Glossary**

#### A) Key Terms

Annual OPEB Expense The amount recognized by an employer in each accounting period for contributions to a defined benefit

OPEB plan on the modified accrual basis of accounting.

Deferred outflows and inflows of resources related to OPEB resources r

the collective net OPEB liability or collective total OPEB

liability

Covered Payroll Annual compensation paid (or expected to be paid) to

active employees covered by an OPEB plan, in aggregate.

Net OPEB Liability (NOL)

The liability of employers and non-employer contributing

entities to plan members for benefits provided through a defined benefit OPEB plan that is administered through a

trust that meets the criteria of the GASB Statements.

attributed to employee service during the current fiscal year by the actuarial cost method. These terms are used

interchangeably.

Other Postemployment Retiree health care benefits and post-employment benefits

Benefits (OPEB) provided separately from a pension plan (excluding

termination offers and benefits).

Plan Fiduciary Net Position (FNP) Set equal to the market value of assets as of the

measurement date.

Present Value of The value, as of the valuation date, of the projected benefits (PVFB) benefits payable to all members for their accrued service

benefits payable to all members for their accrued service and their expected future service, discounted to reflect the time value (present value) of money and adjusted for the

probabilities of retirement, withdrawal, death and disability.

Total OPEB Liability (TOL)

The portion of the actuarial present value of projected benefit payments that is attributed to past period of

member service in conformity with the GASB Statements. The total OPEB liability is the liability of employers and non-employer contributing entities to plan members for benefits provided through a defined benefit OPEB plan.

benefits provided through a defined benefit OPEB plan that is not administered through a trust that meets the

criteria of the GASB Statements.